1 2 **COMMISSIONERS** RECEIVED 3 MIKE GLEASON, Chairman WILLIAM A. MUNDELL 2007 MAY 15 P 3: 23 JEFF HATCH-MILLER KRISTIN K. MAYES 5 AZ CORP COMMISSION Arizona Corporation Commission **GARY PIERCE** DOCUMENT CONTROL DOCKETED 6 MAY 15 2007 7 IN THE MATTER OF THE APPLICATION OF ARIZONA PUBLIC 8 DOCKETED BY SERVICE COMPANY FOR A 9 HEARING TO DETERMINE THE FAIR VALUE OF THE UTILITY PROPERTY. 10 OF THE COMPANY FOR DOCKET NO. E-01345A-05-0816 RATEMAKING PURPOSES, TO FIX A 11 JUST AND REASONABLE RATE OF 12 RETURN THEREON, TO APPROVE RATE SCHEDULES DESIGNED TO 13 DEVELOP SUCH RETURN, AND TO 14 AMEND DECISION NO. 67744. 15 IN THE MATTER OF THE INQUIRY 16 INTO THE FREQUENCY OF **UNPLANNED OUTAGES DURING 2005** 17 AT PALO VERDE NUCLEAR GENERATING STATION, THE 18 DOCKET NO. E-01345A-05-0826 CAUSES OF THE OUTAGES, THE 19 PROCUREMENT OF REPLACEMENT POWER AND THE IMPACT OF THE 20 OUTAGES ON ARIZONA PUBLIC 21 SERVICE COMPANY'S CUSTOMERS. 22 IN THE MATTER OF THE AUDIT OF 23 THE FUEL AND PURCHASED POWER DOCKET NO. E-01345A-05-0827 PRACTICES AND COSTS OF THE 24

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ARIZONA PUBLIC SERVICE

COMPANY.

EXCEPTIONS
OF
ARIZONA PUBLIC SERVICE COMPANY

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#### I. INTRODUCTION

Arizona Public Service Company (hereinafter "APS" or "Company") hereby submits the following Exceptions to the Recommended Opinion and Order ("Recommended Order") filed in the above consolidated dockets on April 27, 2007. Although the Recommended Order improves the timing of recovery for fuel and purchased power costs and shows innovation in its endorsement of an acceptable variant of the Company's requested Environmental Improvement Charge ("EIC"), it fails to alleviate the bulk of the financial strains that caused the Company to file this rate case in the first place. In fact, the Recommended Order: (1) does virtually nothing to address the increasingly large underrecovery of non-fuel costs; (2) recommends an allowed ROE that is insufficient and below market expectations; (3) rejects the Company's earnings-neutral proposals to improve cash flow; and (4) rejects the Company's request for an attrition allowance without adequately addressing the undisputed fact that the costs of rapid growth will prevent the Company from earning its allowed rate in coming years. APS has also identified certain inconsistencies and mathematical errors in the Recommended Order that should be corrected irrespective of the Company's substantive objections.

Finally, the Recommended Order proposes disallowances of 2005 Palo Verde outage costs that are both incorrectly calculated and that do not reflect the evidence presented by APS demonstrating that the outages in question were not imprudent and that the financial impacts of the outages were more than offset by the overall superior performance of the Company's base load generation taken as a whole.

As the following chart demonstrates, the Recommended Order rejects 95 percent of the Company's non-fuel costs included in the Company's final rate request.

Recommended Order

Adjustments and

Disallowances

Recommended

Order

if Corrected \*\*

Recommended

Order Increase

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	(1	(millions)		(millions)		(millions)		(millions)	
Fuel	. \$	314.4	\$	(31.2)	\$	283.2	\$	283.2	
Non Fuel		111.4		(108.5)*	<u> </u>	2.9		7.0	
Base Increase	\$	425.8	\$	(139.7)	\$	286.1	\$	290.2	
*Detail of Non F	uel Ad	justments							

Disallowances per the Recommended Order

APS Reioinder

Request

**Corrections	
Interest Synchronization	\$ (4.0)
Bark Beetle	 (0.1)
Total Corrections	\$ (4.1)
Contested Items:	
Pension	\$ (41.2)
Reduction in ROE	(28.8)
Rate Base (Working Capital)	(7.3)
PWEC A&G	(6.3)
PWEC Maintenance	(5.7)
DSM - Conservation Adjustment	(4.9)
Stock Based Incentive	(4.5)
SERP	(3.4)
Sundance O&M	(1.1)
Lobbying Costs	(0.8)
Business Meals Expenses	(0.4)
<b>Total Contested Items</b>	\$ (104.4)
*Total Non Fuel Disallowances	\$ (108.5)

Although individually some adjustments made by the Recommended Order may appear relatively minor, their collective impact is significant to the Company's financial well-being.

By focusing almost exclusively on more timely recovery of fuel costs to the exclusion of non-fuel costs, an adequate ROE, and the alleviation of cash flow shortfalls and earnings attrition, the Recommended Order gives the appearance of substantial financial improvement for the Company because fuel costs, by themselves, require a double-digit rate increase. But recovery of fuel costs alone is not enough to address the financial woes that have beset the Company in recent years. Nor is it enough for the Company to be allowed a rate of return on invested equity that is below market expectations and that is insufficient to provide a just and reasonable return to the Company's investors.

Of equal or greater significance is the fact that the Recommended Order fails to acknowledge the ongoing problems of cash flow shortfalls and earnings attrition that stem largely from rapid growth. On the contrary, the Recommended Order dismisses these growth-related financial impacts on the Company by suggesting -- incorrectly -- that the Company can deal with these issues in future rate cases. In actuality, as explained in depth below, the Company can never fully recover the lost revenue and reduced earnings resulting from this growth phenomenon, and the Recommended Order's failure to provide even a partial solution to that problem is a glaring deficiency that the Commission should address.

The rate levels proposed in the Recommended Order virtually guarantee that the Company's precarious credit rating and weak financial metrics will not improve, and may even deteriorate. Although acknowledging the dire financial consequences to the Company and its customers if the Company is downgraded to "junk" credit status, the Recommended Order rejects all proposals to increase cash flow and address earnings attrition and suggests that credit rating issues and the overall financial health of the Company are not the Commission's concern. In this regard, the Recommended Order is in error, is out of step with sound regulatory policy, runs counter to the actions of other regulatory commissions in recent years, and perpetuates the considerable risk that the Company and its customers will be saddled with the huge financial burden of increased borrowing costs and limited access to financial markets stemming from a downgrade to "junk" credit status.

The Company respectfully urges the Commission to address these issues, adopt the Company's exceptions, and thereby help the Company meet the needs of a rapidly growing customer base under rates that are just and reasonable. In Attachment A, APS has provided the Commission with a series of proposed amendments to the Recommended Order.

### II. COST OF CAPITAL AND REVENUE ENHANCEMENT

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1. An Allowed ROE of 10.75%, as Proposed in the Recommended Order, is Insufficient and Will Not Result in a Just and Reasonable Return on the Company's Invested Equity.

The Recommended Order's proposal of an allowed ROE of 10.75 percent -- without any additional revenue enhancements -- will not allow APS to receive a just and reasonable return on its invested equity. Although the Recommended Order's adoption of the forwardlooking PSA addresses in significant part the timely recovery of fuel and purchased power costs (Recommended Order at 63), the PSA produces no earnings for APS, thus, no refinements to the PSA can be sufficient by themselves to address the non-fuel cost recovery or the ROE issues that APS raised in this proceeding. It is these issues that have largely led to chronic under-earning by APS, contributed to its cash flow deterioration, and driven the Company and its customers to the very brink of "junk" credit status, with the attendant problems of even higher costs and limited access to critically needed capital to meet the growing demands of energy service in this State. The evidence in this proceeding was undisputed -- indeed, conceded by Staff and RUCO witnesses -- that APS would not actually earn its allowed ROE because of the huge capital expenditures required in coming years and the time lag associated with the eventual recovery of those expenditures in future rate proceedings. Thus, the Recommended Order consigns APS to a ROE at least 300 basis points less than even 10.75 percent – one that, if accepted by the Commission, would ensure that the Company's under-earnings and cash flow shortfalls continue for years to come.

Although fuel and purchased power costs are about 70 percent of the revenue requirements of the Company's current rate request, they account for only about 32 percent of APS's total revenue requirements. (APS Exhibit No. 80.) The balance of the increase is composed of increased non-fuel costs over 2002 levels, both operating and capital, that like fuel, are driven both by price increases in components ranging from copper wire to steel to concrete to equity capital and, perhaps to a greater extent, by the continued rapid growth of the Company's customers -- a growth that demonstrably does not "pay for itself." (*Id.* at 2, 4; APS Exhibit No. 5 at 9-10 [Brandt]; *id.* at Attachment DEB-1RB; Tr. Vol. IV at 782-85; APS

Exhibit No. 59.) APS's need in recent years to fund a huge capital expenditure program coupled with the regulatory lag in recovering those expenses as part of rate base, has prevented APS from maintaining a level of earnings commensurate with its allowed ROE. (APS Exhibit No. 4 at 29-31 [Brandt].) Even Staff and RUCO witnesses agreed that the "attrition" of earnings resulting from the lag in recovering capital expenditures is causing APS to under-earn its allowed rate of return. (Tr. Vol. XVII at 3267 [Parcell]; Tr. Vol. X at 2090-91[Hill].)

Just as important, no party presented any evidence that APS <u>could</u> earn the ROE recommended by that party when rates become effective in this case.

The Recommended Order errs by stating that "it is not the rate of return or the level of revenues received that must be just and reasonable, but the rates and charges." (Recommended Order at 65.) In fact, the two concepts (just and reasonable rates and earning a reasonable return) are inseparable. Under applicable constitutional and regulatory principles, "rates cannot be considered just and reasonable if they fail to produce a reasonable rate of return." Scates v. Arizona Corporation Comm'n, 118 Ariz. 531, 533-34, 578 P.2d 612, 614-15 (Ariz. App. 1978); see also Bluefield, 262 U.S. at 692 ("A public utility is entitled to such rates as will permit it to earn a return on the value of property which it employs for the convenience of the public equal to that generally being made at the same time and in the same general part of the country on investments in other business undertakings which are attended by corresponding risks and uncertainties").

APS has demonstrated that it substantially under-earned its allowed ROE for the last several years. (APS Initial Brief Exhibit 4; APS Exhibit No 5, Attachment DEB-10RB [Brandt].) The evidence showed that, over the more than three-year period from March 31, 2003 to June 30, 2006, APS consistently under-earned its allowed rate of return by as much as half, resulting in a \$134,000,000 annual earnings shortfall as of June 30, 2006, relative to APS's current allowed rate of return of 10.25 percent. (*Id.*) Over this period, APS's actual ROE eroded from 8.4 percent for the twelve months ending March 31, 2003, to 5.7 percent for the twelve months ending June 30, 2006. (*Id.*) Nothing in the record suggests that this

trend will be reversed by the rate changes in the Recommended Order. On the contrary, all the evidence supports the proposition that attrition will continue.

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APS presented strong and compelling evidence that its proposed ROE of 11.5 percent was both consistent with market expectations and necessary to address, at least in part, consistent earnings shortfalls. (APS' Initial Brief at 20-25.) Although the proposed 10.75 percent ROE in the Recommended Order is an improvement over the status quo, it does not go nearly far enough. At best, the ROE proposed in the Recommended Order is a compromise between the extremely low ROE proposed by RUCO (9.25 percent), the no-increase-from-current-ROE proposed by Staff (10.25 percent), and the realistic, market-based ROE proposed by the Company (11.50 percent). The Commission should not allow an apparent compromise to substitute for the hard evidence presented by the Company and the reality of the capital marketplace in which the Company currently operates.

Knowing that the regulatory process in Arizona can entail at least a year or two before a new rate order is implemented, it is not enough to suggest, as the Recommended Order does, that APS need only file another rate case in order to timely recover capital expenditures and thereby avoid the effects of earnings attrition and related cash flow pressure. (Recommended Order at 66.) The "catch-up" concept premised in the Recommended Order is completely illusory because the Company never recovers an earnings shortfall; it is lost forever. In the wake of compelling evidence in this proceeding that APS has consistently under-earned its allowed ROE and will continue to do so for the foreseeable future because of the attrition of earnings resulting from huge capital expenditures and consistently rising nonfuel costs, the Company submits that the Commission should take appropriate measures to limit the impact of such earnings attrition and thereby afford the Company a reasonable opportunity to earn its allowed ROE. The starting point for doing so is to authorize the more realistic and fair ROE of 11.5 percent as proposed by the Company. Even that authorized ROE will only produce an earned ROE in the mid-7 percent range in 2008 – the first full year rates in this case will be effective. (APS Exhibit 5 at 28 [Brandt].) (APS Proposed Amendment No. 1 attached hereto.)

A. The Company's Cash Flow Needs and Weak Financial Metrics Will Not Materially Improve if the Rates Proposed in the Recommended Order Are Approved by the Commission.

By essentially accepting, with minor modification, the rate proposal put forth by Staff, (i.e., recovery of fuel costs but virtually no recovery of non-fuel-related expenses), the Recommended Order implicitly rejects the unrefuted testimony of Mr. Brandt and Mr. Fetter that the Staff proposal carries with it a very high risk that the Company's financial metrics and overall credit outlook will remain below or precariously close to non-investment ("junk") grade and will present a substantial risk of a downgrade of the Company's credit rating to "junk" status. Mr. Brandt (with 25 years of experience in the electric utility industry and extensive experience dealing with rating agencies) and Mr. Fetter (a former rating agency official and a former Chairman of the Michigan Public Utility Commission) were the two most knowledgeable witnesses on this subject. Although the Recommended Order acknowledges Mr. Brandt's testimony that the Staff proposal would produce FFO/Debt ratios in 2007 and 2008 that remain below S&P's investment grade category (Recommended Order at 52), the Recommended Order contains no discussion or analysis as to why that is an acceptable result for the Company and its customers.

Instead, the Recommended Order concludes that the Commission must rigidly adhere to the "historical test year cost-of-service analysis" in setting rates and that "it would not be constitutional for us to set rates based upon the achievement of certain targeted financial credit metrics or return on equity." (Recommended Order at 67.) On that basis, the Recommended Order concludes "that no additional adjustments or modifications to our traditional ratemaking method are necessary or appropriate to set just and reasonable rates." (Recommended Order at 68.)

The Recommended Order's findings and conclusion in this regard are neither analytically sound nor legally correct, and should be rejected outright. By implicitly accepting the notion that rates resulting in cash flow problems that produce non-investment grade

financial metrics and potentially a "junk" credit rating for the Company are somehow "just and reasonable" (as the Constitution requires they be), the Recommended Order turns the rate-making process on its head and ignores the fundamental principle that the Commission can and should exercise its broad discretion to ensure that rates are just and reasonable under all the facts and circumstances, which necessarily includes consideration of the Company's ROE, its credit status, and its overall financial integrity. The United States Supreme Court has made this point abundantly clear:

The rate-making process . . i.e., the fixing of "just and reasonable" rates, involves a balancing of the investor and consumer interests. . . . By that standard, the return to the equity owner should be commensurate with returns on investments in other enterprises having corresponding risk. That return, moreover, should be sufficient to assure confidence in the financial integrity of the enterprise, so as to maintain its credit and attract capital.

Federal Power Comm'n v. Hope Natural Gas Co., 320 U.S. 591, 603 (1942).

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Contrary to what the Recommended Order states, a Company's financial metrics and credit rating are often considered by regulatory agencies engaged in ratemaking and even this Commission has done so in the past. (See case citations and discussion in APS Initial Brief at 8-11.) In fact, the Company is **required** by Commission rules and regulations to submit such information in a rate case and in monthly filings with the Commission. Taking such creditrating and related financial factors into consideration is especially warranted in the current

The Recommended Order (at page 60) purports to distinguish the Hope case and suggests that the Hope case does not apply in Arizona, citing to an argument made by Staff. But the Hope case -- a constitutional pronouncement of the United States Supreme Court -- certainly does apply in Arizona, as it does in every other state. The language of the Arizona Supreme Court in the Simms case (cited in the Recommended Order) that Hope could not be used by the Commission to support the kind of fair value determination at issue in the Simms case is of no relevance here. There are two aspects to the Hope decision: (1) a statement of the constitutional principles that must be followed to ensure that ratemaking comports with due process, and (2) a discussion of the application of those constitutional principles to the particular statute at issue in Hope where the statute did not prescribe the methodology for ascertaining a reasonable rate. The Hope court made clear that the manner in which a regulatory agency arrives at "just and reasonable rates" is not constitutionally significant as long as the "end result" is consistent with constitutional requirements. (320 U.S. at 603.) In Simms, the Arizona Supreme Court did not purport to disavow the substantive constitutional principles set forth in Hope (nor could it). Rather, the Simms court merely held that where, as in Arizona, a specific method (i.e., fair value of a company's property) is prescribed, that portion of *Hope* that states that any method is permissible (as long as it produces constitutionally mandated results) did not apply in Arizona. That is a far cry from saying that Hope's constitutional requirements do not apply in Arizona. Both Staff witness Parcell and RUCO witness Hill relied on the Hope case (and the similarly pertinent Bluefield case) in their written testimony. Thus, in assessing the fair value of the Company's property, it is both appropriate and constitutionally required for the Commission to determine whether the proposed rates provide a reasonable return on equity, allow the Company to maintain its credit, and otherwise allow the Company to maintain its financial integrity. Those are elements of the constitutional due process analysis, not optional elements of a chosen methodology for arriving at "just and reasonable" rates.

credit-rating climate where, as described by Mr. Fetter, recent instability in the financial markets and increased importance of a utility's financial profile make it much more likely that a company's credit rating will be downgraded if satisfactory financial metrics are not maintained. As Mr. Fetter explained, the current credit-rating climate requires a regulatory commission to engage in "proactive regulatory behavior" to ensure that the closer scrutiny now being given to a regulated utility's financial metrics does not result in a credit downgrade that produces dire financial consequences for both the utility and its customers—the kind of dire financial consequences that Nevada Power and its customers have had to endure as a result of that company's downgrade to "junk" status a few years ago. (APS Exhibit No. 23 at 16-19 [Fetter].)

If accepted by the Commission, the rates proposed by the Recommended Order would produce an FFO/Debt ratio at year end 2007 near non-investment grade territory, likely falling below 18%, into non-investment grade territory near the end of 2008. Such financial metrics present the very real possibility, as Mr. Brandt and Mr. Fetter both testified, that APS will not be able to maintain its investment grade credit rating (currently at BBB-minus -- just one step away from "junk" status). At a minimum, such financial metrics leave APS on the precipice of "junk" credit status, which Mr. Fetter described as "a very dangerous place to be." (Tr. Vol. VI at 1278.) The Company's return on equity would at best hit 7% in 2007, and then continue its downward trend into the 6% range in 2008, as earnings attrition continues due to the cost of serving new and existing customers rising faster than revenue growth from new and existing customers.

After discussing the demonstrable lag between the Company's growth expenditures and the recovery of those expenditures, the Recommended Order erroneously states that "APS failed to demonstrate that the near-term costs of customer growth are greater than the increased revenues generated by that growth." (Recommended Order at 65.) That statement simply cannot be squared with the evidence in the record. As Don Brandt explained, the Company's expected customer growth requires the Company to make "massive capital expenditures" in order to enable APS to increase its load capacity to meet the rapidly growing

demand, averaging \$900 million a year for the next five years (comparable to the growth in the last several years). (Tr. Vol. IV at 783.) The increased revenue generated by serving a larger customer base decidedly does not provide sufficient revenue to offset the increased costs associated with serving that customer base in the short term. To the contrary, over a three-year period, the growth in expenses and capital investment exceeds the growth in revenues by a factor of approximately one-third. (Id. at 783-84.) APS Exhibits 27, 59 and 77, and the testimony of the various APS witnesses relating to those exhibits provide ample and unrefuted evidence that there is a significant lag between the costs of growth and the recovery of those costs in rates, and that such lag has a substantial adverse impact on the Company's available cash flow and is the major cause of the large gap between its earned return on equity and its allowed return on equity. (APS Exhibit No. 5 at Attachment DEB-10RB [Brandt].) Moreover, the resultant loss in earnings is irretrievable. Thus, this "regulatory lag" not only results in earnings attrition (which will be addressed in more detail below) but also depresses the Company's financial metrics because of the negative impact on cash flow. (Id.)

The Recommended Order further errs by suggesting that the financial impact of growth on the Company's cash flow and earnings requires "a breakdown comparing the cost of providing service to a specific class of customer now and at some future point." (Recommended Order at 64.) There is no need to conduct such an analysis because the distinction between increased costs to serve existing customers is irrelevant to the issue of attrition. What can be determined, however, and what was amply demonstrated by APS during the hearing, is that current and anticipated expenditures to meet the requirements of APS customers have a significant adverse effect on APS's cash flow and earnings. Moreover, APS was able to quantify that adverse effect with more than sufficient and reasonable precision. (Tr. Vol. IV at 783-84 [Brandt].) As Mr. Brandt explained:

\$2 billion or so of capital investment, plus the increase in operating expenses over that period of time, it's virtually impossible to implement those rates a year or a year and a half down the road and have the company earn a reasonable return on investment because of the fact that over the ensuing year to year and a half period of time, the rate of

By the time those [new] rates are in effect [for two years], the additional

growth of expenses, including the costs associated with capital expenditures, has outstripped the rate of growth of revenues.

Finally, the Recommended Order incorrectly asserts that "APS's cash flow problems will be sufficiently addressed through our adoption of Staff's forward looking PSA and the higher base cost of fuel and purchased power." (Recommended Order at 63.) While it is true that the forward looking PSA and the higher base cost of fuel are significant improvements that will somewhat increase the Company's available cash flow, they do nothing to deal with the lag in recovering the huge current capital and O&M expenditures necessary to be ready for future growth of the Company's customer base. Indeed, the above-quoted statement in the Recommended Order is directly contrary to the only testimony on point at the hearing. (Tr. Vol. IV at 783-84 [Brandt].)

In short, the Recommended Order fails to recognize, and certainly fails to adequately address, that the rates proposed in that Order will not materially improve the Company's financial metrics (particularly the highly important FFO/Debt ratio and return on equity) and will cause continued cash flow and earnings problems for the Company. With at least one Commissioner having specifically asked the Company to address ways to improve the Company's cash flow and financial metrics,<sup>2</sup> it is even more important for the Commission to take a second look at the financial impact and financial consequences of the proposed rates in the Recommended Order and make adjustments to ensure that the Company's precarious credit rating and other financial indicators are not just maintained but rather are improved under the Commission's rate order. Anything less is contrary to sound regulatory ratemaking policy and raises serious due process questions if the rates fall short of those sufficient to allow the Company "to maintain its credit and attract capital." *Hope*, 320 U.S. at 603.

B. The Company's Precarious BBB-Minus Credit Rating is Not Likely to Improve, and Could Result in a Downgrade, if the Rates Proposed in the Recommended Order Are Approved by the Commission.

With financial metrics at or below the minimum required for an investment grade credit rating, there can be no doubt that, if the rates proposed in the Recommended Order are

See letter dated July 21, 2006 from then Chairman Hatch-Miller (APS Exhibit No. 5 at Attachment DEB-11RB.).

accepted by the Commission, the Company's ability to maintain an investment grade credit rating -- already standing at S&P's lowest possible level and carrying a negative outlook by Moody's -- will not improve. In a short release dated April 30, 2007, S&P indicated that the rates proposed in the Recommended Order, if adopted, "would be modestly beneficial for cash flow, but unlikely to result in an improvement in the current [credit] ratings." (Attachment B.) Similarly, Moody's stated in a release dated May 7, 2006, that it was continuing its negative outlook for the Company and that the Recommended Order "would likely result in limited 'headroom' or financial flexibility for APS and Pinnacle to address any unanticipated adverse developments such as increased expenses due to significant operational difficulties, material cost overruns on capital expenditure programs or prolonged rate case outcomes." (Attachment C.)

The only question is whether those rates, which only "modestly" improve the Company's cash flow, will result in a further downgrade of the Company's credit rating to "junk" status. Mr. Brandt testified that acceptance of Staff's rate proposal -- which is very close to what the Recommended Order proposes -- would carry a very substantial risk (perhaps as high as 80 or 85%) that the Company would be downgraded to "junk" status by one or both of the two major credit rating agencies. (APS Initial Brief at 13.) Mr. Fetter agreed with this assessment. (*Id.* at 14-15.) And, of course, such a downgrade would limit the Company's access to capital markets and increase the Company's borrowing costs by as much as \$1.3 billion over the next ten years. (APS Initial Brief at 17.)

The Commission should not turn a blind eye to this downgrade possibility and the dire financial consequences that it would produce for the Company and its customers. The Recommended Order seems to take the position, as one of RUCO's witnesses put it, that a downgrade of the Company's credit rating to "junk" is just "a situation we will deal with when we get there." (Tr. Vol. X at 2130 [Hill].) But such a downgrade has real and dire

consequences that cannot be so cavalierly dismissed and from which it would be extremely difficult for the Company and its customers to recover.<sup>3</sup>

C. CWIP in Rate Base and Accelerated Depreciation Recovery Are Sensible and Sound Steps to Improving the Company's Cash Flow without Any Resulting Increase in the Company's Earnings.

Given the obvious detrimental impact of the rates proposed in the Recommended Order on the Company's financial metrics and credit standing, the Recommended Order's complete rejection of the revenue enhancements suggested by the Company -- particularly the earnings-neutral suggestions of CWIP in rate base and accelerated depreciation -- is unwarranted. Although recognizing that the Company's cash flow would improve (without any increase in the Company's earnings) and the Company's FFO/Debt ratio would increase if the Commission included in its rate order the suggested enhancements of CWIP in rate base and accelerated depreciation, the Recommended Order rejects these suggestions on the flawed premise that "it would not be constitutional for [the Commission] to set rates based upon the achievement of certain targeted financial credit metrics or return on equity." (Recommended Order at 67.) That statement misapplies the law and fundamentally mischaracterizes the nature and purpose of CWIP in rate base and accelerated depreciation.

First, it is worth re-emphasizing that CWIP in rate base and accelerated depreciation produce **no increased earnings** for the Company; they merely increase cash flow by accelerating cost recovery. Indeed, both of these revenue enhancement tools address the timing of cost recovery, not the entitlement to that cost recovery. Thus, they are recognized methods for a regulatory commission to address cash flow shortfalls or regulatory lag in the

<sup>&</sup>lt;sup>3</sup> As Mr. Fetter explained (citing to the recent downgrades of Nevada Power and Central Vermont Public Service to "junk" credit status):

<sup>[</sup>O]nce a company goes below investment grade, it is not like turning on a dime, and the Commission by itself cannot divine decisions that return investment grade immediately. Even if all the parties in this room are in agreement, it could not bring APS back from the fall off the cliff within a day or a month or a week. It's a long process. And Nevada Power is now about three or four years into being below investment grade. Central Vermont accepts that even with a positive regulatory agreement, if approved by the commission, that they are looking at a two to three year time period to get back. And so it . . . cannot be underemphasized the danger of going below investment grade.

<sup>(</sup>Tr. Vol. VI at 1288-89; see also APS Exhibit No. 23 at 24 [Fetter].)

recovery of capital expenditures, and even this Commission has used these tools in the past. As Mr. Wheeler stated at the hearing regarding this Commission, he was aware of "at least three [Arizona] examples where construction work in progress was allowed for the company when it was facing challenges to its financial health and where it was at risk for ratings downgrade." (Tr. Vol. I at 106 [Wheeler]; *see also* APS Exhibit No. 5 at 25 [Brandt]; Decision No. 54204, October 11, 1984.) Just in the last two years, both the Colorado Public Utility Commission and the Missouri Commission used combinations of CWIP in rate base and accelerated depreciation to deal with recurring cash flow problems of the utilities in question and the adverse impact that such cash flow problems was having on the credit metrics and credit ratings of those utilities. (APS Initial Brief at 28-29; APS Exhibit No. 23 at 25-28 [Fetter].)<sup>4</sup>

Even Staff's own witness, Mr. Dittmer, recognized the benefits of an allowance for accelerated depreciation (and the same can be said for CWIP in rate base):

Because there would be an increase in the recording of depreciation expense that would be equivalent to the increase in revenues being collected, the Company would not experience any reduction in earnings attrition. However, depreciation is a "non-cash" expense. Accordingly, the recovery of depreciation expense on an accelerated basis would improve the Company's cash flow metrics.

(Staff Exhibit No. 37 at 16 [Dittmer].)

Moreover, there is absolutely no discussion in the Recommended Order of the fact that then Chairman Hatch-Miller requested the Company to propose methods for improvement of the Company's cash flow and related financial metrics such as its FFO/Debt ratio. To dismiss these proposed revenue enhancements of CWIP in rate base and accelerated depreciation on the theory that they are not needed or allegedly would be contrary to law, as the

Commenting on the inclusion of CWIP in rate base by the Colorado Commission, S&P stated:

This is a major step forward in eliminating the tug-of-war over cost recovery that, in the past, has plagued the credit of so many utilities when the time comes to build again.

<sup>(</sup>APS Exhibit No. 23 at 28 [Fetter], citing S&P Research: PS Colorado Garners Support for Credit Quality Up-Front; a Viable Model for the Electric Industry, March 29, 2005.)

Recommended Order does, is to suggest -- erroneously -- that the Commission has no power to use them and that it was improvident for the Chairman to ask that they be proposed and considered.

Simply put, CWIP in rate base and an allowance for accelerated depreciation are sensible, earnings-neutral mechanisms for the Commission to address the recurring cash flow problems and related adverse credit impacts that APS has experienced in recent years and will surely experience in coming years as a result of its large capital expenditure obligations. The forward-looking PSA and the increased base cost for fuel will not be enough to deal with the Company's expected cash flow needs. Thus, the Commission should not adopt that portion of the Recommended Order that rejects these revenue enhancement mechanisms and should instead adopt one or more of the attached amendments proposed by APS.

(APS Proposed Amendment Nos. 2, 3 and 4 attached hereto.)

D. The Recommended Order Erroneously Rejects an Attrition Allowance on the Flawed Theory that an Earnings Shortfall Can Be Remedied by Filing Future Rate Cases.

Like CWIP in rate base and accelerated depreciation, an attrition allowance is a regulatory tool that allows the Commission to address the very real fact that the Company will be unable to earn its allowed rate of return because of the lag between the Company's current need to expend huge sums for expansion of plant and equipment to meet the needs of a rapidly growing customer base and the eventual recovery of those sums in future rate base adjustments approved by the Commission. (APS Exhibit No. 5 at 28 [Brandt].) This Commission has previously granted the Company an attrition adjustment for just such reasons. *See* Decision No. 51009, (May 29, 1980). But notwithstanding undisputed evidence in this proceeding that the Company had substantially under-earned its allowed ROE of 11.25 percent prior to 2005 and its allowed ROE of 10.25 percent in 2005 and 2006, and that the Company would continue to under-earn its allowed ROE in coming years (APS Exhibit No. 5 at 28 [Brandt]), the Recommended Order rejects the Company's proposed attrition allowance on the theory that the Company can deal with such earnings shortfalls in a future rate case.

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The fundamental problem with the Recommended Order's logic in this regard is that it fails to recognize that what the Recommended Order suggests the Company do in the future is precisely what the Company is attempting to do in this rate case -- i.e., deal with chronic under-earning of its allowed ROE due to the lag associated with recovery of large capital expenditures. Nowhere in the Recommended Order is there any explanation as to how, in reality, the Company is supposed to rectify even prospectively years of demonstrated under-earning of its allowed ROE. As a practical matter, the Company cannot do so because the ratemaking process in Arizona absent a specific provision generally does not allow, absent a specific provision, for recoupment of past earnings shortfalls. As Mr. Brandt explained:

As a matter of fact, it is growth itself and the capital, the massive capital expenditure program and the regulatory lag that impacts that capital expenditure program that is the source of the cash flow problem and the earnings erosion. I mean the way it works under traditional historic test year, we virtually are guaranteed there is no possible whatsoever of earning our allowed rate of return or even coming very close ... Unless the Commission addresses it in some way, that earnings erosion is going to continue in the future.

Tr. Vol. XXIV at 4581. No witness testified to the contrary, and no witness provided any support for the assertion in the Recommended Order that APS can somehow address this issue of earnings attrition in a future rate case.

The Recommended Order compounds its incomplete analysis of this issue by stating that "attrition in and of itself, is not especially significant. It is a normal, expected, and to some degree, necessary, component of the rate setting process." (Recommended Order at 66.) Attrition is not "normal" or "necessary" but rather a red flag that the rate-setting process has not functioned properly. Setting inadequate rates that will not produce the allowed return is a regulatory failure, not a desired result. Moreover, even assuming the Recommended Order's assertion has some validity in the ordinary rate-setting circumstance -- one in which a company is **not** chronically experiencing significant earnings attrition due to huge capital expenditures the Company is required to make in order to meet the demand of a customer base that is growing at unprecedented levels -- the statement in this instance ignores the reality that this is not the "normal" case where "some degree" of earnings attrition might be

expected to occur. The undisputed evidence here is that the Company has consistently underearned its allowed ROE over the last 3 to 4 years by thirty to fifty percent, and can be expected to do so in coming years because of the growth phenomenon with which its is faced.

From a pure constitutional-requirement standpoint (*i.e.*, the requirement that an allowed return on invested equity must be just and reasonable), serious questions are raised when there is acknowledgement by Commission Staff's own witness that he has "no reason to believe that APS would necessarily earn its authorized rate of return" (Tr. Vol. XVII at 3267 [Parcell]) and yet the Commission fails to address that very issue in the ratemaking process. By describing an attrition allowance in this case as an "artificial increase in [the Company's] rate of return" (Recommended Order at 66), the Recommended Order begs the very question that prompted the Company to seek an attrition allowance in the first place — *i.e.*, will the Company truly have a reasonable opportunity to earn the allowed ROE of 10.75 percent proposed in the Recommended Order or some other ROE set by the Commission given the unquestioned earnings impact that will result from the lag associated with the future recovery of huge current capital expenditures? If the answer to that question is "no" (and it surely must be under the evidence presented in this proceeding), then a just and reasonable rate level has not been set.

E. The Recommended Order's Other Arguments Against the Need for an Attrition Adjustment are Not Valid.

The Recommended Order makes several assertions why it does not believe the Company's projections of earned returns under the various rate proposals herein are not "reliable." None of these assertions is supported by the record.

Recommended Order Assertion No. 1: "APS' projected financial information failed to properly account for this effect [of changes to the PSA] . . ." *Id.* at 63.

All of the Company's financial projections fully accounted for the proposed changes to the PSA. Moreover, none of these changes could or did impact the Company's projected ROE, and thus the need for an attrition adjustment. In addition, Mr. Brandt testified that the financial forecast and other projected financial information presented by the Company in this

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proceeding were prepared using the same forecasting methodology that the Company uses in the ordinary course of business, in its regular dealings with rating agencies and financial analysts, and in its filings with the SEC and other government agencies (Tr. Vol. IV at 769-72 [Brandt].) (APS Reply Brief at 4.)

Recommended Order Assertion No. 2: "APS has not provided such a breakdown comparing

<u>Recommended Order Assertion No. 2</u>: "APS has not provided such a breakdown comparing the cost of providing service to a particular class of customer now and at some future point." *Id.* at 64.

As APS understands the above statement, the Recommended Order criticizes the Company for not distinguishing between increasing costs attributable to new customers and increased costs to serve existing customers. This criticism is repeated at the bottom of page 64 and the top of page 65. However, the Recommended Order misses the point. If cost of service, *i.e.*, revenue requirements, is increasing faster than revenues, attrition to earned return must necessarily occur. In fact, that is the very definition of attrition. The reasons for these increases in revenue requirements, whether they be growth, inflation, or simply the replacement of old depreciated plant with new plant, is irrelevant to the existence and measurement of attrition.

Recommended Order Assertion No. 3: "The exhibits presented by APS in support of its argument are very general and do not include an analysis of offsetting economies of scale or other efficiencies that will occur as fixed costs are spread over more customers." *Id.* 

This statement is invalid for at least two reasons. First, the APS projections of financial results in 2007 and 2008 **do** reflect whatever "economies of scale and other efficiencies" as are anticipated to exist during those periods. Second, if plant costs per customer are increasing (APS Exhibit Nos. 59 and 77), there are, by definition, no economies of scale. If such economies did exist and could offset the cost of future plant additions, one would see **declining** plant, and hence fixed costs, per customer.

Recommended Order Assertion No. 4: "including demand charges in the PSA significantly addresses any attrition costs..."

Including demand costs in the PSA cannot to **anything** to address attrition. The PSA produces no earnings and cannot affect ROE. In fact, the mechanics of the PSA insure that any reduction in per kWh costs attributable to spreading fixed demand charges over an expanding base of customers and sales is flowed through to APS customers rather than create a potential partial offset to attrition.

Recommended Order Assertion No. 5: "...the [APS] projections were prepared on a total company basis, not on the ACC Jurisdictional basis used to set [retail] rates." *Id.* at 61.

In his Supplemental Testimony, Staff witness Dittmer calculated a revenue deficiency for the Company's non-jurisdictional activities during the historical test period of some \$50,000,000. (Staff Exhibit No. 39 at 8 [Dittmer]; Staff Exhibit No. 40, Supplemental Schedule JRD-1 [Dittmer]). Aside from the fact that this assertion at best identifies \$50,000,000 of what is a more than \$120,000,000 problem, the forecasted data used by APS for 2007-2008 does **not** reflect such a level of revenue deficiency from non-jurisdictional operations.

There was a loss in unregulated trading activities of some \$15,000,000 that was originally included by accident in APS's jurisdictional test period operations. Yet, Mr. Brandt testified that on a going-forward basis, these non-jurisdictional activities would be profitable and that is what is reflected in the forecasts for 2007-2008. (Tr. Vol. III at 44-45 [Brandt]).

Staff witness Dittmer further agreed that in addition to transmission, the Company had non-jurisdictional sales to small "full-requirements" wholesale customers — the so-called "Majority Districts" and the Town of Wickenburg. (Tr. Vol. XXII at 4237-39 [Dittmer]). These wholesale power agreements were amended subsequent to the historical test period, thus eliminating from the forecasts for 2007-2008 some \$19,000,000 of the historical underrecovery in non-jurisdictional costs identified by Mr. Dittmer. (Tr. Vol. XXIV at 4602-04 [Brandt]). Thus, the portion of Mr. Dittmer's estimated historical under-collection of non-jurisdictional costs that could remain in 2007-2008 for alleged transmission service revenue deficiency is no more than \$14,000,000 to \$18,000,000. (Tr. Vol. XXIV at 4604 [Brandt]).

Nearly half of this potential transmission revenue shortfall is tied to the PacifiCorp seasonal exchange agreement – an agreement previously approved by this Commission as providing net benefits to APS's retail customers. See Decision No. 57459 (July 11, 1991). In sum, the contention that it is insufficient non-jurisdictional revenues that are at the heart of the Company's financial difficulties, or are even a significant element of those difficulties, simply does not withstand scrutiny and is not a basis for ignoring the dire consequences of inadequate rate relief in this proceeding.

In short, there is no reason to believe that the Company's financial forecasts and other projected financial information presented to the Commission in this proceeding are unreliable or do not accurately reflect the financial impact on the Company of each of the various rate proposals that have been made in this proceeding.

Thus, the Commission should reject the analysis in the Recommended Order regarding the Company's request for an attrition allowance in this case, and the Commission should take appropriate measures to ensure that the Company actually has a reasonable opportunity to earn the allowed ROE that the Commission finds to be just and reasonable. Under the present facts and circumstances, that can best (and perhaps only) be accomplished through the inclusion in the Commission's rate order of the attrition allowance discussed in the testimony and in APS' Initial Brief.

(APS Proposed Amendments Nos. 2 and 5 attached hereto.)

#### III. OPERATING INCOME ADJUSTMENTS

1. <u>Administrative and General Expense Associated with the Generating Units Acquired by APS from Pinnacle West Energy Corporation.</u>

The Recommended Order disallows nearly \$6.3 million in administrative and general ("A&G") expense allocated to the five generating units acquired by APS from Pinnacle West Energy Corporation ("PWEC") pursuant to Decision No. 67744. (Recommended Order at 19.) Because this acquisition took place during the test year, it was necessary to annualize the two months of actual A&G expense included in the test year to reflect a full year's A&G expense related to these five generating units. As explained by APS witness Rockenberger

and acknowledged by the Recommended Order, this A&G expense was incurred in support of the generating units and should be charged to the affiliate that owns the generating units. Prior to the APS asset acquisition, the A&G incurred in support of these units was being charged to PWEC. Accordingly, when APS acquired the generating units, the A&G incurred to support these generating units was appropriately charged to APS. Neither Staff nor RUCO took any exception to the Company's proposed adjustment for A&G expense.

The Recommended Order's only argument in support of this significant disallowance of actual APS costs is that APS testimony in the prior rate case indicated a smaller amount of A&G associated with the PWEC units. However, the Recommended Order ignores the fact that the A&G figures cited in the Company's previous testimony were for a 2002 test period – some three years prior to the present test year and now more than four and a half year's ago. That 2002 test year was also well prior to the transfer of the PWEC units to APS (or even, in some instances, their completion) and thus reflected a period when more A&G expense was allocated to PWEC and less to APS for the reasons explained below.

It is important to understand that A&G is an allocated expense for costs incurred by both APS and its parent corporation, Pinnacle West Capital Corporation ("Pinnacle West") for overall corporate governance and shared services such as accounting, tax, legal, HR, etc. The allocation of these costs to any particular affiliate depends on the direct activities performed in support of the affiliate and an indirect cost allocation based on the relative debt and equity investment by Pinnacle West in each subsidiary, and complies with the Policy and Procedure No. 1 to the APS Code of Conduct, which was approved by the Commission in Decision No. 68741. The transfer of the PWEC generation to APS, along with the associated increase in APS equity and employees and corresponding decrease in Pinnacle West's equity investment in PWEC (as well as the decline in PWEC employees) appropriately allocates a greater percentage of overall A&G to be allocated to APS. In other words, the shrinking

The Recommended Order contends this represented the Company's position in "late 2004." However, by that time, APS had entered into a settlement of its previous rate case, and any attempt to update the adjustments proposed in its original June 2003 filing in that proceeding would have been both inappropriate and pointless.

scope of PWEC's activities (which have now ceased altogether) and the expanding scope of APS's, as reflected in the transfer of all but one of PWEC's assets to APS during the test year, would increase APS A&G expense even if the total APS/Pinnacle West A&G had remained constant.

A simple example should help to illustrate this point. Assume there is total A&G of \$1 million, half of which is allocated based on investment and half on employees. Prior to the transfer of the PWEC generation, Pinnacle West had, say, \$1 billion invested in APS, \$400 million in PWEC, and \$100 million in other affiliates. APS had, for illustrative purposes, 1000 employees, PWEC 200, and 100 in all other affiliates.

Prior to the transfer, 2/3 of the \$500,000 allocated on the basis of investment would go to APS (approximately \$334,000), with the balance going to PWEC and other affiliates. Of the \$500,000 allocated on the basis of employees, 10/13 (approximately \$385,000) would go to APS, with the balance going to PWEC and the other affiliates. The total A&G expense for APS would be \$619,000.

Subsequent to the transfer (which for simplicity will assume that it encompassed all of PWEC's investment and employees), APS would now comprise 14/15 of total investment, or roughly 93%, and have 12/13 (also about 93%) of the employees and would therefore be allocated approximately 93% of the A&G, or \$930,000. Thus, A&G expense would increase for APS even if total A&G had remained constant since the 2002 test period used in the prior APS rate case.

It is also significant that the Recommended Order lists APS A&G expense among the "uncontested adjustments." (Recommended Order at 40.) If, with the exception of the adjustments made by APS and discussed at that section of the Recommended Order, total APS A&G expense is "uncontested," then any amount of that expense not specifically attributed to the acquisition of the PWEC generation units would nonetheless be allocable to APS using the allocation procedures described above and not challenged by any party. Therefore, they should be permitted as a test period expense, as proposed by the Company and agreed to by Staff and RUCO.

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APS Proposed Amendment No. 6 would amend the Recommended Order to permit recovery of this \$6.3 million in legitimate A&G costs. These prudently-incurred costs (and no party has alleged otherwise) do not simply disappear and to effectively attempt to allocate them back to a now non-existent PWEC results in their disallowance, plain and simple.

### 2. Underfunded Pension.

APS continues to believe that addressing the underfunded pension liability issue today and in the manner proposed by the Company is both prudent and in the best interests of customers. APS recognizes this is a policy issue for the Commission and one that has only marginal impact on the earnings and other financial metrics of the Company that must necessarily be the primary focus of its Exceptions. Correspondingly, APS will propose no amendment to this portion of the Recommended Order.

### 3. SERP.

The Recommended Order disallows some \$4.7 million in Supplemental Executive Retirement Plan ("SERP") expense. (Recommended Order at 26-27.) The adjustment is based on a RUCO recommendation that cites the following rationales: (1) the APS employees participating in this plan are "already generously compensated for their work;" (2) the expense "is not a necessary cost of doing business;" and (3) the Commission rejected the inclusion of SERP expenses in Decision No. 68487 for Southwest Gas Corporation ("Southwest").

APS presumes that neither RUCO nor the Recommended Order is contending that the affected APS employees are themselves not a "necessary cost of doing business," since neither has suggested that these employees' cash compensation be eliminated from cost of service. Therefore, one must examine whether this particular component of their non-cash compensation (retirement benefits) is itself excessive or whether, in combination with the remainder of their compensation, results in total compensation for such employees being excessive.

SERPs are routinely made available by all companies, including utilities, that otherwise offer "qualified" benefit programs. (APS Exhibit No. 5 at 62-63 [Brandt]). There

has been no allegation that APS's program is out of line with these other retirement programs. Neither has there been any evidence that overall management compensation is excessive (and indeed, in APS Exhibit No. 51 [Gordon], an expert executive compensation witness testified to precisely the opposite). Thus, the only remaining rationale is the Southwest Gas decision cited by RUCO and the Recommended Order.

In Southwest Gas, the Commission stated that: "Without SERP, the Company's officers still enjoy the same retirement benefits available to other SWG employees" and "allowing a greater percentage of retirement benefits does not meet the test of reasonableness." *Id.* at 18 (*emphasis supplied*) and Recommended Order at 27. However, there are critical differences between the facts in the Southwest Gas case, and those that exist here. (Tr. Vol. III at 496-502 [Brandt].) First, the APS program is **not** limited to officers, as was apparently the case in Southwest Gas. Second, APS employees covered by the SERP would **not** enjoy the same retirement benefits as all other APS employees in the absence of this plan. (*Id.*) Finally, the Company's SERP only places all APS employees, including management, on the **same** level with regard to retirement benefits, and **not** on a higher level as was apparently true in the Southwest Gas decision. In short, SERP is not some management "perk," but an important tool in retaining qualified professionals over the long term. (*Id.*)

Even if the Commission does not wish to acknowledge the critical differences between the considerations cited in the Southwest Gas decision and the facts in this case, the Recommended Order is inconsistent in that it does not adopt the corresponding rate base adjustments proposed by RUCO. (Recommended Order at 27.) This inconsistency is addressed in the Rate Base section of the Company's Exceptions.

APS Proposed Amendment Nos. 7 and 17 address SERP. It provides alternative resolutions that either approve SERP expenses in cost of service or remove them but also make the rate base adjustments recommended by RUCO.

4. <u>Stock Incentive Compensation</u>.

APS is seeking approval of \$4.8 million in operating expenses related to its employee stock incentive program, which is also part of the compensation package for eligible APS employees. The stock incentive plan is an integral component of employee compensation. It is consistent with similar programs of other companies. (APS Exhibit No. 51 at 19-20 [Gordon] at 22.) The Recommended Order proposes to eliminate this amount in its entirety. (Recommended Order at 36.)

APS's stock incentive component, or "long-term" incentive, is integral in attracting and retaining high quality management personnel. The program benefits APS customers by:

- Minimizing costs associated with high turnover at the executive level, including recruiting, productivity reductions and continuity of leadership.
- Minimizing the need for additional base pay or other fixed benefits to provide competitive compensation levels.
- Providing focus and accountability for the executive and management team to develop and implement effective business strategies that span multiple year periods.
- Long-term financial health provides stability and allows the Company to continue to invest in the business operations, grow its asset base and continue to improve operating efficiencies through economy of scale and upgrades in technology and infrastructure which directly benefit customers through maintaining a low cost generation and delivery structure.

(APS Exhibit No. 51 at 19-20 [Gordon] at 21-22.)

The Recommended Order does not dispute these points. Neither does it contend that APS employee compensation, including stock incentives, is unreasonable in amount. And, not only has there been no evidence presented in this case that suggests that overall APS compensation is unreasonable, the evidence presented is to the contrary. (*Id.* at 21-22.) On cross-examination, when asked whether he made any determination as to the reasonableness of the compensation received by the Company's officers and senior management, the Staff witness responded "no" and that the basis for his recommendation was "conceptual." (Tr. Vol. XXII at 4229 [Dittmer].) Staff did not find the stock incentive plan unreasonable or imprudent – indeed, Staff did not even allege as much.

Staff's, and apparently the Recommended Order's, "conceptual" problem with stock compensation is the belief that it is "a program where an employee has an incentive to perform in a manner that could negatively affect the Company's provision of safe, reliable utility service at a reasonable rate." (Recommended Order at 36.) Not only is such a concern entirely speculative and without a shred of evidentiary support, it is illogical. Stock compensation necessarily requires the recipients to take a long-run view toward APS performance. As noted by APS witness Gordon, it encourages the executive and management team to develop and implement effective business strategies that span multiple year periods. It also focuses on the sort of long-term financial health that encourages investment to improve operating efficiencies, all of which directly benefit APS customers. APS Proposed Amendment No. 8 would restore APS stock compensation as part of cost of service in this proceeding.

# 5. <u>Lobbying</u>.

The Recommended Order essentially adopts the RUCO position that lobbying costs directly relating to APS's regulated utility business be split evenly between the Company and customers (with the exclusion of a specific outside services expense). (Recommended Order at 34-35.) APS has demonstrated direct customer benefits that far exceed the combined costs of its Federal Affairs and Public Affairs Departments (APS Initial Brief at 70.) Nevertheless, APS can accept the Recommended Order's position as a reasonable compromise if indeed it is actually permitted to meaningfully apply this position in future proceedings.

APS must qualify its acquiescence to the RUCO adjustment because the second part of the Recommended Order's discussion on this point completely vitiates the above compromise. By requiring APS to present "the itemized lobbying costs associated with each benefit it alleges resulted from the specific lobbying activity" in future rate cases in order to justify even the 50% of such costs found reasonable in the Recommended Order, the Recommended Order establishes an impossible hurdle to the recognition of these costs. The efforts of entities such as APS in the legislative process cannot be broken down by task like

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an expense account and assigned specific costs. APS may contact key legislators dozens of times on a variety of issues important either to APS or the legislators in question before seeing positive results for its customers on even a single issue. Was it the last visit that persuaded a legislator -- the first -- or was it all of them? That is unknown and unknowable.

APS is satisfied with the 50/50 resolution of the issue in the Recommended Order. There is no purpose served by starting up this controversy anew in future rate proceedings. APS Proposed Amendment No. 9 would remove the problematic language from the Recommended Order.

# 6. <u>Demand Side Management Conservation Adjustment.</u>

The Recommended Order rejects APS's request for a pro forma revenue adjustment of \$4,907,000 for conservation related to its Commission-approved DSM programs. As addressed herein with respect to the PSA and Base Fuel Cost recommendations, this position is entirely inconsistent with the Recommended Order's recognition of the fuel cost savings associated with the Company's DSM programming.

That inconsistency notwithstanding, the Recommended Order denies the requested DSM net lost revenue adjustment for three reasons: (1) in contrast to its expressed interest in offering both performance-based incentives and rate/revenue decoupling in order to encourage APS to invest in socially beneficial programs (described in the context of renewables), the Recommended Order contends that, because the Company is already awarded a modest financial incentive for its successful implementation of DSM programs (the amount of which is capped at 10% of its total DSM spending in any given year), APS should not also be permitted to recover the revenue it loses because of those programs; (2) in disregard of the Rebuttal Testimony of APS witness Peter Ewen, the Recommended Order posits that neither the adjustment nor its amount is sufficiently "known and measurable" to affect the Company's cost of service; and (3) in a strained interpretation of the Settlement Agreement ("Agreement") approved by the Commission in Decision No. 67744, the Recommended Order (incorrectly) suggests that the terms of the Agreement somehow

prevent APS from recovering net lost revenues related to DSM "in this case on a going forward basis." Each of these contentions is fundamentally flawed.

First, there is simply no basis for the Recommended Order's position that the financial incentive offered to APS in the Agreement (as approved in Decision No. 67744) was intended to be the exclusive means of compensating APS for the net lost revenue related to the Company's DSM-related expenses. Rather, immediately after providing for the DSM performance incentive, the Agreement expressly permits APS to recover or seek to recover net lost revenues "to the extent reflected in a test year used to establish APS rates in future rate proceedings" – in other words, in this rate case. (Agreement, ¶¶ 45-46.) Far from rendering the financial incentive and the pro forma adjustment "mutually exclusive," the Agreement expressly contemplated that each can (and should) be used to not only compensate APS for its cost of service related to these Commission-approved programs, but to incentivize APS to effectively implement such programs.

The purpose of a DSM program is to reduce energy consumption by implementing programs that encourage customers to control their own energy usage. By its very nature, the success of a DSM program results in a margin of lost revenue to the utility implementing the program. For this reason, as a means to encourage APS to invest in energy-saving resources, Decision No. 67744 both allows APS to be compensated for its lost revenue attributable to DSM programs and gives APS an added financial incentive based on the economic benefits to customers that are realized by the programs. The performance incentive was intended to be just that — a mechanism to encourage APS to enthusiastically execute programs in the most cost-effective means possible so as to maximize the net benefits to society. This performance incentive simply was not intended to be a revenue-recovery measure — a point made plain by the fact that the performance incentive award is based on a sharing of the net benefits of the DSM program and is capped at 10% of the Company's total expenditures on DSM programming. It does not begin to compensate the Company for the lost margins attributable to these programs. (Agreement, ¶ 45; APS Initial Brief at 121-122.)

In contrast to its position here, the Recommended Order expressly acknowledges in another context that using both a performance incentive and a rate/revenue decoupling measure (such as pro forma adjustment for net lost revenues) is an appropriate means of encouraging APS to invest in socially beneficial programs. In its recommendations regarding renewable procurement, the Recommended Order advises interested parties to "discuss and evaluate how performance-based incentives and decoupling of rates from revenues might encourage APS to procure more renewable energy resources." (Recommended Order at 93 (emphasis added).) In so doing, the Recommended Order expressly acknowledges that both a performance-based incentive (like that awarded to APS for successful implementation of its DSM programs) and decoupling of rates from revenues (like the requested pro forma adjustment for net lost revenues related to the DSM programs) can and should be used in tandem as a means to encourage APS to implement socially valuable programs.

The Recommended Order's position that the proposed DSM conservation adjustment is not "sufficiently known and measurable" disregards APS's Rebuttal Testimony and evidence submitted on the subject, and is simply wrong. In his Rejoinder Testimony, Mr. Ewen expressly responded to the argument that "the Company's proposed pro forma adjustment for revenue reductions attributed to DSM measures should be disallowed because they are not known and measurable," noting that, while the Company's initial calculation was based on estimated values, he had since modified that calculation "to reflect the actual spending to date [October 2006] and the amounts planned to be spent in the 4<sup>th</sup> quarter of this year [2006]." (Emphasis added.) (APS Exhibit No. 18 at 9 [Ewen].) The revised calculations thus rely on "known program expenditures, and these expenditures have resulted in the implementation of quantifiable energy-saving measures." (Id. at 10 [Ewen].) As the hearing testimony made clear, most of the Company's 2005-2006 DSM spending was for programs, such as the compact fluorescent light program, for which the savings can be precisely calculated. (Tr. Vol. VII at 1404 [Orlick].) Thus, APS's DSM conservation adjustment calculation is based, not on estimates, but on "known and measurable" adjustments to

expenditures and corresponding revenue losses that need to be reflected in the adjusted test year.

Finally, the Recommended Order incorrectly interprets the Agreement approved in Decision No. 67744 as prohibiting APS from recovering "net lost revenues in this case on a going forward basis." However, at Paragraph 46, the Agreement reads in relevant part as follows:

This Agreement does not provide for the recovery of net lost revenues. Except to the extent reflected in a test year used to establish APS rates in future rate proceedings, or unless otherwise authorized by the Commission in a separate non-rate case proceeding. APS shall not recover or seek to recover net lost revenues on a going-forward basis. In no event will APS recover or seek to recover net lost revenues incurred in periods prior to such test year or prior to the Commission's authorization of net lost revenue recovery in a separate non-rate case proceeding.

This language does three salient things: first, it establishes that the terms of the Agreement alone do not compensate APS for its net lost revenues related to the DSM programming required by the Agreement; second, it establishes that, "on a going-forward basis" (that is, from the time the parties execute the Agreement onward) APS may recover net lost revenues related to its DSM programming to the extent reflected in an adjusted test year used to establish APS rates in future rate proceedings (or in a non-rate proceeding if authorized by the Commission); and third, it prevents APS from recovering net lost revenues incurred prior to such test year. There is simply nothing in this language or elsewhere in the Agreement that prevents APS from normalizing its test year based on complete, known data to reflect DSM programming implemented during the test year, as is the case here. The "going forward" language on which the Recommended Order relies was intended simply to convey that the parameters set for APS's net lost revenue recovery were to apply "going-forward" -- it certainly was not meant to prevent APS from using future data to normalize its test year operating costs in this case, nor did Staff, RUCO, or any other intervenor argue otherwise.

Setting rates on conditions that will be present when new rates go into effect is consistent with traditional rate-making. The proposed DSM net lost revenue adjustment

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simply seeks to make a necessary pro forma adjustment to revenue loss attributable to DSM programming that was reflected in the adjusted test year, predicated on known and measurable conditions. The failure to allow APS to recover its lost revenue attributable to DSM-related conservation in this rate proceeding will prevent the Company from recovering its full cost of service. (APS Proposed Amendment No. 10 attached hereto.)

# 7. Bark Beetle Regulatory Asset.

With respect to bark beetle remediation costs, the Recommended Order adopted APS's proposed rate base adjustment in the amount of \$4,360,000, and agreed conceptually to APS's proposed amortization of that amount. (Recommended Order at 11, 16.) However, the \$1,437,983 amortization adjustment recommended by and reflected in the Recommended Order is incorrect, because it reflected an incremental expense adjustment to the wrong base amount of this expense. The \$1,437,983 adjustment awarded in the Recommended Order does not include a \$110,000 pre-tax adjustment to operating income that the Company provided in rebuttal as an update to its pro forma (an update that was not disputed by any party to the proceeding). (Attachment LLR-4-2RB to Rockenberger Rebuttal Testimony.) That adjustment should be included in the Commission's decision. (APS Proposed Amendment No. 11 attached hereto.)

# 8. Sundance O&M Adjustment.

The Recommended Order adopts RUCO's proposed adjustment to the Sundance O&M expense, and orders APS to recognize a regulatory liability in the amount of \$226,500 per month. (Recommended Order at 17.) Although APS does not take exception to the adjustment itself, it believes that the Recommended Order has incorrectly calculated the amount of regulatory liability accrual that applies to the Sundance non-routine maintenance expense. The \$226,500 per month proposed in the Recommended Order is erroneously based on RUCO's entire pro forma adjustment, rather than simply the non-routine maintenance portion of it. The regulatory liability accrual should include only the non-routine expenses at

issue – a modification that results in a regulatory liability accrual of \$134,100 per month.<sup>6</sup> Amending the Recommended Order in this manner does not affect the Company's operating income, only the amount of regulatory liability the Company is required to accrue. (APS Proposed Amendment No. 12 attached hereto.)

### 9. Business Lunches.

The Recommended Order recommends reducing APS's operating costs in the amount of \$400,000 for Company expenses related to providing employees with a sandwich and a bag of chips from the APS cafeteria, characterizing such an expense as "unreasonable." As the hearing testimony made clear, APS does not cater in expensive meals or provide employees with lunches on a daily basis or whenever an employee opts to work through lunch. (Tr. Vol. XIII, pp. 2687-2689 [Rockenberger]) (describing the type of lunch APS provides.) The issue is not one of inadequate staffing levels, as contended in the Recommended Order. Rather, the Company provides food for its employees on those occasions when business meetings must be held over the noon hour to accommodate the schedules of the required attendees or to take care of time-sensitive matters. (*Id.*).

Significantly, although APS's practice of providing employee meals as described above is a long-standing one, no adjustment to APS's operating expenses related to that cost has ever been proposed by any party to any other APS rate case until now. (*Id.* (citing Tr. Vol. XIII at 2687-89 [Rockenberger]).) Even now, of the many parties to this proceeding (including Staff), only RUCO challenged the Company's meeting meal expense. But, significantly, RUCO did not provide any evidence that the amount claimed by the Company was excessive or that the meals did not serve a valid business purpose. (APS Initial Brief at 58-59; APS Post-Hearing Reply Brief at 20.)

APS's costs in this regard are thus no different than those incurred by businesses in any number of industries, many of which provide food to employees that are required to work

This is calculated by taking the amount shown on page 10, line 1 of the Schlissel Direct (confidential version) x jurisdictional allocation factor (APS Reply Brief, Exhibit 1, line C-11); divide that amount by 12 months to arrive at \$134,100 per month.

during what would otherwise be non-working hours. Such policies are implemented in recognition of the business value of keeping employees productive. Far from being "unreasonable," as the Recommended Order would portray them, these lunches are legitimate operating expenses that provide APS (and its customers) the benefit of additional productive, uninterrupted work time. (APS Initial Brief at 58-59 (citing APS Exhibit No. 57 at 24 [Rockenberger]).)

There is no evidence refuting the Company's legitimate and reasonable business costs; therefore the Commission should reject the Recommended Order's disallowance of the Company's business meal expenditures and permit APS to recover the \$400,000 as operating expenses.

(APS Proposed Amendment No. 13 attached hereto.)

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# 10. Income Tax Impacts of Interest Synchronization.

The Recommended Order correctly discusses the Company's interest synchronization adjustment, recognizing that such an adjustment is necessary to align recorded test year interest expense (and therefore, income tax expense) with weighted cost of debt and rate base found appropriate for ratemaking purposes. This is in line with general regulatory practice and an adjustment to which no party objected. Unfortunately, the actual dollar impact of the adjustment shown in the Recommended Order is mathematically incorrect. The \$607,000 increase to adjusted test year income tax expense reflected in the Recommended Order only picks up the interest synchronization effect relating to the individual incremental pro forma adjustments to rate base made by the Recommended Order. However, it does not reflect the same interest synchronization impact for the remainder of the Company's rate base. That initial Company calculation of interest synchronization had increased adjusted test year income tax expense by \$2,429,000 prior to any of the Recommended Order's incremental adjustments to rate base (SFR Schedule C-2.) This results in a total increase to adjusted year income tax expense of \$3,036,000 (\$2,429,000 plus \$607,000). The \$2,429,000 difference. when multiplied by the revenue conversion factor, produces an increase in revenue requirements (and hence, the necessary level of authorized increase) of approximately \$4

million over that increase proposed by the Recommended Order. (APS Proposed Amendment No. 14 attached hereto.)

#### 11. Annualized Amortization.

The Recommended Order finds that the Company's proposed adjustment to annual depreciation and amortization is reasonable, and should be adopted (Recommended Order at 30, lines 1-2.) However, the corresponding ordering paragraph (Recommended Order at 150, lines 26-27) only specifies that the Company's depreciation rates are appropriate to use in this case, so the Company is requesting that the ordering paragraph be modified to include amortization. Attached Amendment 15 makes this modification.

#### IV. RATE BASE ADJUSTMENTS

#### 1. Cash Working Capital.

As noted in the Recommended Order, the issue here is the treatment of balance sheet items that reflect cash outlays in the past but whose recovery takes place over time, including during the test year. The Recommended Order cites the following definition of working capital at page 5:

Working capital is the average amount of capital provided by investors in the company, over and above the investment in plant and other specifically identified rate base items, to bridge the gap between the time expenditures are required to provide service and the time collections are received for that service.

# ROBERT L. HAHNE & GREGORY E. ALIFF, ACCOUNTING FOR PUBLIC UTILITIES 5-2 (1990).

Unlike other rate base elements, which can be taken directly from the Company's balance sheet with or without adjustments, cash working capital is a calculated number that identifies the additional cash investment made by the Company in order to operate and maintain its electric system over and above those items specifically included in rate base such as net utility plant, inventories and prepayments. Simply put, if cash revenues are received after an expense has been incurred and reflected on the Company's income statement or balance sheet, investors have to provide funds to bridge that gap. If cash is

received prior to that expense being incurred, the opposite is true, *i.e.*, customers are providing that bridge and should receive credit in the form of an offset to the utility's rate base.

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The Recommended Order states that: "[T]he real issue comes down to whether the Commission should allow APS' rate base to be increased to reflect the timing of recording depreciation expense and accumulated depreciation in the Company's financial statements." *Id.* at 8. With all due respect, the real issue is the lag in cash recovery of an expense that affects the rate base upon which the Company is permitted to earn a return.

Both depreciation and deferred taxes generate additional investment needs that must be reflected in rate base as part of the Allowance for Cash Working Capital. (APS Exhibit No. 66 at 2-3 [Balluff].) It is indisputable that the construction of depreciable utility plant, which gives rise to both depreciation and deferred taxes, involves a cash investment. It is equally clear that the utility is entitled to a return on that investment until it has been recovered from customers in the form of cash receipts. When depreciation expense is recorded and deferred income tax charges are recorded, accumulated depreciation and accumulated deferred income tax credits are recorded. The reserve for accumulated depreciation and the accumulated balance of deferred income taxes offset the investment in plant for ratemaking purposes. (Id. at 3-4 [Balluff].) Those two reserves, which reduce rate base, are credited (increased) monthly based on the depreciation and deferred tax expense recorded for the month. The corresponding cash receipts will not be received until the following billing month. Because the Company's rate base is reduced by the recorded level of accumulated depreciation and deferred taxes (rather than the received level of actual cash recovery), there is a gap between when customers are credited (through a rate base deduction) for their payment of depreciation expense and deferred tax expense and the time they actual pay for these items. (APS Exhibit No. 65 at 10-11 [Balluff].) This gap represents additional investment by the Company that must either be reflected in the calculation of cash working capital or recognized as direct adjustments to the depreciation and deferred tax reserves. Exclusion of depreciation expense alone prevents APS from earning a return on over \$35,000,000 of unrecovered invested capital. (APS Exhibit No. 66 at 3 [Balluff].) Excluding deferred tax expense leads to another understatement of rate base of \$7,872,000. (APS Exhibit No. 65 at Attachment FB-1 [Balluff].)

APS is aware that the Commission has rejected the inclusion of depreciation and deferred taxes in prior decisions. As the arguments on this issue have become focused, an increasing number of jurisdictions have taken a new look and have concluded that one or both of these costs are appropriate elements of cash working capital. A few examples of states that have included depreciation and deferred income taxes in lead lag studies are: South Carolina, where these items must be included in a lead lag to reflect the delay in the collection of these components of revenue; Connecticut, where the Department of Public Utility Control agreed that non-cash expenses such as depreciation, amortization, and deferred income taxes create a working capital requirement; and California, which includes both depreciation expense and deferred taxes at zero lag days because of the reduction of rate base by accumulated depreciation and accumulated deferred income taxes. Each of these jurisdictions likely faced the same contrary precedents as is currently the case in Arizona before finally recognizing the need to reflect all the expense elements that lead to the need for working capital.

The same well known utility rate accounting authority, *Accounting for Public Utilities*, which is cited in the Recommended Order and at page 41 of the Company's Initial Brief, addresses the issue of depreciation and deferred taxes as part of cash working capital in some detail:

[2] Depreciation and Deferred Tax Lag

From figure 5-3 [attached hereto as "APS Reply Brief Exhibit 2"], it can be seen that after having determined the overall lag in operation and

In re Application of South Carolina Electric & Gas Company for Adjustments in the Company's Electric Rate Schedule and Tariffs, Docket No. 88-681-E – Order No. 89-588 at 37 (July 3, 1989).

DPUC Review of the United Illuminating Company's Rate Filing and Rate Plan Proposal, Docket No. 01-10-10 at 44 (Sept. 26, 2002).

See, generally, Water Division, California Public Utilities Commission, Standard Practice U-16-W, Determination of Working Cash Allowance (May 16, 2002).

maintenance expenses, the next item, depreciation, reflects a zero lag. This zero lag is used because accumulated depreciation, the contra account to the depreciation provision [expense], is deducted from rate base. However, on occasion, the issue has been raised that depreciation is a non-cash charge and therefore cannot produce a need for cash working capital. While it is true that recording depreciation does not require the expenditure of cash at the time the expense is recorded and charged to the customer, cash was expended at the time the property was acquired, and the recorded depreciation is used to reduce the investment in that property even though approximately one-and-one-half month's depreciation (equivalent to the revenue lag) has not yet been received from the consumer.

It can be noted from figure 5-3 that a zero lag has also been used for deferred income taxes. The same issue is involved with respect to provisions for deferred income taxes which are used to reduce rate base as that for depreciation. In the case of deferred income taxes, the balance also includes approximately 45 days of uncollected tax provisions. These provisions are used to reduce other investments made for rate base components even though the last 45 days have not yet been received from the consumer.

ROBERT L. HAHNE & GREGORY E. ALIFF, ACCOUNTING FOR PUBLIC UTILITIES 5-2 (1990) (emphasis added).

Although APS has been able to reduce its revenue lag to 35 days from the 45 days assumed

in the above example, the principle is the same regarding the necessity of including these expense components in the calculation of cash working capital. Alternatively, the Commission could make a direct downward adjustment of equal magnitude to the

depreciation and deferred tax reserves. (APS Exhibit No. 66 at 4 [Balluff].)

capital requirement associated with the lag in the cash receipt of depreciation and deferred tax expense. One is that although the depreciation and deferred tax reserves at the end of the

The Recommended Order raises several arguments for removing the cash working

test period were not fully recovered in cash receipts as of the same date, APS eventually received such cash receipts. (*Id.* at 7.) This is true but irrelevant to the issue at hand for the

reasons explained by APS witness Balluff in his Rebuttal Testimony:

Q. WHAT IS THE RELEVANCE OF STAFF'S STATEMENT ON DEPRECIATION AND DEFERRED INCOME TAXES?

A. There is none – Mr. Dittmer's statement is not relevant to the issue at hand. Of course depreciation and deferred income taxes recorded

by September 30, 2005 will be collected by October 2006. But that is true with all other expenses with a revenue lag. APS calculated a revenue lag of over 35 days, and it is that lag in recovery and not the fact that costs are eventually recovered, which is relevant to cash working capital requirements. If his statement has any relevance, there would be no reason to do a lead/lag study.

(APS Exhibit No. 66 at 3-4 [Balluff] (emphasis in original).)

Perhaps a simple and somewhat familiar example will help explain this issue. Assume you had a bank account that earned interest monthly at a rate of 6% per annum. If you had initially placed \$1000 in that account, you would expect to receive \$5 interest at the end of the first month ( $$1000 \times .06 \div 12$ ). If, however, the bank did not actually **pay** you the interest until the end of month two, you would reasonably expect that they would also owe you interest on that first month's interest, or \$5.025 in total. The Recommended Order would give you just the \$5. The same principle applies here but the dollars involved are far more significant.

Let's reverse the above example. You have the same \$1000 invested in a bank account, and you have instructed the bank to withdraw \$100 per month and place it in your checking account. If after the first month the bank debited your savings account by the \$100 but did not actually deposit it in your checking account until the end of month two, you would not have earned any interest on that \$100 in month two even though you had yet to receive it. You would be out \$.50 in interest that was rightfully yours ( $$100 \times .06 \div 12$ ). Again the principle is the same - excepting APS is not out the return on \$100 but on nearly \$40,000,000.

The Recommended Order further states that although the depreciation and deferred tax reserves at the end of the test period were not fully recovered in cash receipts, neither did all the plant in service reflect cash outlays. (*Id.*) However, as noted by Mr. Balluff in his Rejoinder Testimony, the amount of plant not representing actual cash outlays as of September 30, 2005 was less than \$2,000,000 -- far less than the impact of excluding depreciation and deferred taxes from the lead/lag computation of cash working capital. (APS

 Exhibit No. 67 at 2 [Balluff].) And even that less than \$2,000,000 is dwarfed by the lag in recovery of additional test period plant costs that will occur from their actual in service date to the date rates become effective in this case, a lag reflected in neither the Company nor Staff rate base numbers. (*Id.* at 2-3.)

The Recommended Order finally states that APS is seeking to address regulatory lag through this adjustment: "... an allowance for cash working capital is to address cash flow timing problems, not 'regulatory lag' issues related to earnings." (Recommended Order at 8.) Again, this misstates the Company position. The issue is not regulatory lag, *i.e.*, the time between the establishment of a test period and the final implementation of new rates based on that test period. Regulatory lag can lead to either attrition or, under rare circumstances such as are hypothesized by the Recommended Order at page 8, lines 19-21, what is called accretion. Rather the issue is the lag in the cash receipt of an expense that results in a diminution of the investor's return (just as it did in the two simplified examples discussed above) unless compensated for by a reflection of that lag in the calculation of cash working capital.

The Commission has previously taken conflicting positions on the use of interest expense, adopting it in Decision No. 55931 (April 1, 1988), while admitting in that same Decision that it had previously rejected the concept. (Decision No. 55931 at 67.) The testimony in this case is that the lag in paying interest, a non-operating expense, is an inherent part of the return to equity investors, *i.e.*, part of the "leverage" provided by debt capital to equity. If it is appropriate to include the interest component of the return in the calculation of cash working capital, it is necessary to include the entire rate base (including the weighted cost of debt) in the calculation of working capital. (APS Exhibit No. 66 at 11 [Balluff].) To use it to reduce rate base is tantamount to making equity investors use a component of their rightful return to finance plant used to serve APS customers. Moreover, as Mr. Balluff pointed out, there is also a lag in the receipt by equity investors of their return. If one form of investment (*i.e.*, debt) is to be factored in the calculation of cash working

capital, then all other forms should be in play, which would have <u>increased</u> the Company's overall cash working capital allowance from that requested. (*Id.*)<sup>10</sup>

Again, with regard to the inclusion of interest payment lags in the determination of cash working capital, Messrs. Hahne and Aliff state:

The operating income component is subject to a wide difference of opinion in treatment when lead-lag studies are prepared. From a theoretical standpoint, operating income is earned when service is provided, and the operating income is the property of the investors in the company when earned. This view would recognize a cash working capital requirement for the lag in receipt of operating income. Such a requirement is equal to the revenue lag days times an amount equal to one day's operating income. The amount for interest or preferred dividends would not be offset, since those amounts are paid from investor-supplied funds (operating income). At the opposite end of the spectrum are those who take the position that a source of cash working capital exists in the delay in disbursement of interest and preferred dividends without any consideration of the lag in the receipt of operating income.

In recent years, few commissions have accepted either of these opposing points of view. Usually, the decisions are somewhere between the two poles. The most prevalent is probably to not consider the operating income component in the lead-lag study, which results in not recognizing a need for cash working capital to cover operating income and not recognizing accruals of interest and preferred dividends as a source of cash working capital.

The procedure of ignoring operating income generally produces approximately the same effect as does the procedure of recognizing the lag in collecting the operating income component of revenues while also recognizing a lag in the payment of interest expense and preferred dividends. The majority of commissions considering the question have adopted one of these latter two methodologies.

ROBERT L. HAHNE & GREGORY E. ALIFF, ACCOUNTING FOR PUBLIC UTILITIES 5-2 (1990) (emphasis added).

The "lag" in the receipt of operating income referenced above is the lag in overall return discussed in the Company's Initial Brief (APS Initial Brief at 43) and by Mr. Balluff in his Rebuttal Testimony. (APS Exhibit 66 at 11 [Balluff].) As noted, most jurisdictions either include both that operating income lag and interest or exclude both, as has APS. Thus,

The Recommended Order cites a Staff argument that had the lag in paying dividends been included, cash working capital would be even lower. It is not the "lag" in paying common equity dividends that is relevant but the lag in the equity investors' receipt of income.

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Decision No. 55931 and, correspondingly, the Recommended Order is out of step with what would appear to be the general treatment of cash working capital throughout the country. APS Amendment No. 16 would restore the Company's full cash working capital requirement as set forth in the Company's Rebuttal Testimony.

# 2. <u>SERP</u>.

As noted in the Company's earlier exception to the Recommended Order's exclusion of SERP expenses, the Recommended Order does not accept RUCO's corresponding adjustment to increase APS rate base by \$30.6 million. This RUCO adjustment represents the net of the deferred credits and associated deferred income taxes associated with the SERP expense. Although the Recommended Order contends that the rate base offset that would ordinarily be associated with expense is "for past periods and remain valid" (Recommended Order at 27), the period during which these credits arose is irrelevant if, as the Recommended Order maintains, SERP expense is not a valid cost of service. APS Proposed Amendment No. 17, attached hereto would restore these rate base adjustments proposed by RUCO.

#### V. FUEL AND PSA ISSUES

As noted in the Introduction, the Recommended Order would significantly improve the current Power Supply Adjustment Mechanism ("PSA"). APS does, however, continue to object to the establishment of an artificially low base fuel cost, the treatment of broker costs, and the retention of a 90/10 penalty provision in the prospective PSA

# 1. Base Fuel Cost.

The Recommended Order determines a Base Fuel Cost of 3.1202¢/kWh, which is the Company's originally proposed Base Fuel Cost adjusted for the agreed upon change in the APS position on hedging gains and losses. (Recommended Order at 33.) APS believes this should be increased to at least 3.2491¢/kWh. That figure would increase to 3.2610¢/kWh should the Commission not adopt the Company's proposed DSM conservation adjustment.

A. APS Base Fuel Cost Calculation.

APS has calculated its proposed Base Fuel Cost using the methodology suggested by Staff witness Antonuk for determining 2007 fuel and purchased power costs. (APS Exhibit No. 18 at 4-5 [Ewen].) In his Supplemental Testimony, Mr. Antonuk agreed that the 3.2491¢/kWh figure was a reasonable estimate of 2007 fuel and purchased power costs:

[T]his [the APS Rejoinder forecast of 2007 fuel costs], we conclude, is comprehensively and logically structured, consistent with reasonable expectations about system assets, and reflective of market price expectations current as of its vintage.

(Staff Exhibit No. 30 at 23 [Antonuk].) He went on to recommend that Mr. Ewen's number be adopted by the Commission in establishing the "forward component" of Staff's PSA for 2007. (*Id.* at 3; Tr. Vol. XXI at 3993 [Antonuk].) And, the Recommended Order also adopts that number for the "forward component." (Recommended Order at 109.) The question becomes: if Mr. Ewen's Rejoinder Testimony calculation of 2007 fuel costs is sufficiently accurate for adoption as the "forward component" under the Recommended Order, why should it not be used to establish a new Base Fuel Cost?

Unlike the Base Fuel Cost proposals in the Company's Direct and Rebuttal testimonies, APS has not annualized price changes scheduled to take effect in 2007, nor has it annualized generation levels for end of year customers. Both these omissions reduced the 2007 Base Fuel Cost compared to the methodology used by APS in its prior testimony and used by the Commission in establishing the Base Fuel Cost in Decision No. 67744.

Moreover, the 3.2491¢/kWh figure is an annual average cost that includes the lower fuel and purchased power costs generally incurred by APS during the non-summer months of the year. (APS Exhibit No. 105 at 5). As shown in APS Exhibit No. 105, costs during the peak use months of 2007 would be 3.6915¢/kWh. (Id.). Assuming the Company's proposed Base Fuel Cost was adopted effective June 1, 2007, APS still projects an unrecovered balance of 2007 fuel and purchased power costs of over \$50 million. (APS Initial Brief at 33.) For this reason, APS believes its Base Fuel Cost is a reasonable, even conservative, estimate of what fuel costs will be in 2007. And, using the Company's Base Fuel Cost would

obviate the need for setting a "forward component" to the PSA in 2007, or more precisely, that "forward component" could be set at zero. (Tr. Vol. V at 109 [Ewen].)

#### B. Conservation Adjustment Impact.

If the Commission were to adopt the Recommended Order's rejection of the Company's DSM conservation adjustment (Recommended Order at 30), there needs to an upward adjustment to the Base Fuel Cost irrespective of how the Commission otherwise resolves the issue of Base Fuel Cost. It is uncontroverted that APS factored the impact of the DSM conservation adjustment into its calculation of Base Fuel Cost. Without the DSM's expected impact on sales, Base Fuel Cost would be increased by \$.7 million or .0024¢/kWh (assuming a Base Fuel Cost of 3.1202¢/kWh with the DSM adjustment rejected by the Recommended Order), and by \$3.2 million or .0119¢/kWh assuming a Base Fuel Cost of 3.2491¢/kWh which also included the DSM conservation adjustment. Attachment D to these Exceptions sets forth these calculations. If the Commission rejects APS's DSM conservation adjustment to revenues, there is simply no principled reason to reflect that conservation in either the Base Fuel Cost suggested in the Recommended Order or that proposed by APS (which is used as the "forward element" in the Recommended Order.). 11

# 2. <u>PSA</u>.

#### A. 90/10 Sharing.

The Recommended Order adopts two important changes requested by APS to the 90/10 sharing mechanism, thus significantly improving the fairness of the PSA.<sup>12</sup> This is clearly progress towards more effective and timely recovery of prudent fuel and purchased power costs. But, the need to establish an accurate Base Fuel Cost is heightened to the extent the Commission retains most of the elements of the present 90/10 sharing. In practice, the 90/10 sharing feature has served as a penalty provision that automatically denies APS's

Thus, the new Base Fuel Cost and forward component of the PSA would be 3.2610¢/kWh and zero under the Company's proposal and 3.1226¢/kWh and .1384¢/kWh under the Recommended Order's determination, assuming the Commission also rejects the DSM conservation adjustment. APS Proposed Amendments Nos. 18 and 18A address both alternatives.

APS's original proposal kept most elements of the 90/10 sharing on the assumption that the Base Fuel Cost would reflect current (as of the rate case) fuel costs, which in this case are at least 3.2491¢/kWh.

recovery of 10 percent of its increased fuel and purchased power costs. (APS Exhibit No. 8 at 7 [Robinson].) This is especially true if the Base Fuel cost is set at less than 3.2491¢/kWh (or 3.2610¢ assuming the DSM conservation adjustment is not adopted). The penalty is at least \$4 million per year under the Recommended Order.

Mr. Antonuk, the Staff's consultant on PSA issues, agreed that the 90/10 sharing feature would result in the non-recovery of costs APS would reasonably expect to incur. (Tr. Vol. XXII at 4149 [Antonuk].) Mr. Antonuk described it as a "blunt instrument" at best with regard to providing an incentive, and he suggested that the Commission focus in on the "drivers" of fuel cost. (Tr. Vol. XXI at 3896.) APS believes Staff made a valid point and that, rather than attempt to modify the 90/10 provision to alleviate some of its most obvious inequities, eliminating it (as Staff recommended) is appropriate, especially in view of the findings by Liberty Consulting and R.W. Beck concerning the overall prudence and effectiveness of the Company's fuel procurement and hedging practices. (Staff Exhibit No. 33 at 6-7 [Fuel Audit]; APS Exhibit No. 72 at 5-1 through 5-4 [R.W. Beck].) For example, Liberty concluded that:

"Fuel and power procurement work groups have the necessary skills and experience, operate under adequate job descriptions, communicate effectively, have access to appropriate training, use generally adequate procedures and decision processes, document decisions sufficiently, operate under established procurement approval limits, and under regular internal auditing."

(Staff Exhibit 28 at 12[Antonuk].)

"APS bases its marketing and trading activities on sound hedging policies and procedures, and conducts electricity sales and purchases consistently with least-cost dispatch guidelines."

(Staff Exhibit 28 at 14 [Antonuk].)

R.W. Beck stated:

"APS has a high-quality energy risk management and hedging program," that it was "consistent with leading industry practices."

(November 1, 2006) ("R.W. Beck Report") was entered into evidence as APS Exhibit No. 72.)

APS Proposed Amendment No. 19 would remove the 90/10 provision from the PSA as recommended by Staff.

#### B. Broker Fees.

APS and each of the other parties<sup>13</sup> have included approximately \$200,000 in broker fees in their calculation of Base Fuel Cost. (Tr. Vol. XXIII at 4438 [Ewen].) It is undisputed that such fees are a legitimate cost of acquiring fuel and purchased power for the benefit of APS customers. (Tr. Vol. XXI at 4010 [Antonuk].) The Recommended Order has proposed that increases in such costs nevertheless be excluded from the costs recoverable through the PSA.<sup>14</sup>

In Decision No. 68437, the Commission denied recovery of increased broker fees through the PSA because it believed that they had been excluded from the Base Fuel Cost established in Decision No. 67744, and that such exclusion might result in double-recovery of such fees. (Decision No. 68437 at 25.) Whether either the assertion in Decision No. 68437 about the calculation of Base Fuel Cost in Decision No. 67744 or the potential for over-recovery were accurate in the first instance is beside the point. There is no disagreement that they are included in Base Fuel Costs in this proceeding, and that they are legitimate and necessary costs of fuel and purchased power procurement. APS Amendment No. 20 would expressly include any increase or decrease in broker fees from that level reflected in the Base Fuel Cost in the PSA.

#### VI. RATE DESIGN

# 1. Revised H-3 Schedule.

The RUCO, Staff and AECC Base Fuel Cost recommendations are all variants of the original Base Fuel Cost proposed by APS and, thus, implicitly reflect the level of broker fees included by APS.

APS believes the Recommended Order would exclude broker fees from the PSA only to the extent they increase from the level included in Base Fuel Cost. Otherwise, these costs would not be recovered even at the level found reasonable in the Recommended Order. (Tr. Vol. XX1 at 4010 [Antonuk].)

2007, a Procedural Order was issued that included On May 2, schedules/spreadsheets that purportedly supported or reflected the determinations contained in the Recommended Order. In reviewing the rate design, it appears that the residential rate designs contained in the Procedural Order will result in an estimated \$2.7 to \$2.9 million revenue undercollection. This undercollection results from the proposed Recommended Orders' rate design in rate schedules due to be eliminated. It appears that Rate Schedule E-10 was designed to recover a specific revenue target without consideration of the intended elimination of the Schedule. Rate Schedules E-10 and E-12 must be designed in concert to prevent a guaranteed loss of revenue. Under the proposed rate design, and assuming customers will react to the rate changes in a manner that will mitigate their bills, customers on Schedule E-10 will transfer to other rate schedules immediately because they would save money under any alternative rate. Thus, the calculated \$15.7 million increase from Schedule E-10 (per the revenue table attached to the May 2 Procedural Schedule) would not be achieved. If it were assumed Rate Schedule E-10 customers transferred to Rate Schedule E-12, test year E-10 revenues would be \$82,132,843, which is \$1,871,085 less than the revenue anticipated in the Recommended Order. Similarly, rate schedules EC-1 and ECT-1R must be designed together because EC-1 is also scheduled to be cancelled. Furthermore, the Rate Schedules ET-2 and ECT-2 in the Procedural Order are not revenue neutral with Rate Schedules ET-1 and ECT-1R respectively, as required in the Recommended Order. (Recommended Order page 73 lines 18-19, page 74 line 5.) Although Staff has designed revenue targets by rate class, specific targets by class may not be achievable but the overall targets will be met in conformance with the Recommended Order.

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APS has prepared and is submitting an H2 and H-3 schedule using Staff's rates and APS' billing determinants. (Attachment E). The attached H-3 schedule reflects APS' interpretation of the rate design set forth in the Recommended Order and the increases associated with Residential and General Services rates. The "rate spread" as shown on the attached exhibits generally follows the trends reflected in the Procedural Order rate attachment. However, there are some deviations. For example, in APS's filed case, irrigation

customers would have received a de minimus rate change. The Staff proposal increased irrigation charges by approximately 8% while the APS proposal attached herein recommends irrigation rate changes of approximately 4% due to the effects of combining rate schedules E-38 and E-221. The APS rate proposals also reflect the changed method for recovery of transmission charges. APS agreed with AECC that the transmission expenses charged to retail customers should better track the charges found in the APS OATT. This rate design change results in some inter-class and intra-class shifts in revenue. However, slight adjustments to non-OATT charges were developed so that the rate spread proposed by Staff was generally maintained.

#### 2. Net Metering.

APS takes exception to the Recommended Order's modifications to Schedule EPR-5, specifically, the calculation of "uncollected fixed costs."

The Recommended Order would also limit the recovery of the Company's fixed costs to the customer's excess generation, <sup>15</sup> rather than total generation. Yet, EPR-5 was designed to recover all of the incurred transmission and distribution costs, as well as non-avoidable charges, including the Competition Rules Compliance Charge ("CRCC"), Environmental Portfolio Standard ("EPS") Surcharge, DSM Cost Adjustment, PSA (for deferred fuel costs incurred during prior periods), and Transmission Cost Adjustment from those customers choosing to be on this rate. (APS Exhibit No. 37 at 11 [DeLizio].) Under the Company's proposal, the incremental cost for this pilot net metering program would be funded through revenues collected through the current EPS surcharge. (*Id.* at 10.) In addition, infrastructure costs, such as changes to the customer billing systems, would also be funded through the EPS surcharge. (*Id.*) Revenue associated with transmission and distribution, as well as non-avoidable costs that are not recovered from EPR-5 customers would also be funded by the EPS surcharge. (*Id.*)

The difference between the retail value of the kWh that's rolled over to the next month and the Company's avoided cost. (Tr. Vol. XIX at 3510-3511 [Keene].)

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At hearing, the Company prepared and entered an exhibit into the record entitled, "Net Loss Revenue Sample Calculation," which provides a detailed methodology as to how it calculates uncollected fixed costs (APS Exhibit No. 38, Attachment GAD-5RB [DeLizio].) As APS witness Greg DeLizio testified, to determine the Company's total revenue loss, the Company first calculates a net metering customer's energy use to determine the total revenue requirement based upon the installed system capacity and the energy generated by the system. (Tr. Vol. XII at 2499 [DeLizio].) Next, the Company calculates the benefit of the systems that are being installed by pricing the energy produced at the Company's avoided costs (based upon the Palo Verde index). (Id.) To calculate the Company's uncollected fixed costs, the Company offsets its total lost revenue figure by the benefits. (Id.) The Company will track net metering customer usage and output to calculate the Company's uncollected fixed costs, based upon historical actual data. (Id. at 2559-2560.)

As the program grows, the revenue loss associated with these uncollected fixed costs will continue to increase. There are two mechanisms that can provide for collection of these lost dollars:

- 1. Collect the revenues associated with the uncollected fixed costs through the EPS/RES surcharge (the Company's preferred method); or
- 2. Defer the revenues associated with the uncollected fixed costs for collection in a subsequent rate case from other APS customers.

As the Company pointed out in its Reply Brief, unless one of the methods above is adopted, APS will incur significant revenue loss associated with these uncollected fixed costs as part of its net metering program that cannot be later recouped in future rate cases. (APS Reply Brief at 36.)

The Company requests that the Commission approve EPR-5 as initially proposed in its filing. In the alternative, instead of authorizing recovery of its uncollected fixed costs through the EPS surcharge, APS would request that it be allowed to defer its uncollected fixed costs and seek recovery of such costs in a future rate case proceeding. Attached APS Proposed Amendment No. 21 allows for the recovery of uncollected fixed costs in this

proceeding. Attached APS Proposed Amendment No. 21A allows for the deferment of uncollected fixed costs to a future rate proceeding.

### 3. <u>Elimination and Freezing of Schedules.</u>

The Recommended Order is silent as to APS's request to eliminate, freeze, and consolidate the following rate schedules: (1) eliminate existing rate schedules DA E-12, DA ET-1, DA ECT-1R, DA E-32, DA E-34, DA E-35, EC-1, E-10, E-38, E-38-8T, EPR-3, EQF-S, EQF-M, E-52 and Solar 1; (2) eliminate rate schedule E-51 in the Company's next rate case; (3) close (freeze) existing rate schedules SP-1, E-32R, and E-55 to new customers and eliminate them in the next rate case; and (4) consolidate Schedule EPR-4 into the revised Schedule EPR-2. No party to the proceeding objected to the above proposal. The Company requests language in the Recommended Order authorizing the above changes. APS Proposed Amendment No. 22 makes this modification.

#### 4. Total Solar Rate.

On page 96 of the Recommended Order, the Order incorrectly lists the Total Solar Rate as \$.0225 per kWh. As set forth in Schedule Solar-3, the Solar Power Premium Rate is listed at \$.166 per kWh, which is calculated by subtracting the avoided cost credit in the amount of \$0.059 per kWh from the Solar Power Price of \$.225. APS Proposed Amendment No. 23 makes this modification.

# 5. Schedule E-56 and E-57.

The Company takes exception to the Recommended Order's rejection of APS's proposed Partial Requirement Schedules E-56 and E-57. Partial Service Rate Schedule E-56 is applicable to general service customers having distributed generating equipment 100 kW or greater capable of supplying all or a portion of their power requirements. Rate schedule E-57 is applicable to general service customers having solar/photovoltaic generating equipment greater than 100 kW but less than 1,000 kW capable of supplying all or a portion of their power requirements.

APS currently has customers that want and would benefit today from these rate schedules, as these proposed rates are superior to the current partial requirement rates offered

by the Company for general service customers in these classes. In Decision No. 69416, the Commission approved an electric supply agreement between the Company and Luke Air Force Base, which contained a special contract rate that tracked the terms of Rate Schedule E-57. The special rate was offered to Luke after the installation of two separate photovoltaic ("PV") inverter systems that were interconnected to the Company's system to facilitate Luke's operation of its PV systems for displacing electric power purchases from APS. In recommending approval of the special contract, Staff did a comparative analysis of rates between E-57, E-34 and E-55 (all partial requirement rates available to Luke) and determined that E-57 resulted in the most savings to Luke.

If E-56 and E-57 are not approved at this time, APS customers will have to decide whether to take service under the existing E-34 or E-55 rate schedules or enter into a special contract with APS. If the latter is chosen, the special contracts will need to be approved by the Commission thereby resulting in the expenditure of additional Staff, Company and Commission resources to prepare, analyze and approve each application.

The Company certainly is not opposed to meeting with Staff and other interested parties in an effort to improve E-56 and E-57 in the future or to develop additional alternative partial requirements rate schedules that are cost justified. In fact, the provisions specified in Decision No. 67744 (APS Rate Case Settlement) set up a workshop process (which is currently on-going in Docket No. E-00000A-99-0431) to address and develop experimental partial requirements rate schedules. Such a workshop would be an appropriate venue to address additional partial requirements rate schedules. In the meantime, the Commission should approve E-56 and E-57 so that APS customers can take advantage of these rates. (APS Proposed Amendment No. 24 approves the E-56 and E-57 rate schedules.)

#### VII. MISCELLANEOUS ISSUES

1. EPS Uniform Credit Purchase Program.

Commission Decision No. 68668<sup>16</sup> required APS to set aside \$4.25 million for additional funding for the Environmental Portfolio Standard ("EPS") Uniform Credit Purchase Program ("UCPP") for 2006, and provided that recovery of those funds could be recovered through the Company's on-going rate case. That Decision specifically required APS to ensure that reserved UCPP projects funds were applied to those projects when they were completed, regardless of the year in which they were completed. The Recommended Order authorizes the Company to "true-up" the \$4.25 million with actual UCPP costs for 2006; the Recommended Order fails to authorize APS to carry-forward any funds that: 1) have been committed, but are not yet spent; or 2) are unspent funds that were not committed in 2006.

Currently there are various UCPP projects for which funds were reserved in 2006, but the projects were not/will not be completed until sometime in 2007. In addition, as reported in its 2006 EPS Annual Report<sup>17</sup>, \$1.4 million of the additional funds that were allocated to the UCPP were unreserved in 2006. To maximize the numbers of customers that could benefit from the additional funding, the Company requests that rather than a true-up for calendar year 2006, it be authorized to carry-forward to the subsequent year any unspent or unreserved funds from the additional \$4.25 million. Those funds would be earmarked for customer incentive payments.

As part of its case, the Company submitted Adjusted Rate Schedule EPS-1,<sup>18</sup> which was designed to collect the additional \$4.25 million over a period of one-year and to terminate at the conclusion of that year, unless expressly continued by the Commission. To meet the intent of Decision No. 68668, the Commission must allow the funds for the reserved-but-not-yet-paid projects, as well as the remaining portion of the original \$4.25 million that has not yet been reserved to be disbursed in 2007. The Company requests that the Order specifically adopt Adjustment Schedule EPS-1, and authorize the Company to spend

<sup>&</sup>lt;sup>16</sup> Issued April 20, 2006.

<sup>27</sup> Filed in Docket No. E-01345A-01-0034 on March 1, 2007.

<sup>&</sup>lt;sup>18</sup> See, Attachment GAD-2RB, which is attached to the Rebuttal Testimony of Gregory DeLizio.

the remaining reserved and unreserved funds from the \$4.25 million for its UCCP program in 2007. The attached Amendment No. 25 will effectuate these changes.

# 2. Renewable Procurement: Requirements of the RES Rules Are Not in Effect and Have No Place in This Docket.

In its discussion of APS's procurement of renewable energy resources, the Recommended Order makes a troubling suggestion that APS should now be required by virtue of this Recommended Order to acquire resources pursuant to the proposed (but not yet effective) Renewable Energy Standard ("RES") Rules<sup>19</sup>. (Recommended Order, pp. 91-94.) The Recommended Order could be interpreted as imposing the proposed RES Rules on the Company, even though those rules have not yet been certified by the Office of the Attorney General ("AG") and are not yet in force.

The Recommended Order states as follows:

We note that WRA's recommended 1,300 GWH per year level of renewables is only a goal, not a requirement. We have recently adopted requirements for renewables in our Decision adopting the RES rules, and find that the record in this case supports a finding that the requirement contained in the RES rules is appropriate at this time. Accordingly, we decline to adopt a specific target in this proceeding in addition to what is contained in the RES rules.<sup>20</sup>

The Recommended further recommends a finding<sup>21</sup> that:

[T]he requirement contained in the RES rules is appropriate for APS at this time, and accordingly, it is not necessary to adopt a specific target in this proceeding in addition to what is contained in the RES rules.<sup>22</sup>

There is simply no need for the Recommended Order to take a position on the RES Rules in this docket. If the AG certifies the Commission's proposed RES Rules, clearly APS will abide by them. If the AG does not certify the Rules because he determines that they are beyond the scope of the Commission's authority, it would be also beyond the Commission's

<sup>&</sup>lt;sup>19</sup> A.A.C. R14-2-1801 et seq.

<sup>&</sup>lt;sup>20</sup> Recommended Order, p. 93, lines 3-9.

Recommended Order, Finding of Fact 60, p. 140, lines 20-22.

The Recommended Order also contains corresponding Ordering paragraphs.

authority to implement the proposed Rules in this rate proceeding. Either way, the Company should not be subject to them by virtue of this order.

Moreover, there is simply no evidence that the RES Rule requirements belong in this case, much less sufficient evidence in this docket to support their adoption in general. Indeed, the evidence at the hearing was the exact opposite: that the RES Rules were not yet adopted and that any adoption of these Rules should take place in a proceeding apart from APS's rate case. (Trans. Vol. V at 970-971 [Lockwood]; Vol. XIX at 3544, 3565-3566 [Keene].)

To be clear, the Company has recognized the benefit of increasing the role of clean renewable energy for many years. Indeed, APS agreed to abide by additional renewable energy requirements as part of the settlement adopted in Decision No. 67744, and it has successfully implemented those requirements. Even so, the proposed RES Rules are the subject of a separate rule-making docket -- wholly distinct from this rate case -- which should stand on its own.

For these reasons, the Company requests that the Commission delete any discussion about the propriety of the proposed RES Rules and their applicability to the Company from the Recommended Order. (APS Proposed Amendment No. 26 is attached hereto.)

# 3. Rate Implementation.

Pursuant to the first two Ordering paragraphs in the Recommended Order (pages 148-149), the Company is directed to file revised schedules of rates and charges on or before May 31, 2007, with rates to go into effect on June 1, 2007. However, Finding of Fact No. 34 (Recommended Order at 138) requires that such filing be submitted to Staff for its "review and confirmation" prior to the rates being implemented; there is no timeline set for Staff's "review and confirmation" of any such schedules. From a practical perspective, there may be insufficient time for the Staff to review and confirm the Company's rates and charges before rates would go into effect. Therefore, the Commission should delete the language in Finding of Fact No. 34 that requires "Staff review and confirmation prior to their implementation." APS Proposed Amendment No. 27 makes this modification.

#### VIII. PALO VERDE ISSUES

APS takes exception to the Recommended Order's conclusions that APS was imprudent in connection with three of the outages Palo Verde experienced during 2005 and to the Recommended Order's directive to APS to work with the Staff to develop a nuclear performance standard ("NPS"). With respect to the three outages, the Recommended Order violates the prudence standard by ignoring the presumption of prudence and engaging in patent speculation about how the outages in question might have been avoided. The Recommended Order's conclusion that, had APS allegedly acted differently, "it is entirely possible that the NRC would not have felt the need to ask the question" that required Units 2 and 3 to shut down in October of 2005, is one such example of purely speculative reasoning. The Recommended Order inappropriately rejects the answers of the NRC's Regional Administrator, Bruce Mallett, that APS should not have anticipated his inspector's question. The Recommended Order also ignores the evidence establishing that whoever posed the question (APS or the Nuclear Regulatory Commission ("NRC")), the result would have been the same, *i.e.*, the plant would have had to shut down and the replacement power costs still would have been incurred.

Similarly speculative is the Recommended Order's conclusion of imprudence regarding the August Unit 1 reactor trip. That conclusion assumes that had APS management been aware of certain perceptions of operators regarding the digital feedwater control system (the record being clear that management was not so aware), management would have initiated supplemental training on this system prior to plant restart, even though use of the system had never caused a reactor trip, and that training would have resulted in the operator in question not violating the procedures that led to the outage. There is simply nothing in the record to support this extended chain of causation.

Finally, even if the Commission were to agree with the Recommended Order regarding the prudence of these three outages, the amount proposed for disallowance is wrong. For example, although the Recommended Order correctly concluded that the performance of other unquestionably prudent work on Unit 2 during the Refueling Water

Tank ("RWT") outages offset \$5.1 million in replacement power costs, the Recommended Order proposes to give APS credit for only half that amount (and makes a calculation error in subtracting the half). Similarly, although the Staff witness acknowledged that his calculations for lost off-system sales margins were incorrect and that APS's "approach is probably the more accurate way to do it," the Recommended Order adopts the Staff's admittedly incorrect numbers. When these and other errors are corrected, the proposed disallowance is reduced to \$8.464 million (plus interest). Finally, once one appropriately takes into account the superior performance of APS's other baseload units, the disallowance is offset in its entirety.

Turning to the issue of a NPS, the record evidence provides no basis for adoption of a NPS. To the contrary, the evidence establishes that a NPS would be both ineffective and inappropriate. Even if the Commission were ultimately to establish some form of performance standard, the Recommended Order incorrectly concludes, inconsistent with past ACC precedent, that the standard should not include all of APS's baseload generation, but should be limited to Palo Verde performance.

1. The Recommended Order Incorrectly Concludes That There is No Presumption of Utility Prudence and Fails to Adequately Articulate How NRC and Company Documents Are Relevant to a Prudence Review.

APS takes exception to the Recommended Order's characterization of both the prudence standard and the use of certain documents in a prudence determination. (Recommended Order at 117-18.) The Recommended Order accurately states that it is APS's position that there is a presumption of prudence that can only be overcome by the admission of clear and convincing evidence of imprudence. APS cited the Arizona Administrative Code's definition of "prudently invested" at A.A.C. R14-2-103(A)(3)(1), which provides that the presumption of prudence "may be set aside only by clear and convincing evidence." (APS Initial Brief at 141.) The Recommended Order rejects APS's position, stating that the Code's definition applies only to rate base elements and not to operating expenses such as those at issue herein. (Recommended Order at 118 and n. 76.) This is a distinction without a difference. There is no basis why the presumption from A.A.C. R14-2-103(A)(3)(1) should not apply to Palo Verde outages. As demonstrated in Section VIII. 2 below, had the

Recommended Order applied the presumption of prudence to APS's actions in connection with the RWT outages, it is inconceivable that the Recommended Order would have concluded that APS was imprudent simply based on the speculative conclusion that "it is entirely possible" that the NRC would not have felt the need to ask the question that required the plant to shut down. (Recommended Order at 132.)

Additionally, the Recommended Order's description of how certain documents may be used in a prudence determination is inadequate. Although the Recommended Order states that it is "cognizant of the danger of using hindsight" and that only facts that were known or reasonably should have been known should be used (*Id.* at 118), the Recommended Order goes on to merely state that "the use of NRC, Company or other documents . . . is not using 'hindsight' just because the documents were created after the time of the event involved." This is a strawman argument, as APS's position is not based on the fact that the documents in question were created after the event involved. APS's point is that, given that it is normal practice for nuclear industry documents to use hindsight (APS Exhibit 88 at 21 [Mattson].) such documents should be used in a prudence review only to the extent that it is clear that no hindsight was used with respect to the portion of the document in question. (Recommended Order at 118.)

The Recommended Order also mischaracterizes APS's position by stating that "APS chose not to present or offer such a rebuttal" to NRC and Company documents relied on by Staff. (Id.) "Rebuttal" of these documents is unnecessary. Rather, APS disputed, among other things, the Staff's and Recommended Order's failure to analyze whether the "information contained in those documents" (id.) was only known in hindsight. A perfect example of this failure occurred in the Recommended Order's analysis of the Unit 1 August reactor trip as demonstrated in Section VIII. 3 below. (APS Initial Brief at 143-45.) (APS Proposed Amendments Nos. 28 and 30 make these modifications.)

2. The Recommended Order's Finding that APS Was Imprudent with Respect to the October RWT Outages is Based on Pure Speculation and Improperly Rejects the Views of the NRC Regional Administrator that APS Should Not Have Anticipated the Issue.

The Recommended Order finds that APS was imprudent with respect to the October outages at Units 2 and 3 resulting from the NRC's raising of a question that the most senior NRC official involved, Regional Administrator Bruce Mallett, characterized as a "new question." (Recommended Order at 132.) The Recommended Order concludes that APS was imprudent even though Dr. Mallett stated that the NRC "evaluate[d] whether they [APS] should have found it beforehand," and that "we didn't determine that they should have found it beforehand." (APS Exhibit No. 104 at 43, 46.) The Recommended Order reaches its result on an incorrect factual basis and a patently speculative conclusion that "if APS had initially demonstrated knowledge, competency and experience in how the design was intended to address the air entrainment issue, and had studied relevant operating experience, it is entirely possible that the NRC would not have felt the need to ask the question about performance under 'dynamic conditions.'" (Recommended Order at 132 (emphasis added).) Disallowance of replacement power costs on such speculative grounds is an incorrect application of the prudence standard.

Turning to the factual basis of the Recommended Order, despite its lengthy discussion of the parties' positions, the Recommended Order ignores key documentation demonstrating that APS did address for the NRC how "the design was intended to address the air entrainment issue." (*Id.*) As Dr. Mattson explained, the designer of the plant had recognized the potential for air entrainment in the RWT suction line, and had established design requirements that were implemented at Palo Verde to foreclose this possibility. When the NRC inspector raised the issue of air entrainment, Palo Verde personnel provided the original design basis documentation from Combustion Engineering demonstrating that air entrainment would not occur. (APS Exhibit No. 88 at 7-8 [Mattson].) However, the NRC inspector was not satisfied with this response, and posed what NRC Regional Administrator Mallett later described as the "new question" of how dynamic conditions would affect the issue of air entrainment.

In addition to being speculative, the Recommended Order is also circular. Since the NRC inspector's criticism of Palo Verde personnel's purported lack of knowledge of "how

the design was intended to address the air entrainment issue" is based on their lack of knowledge of the answer to his question about how the design behaves under dynamic conditions, the only way it can be said that the inspector "would not have felt the need to ask the question" about dynamic conditions is if Palo Verde personnel had anticipated his question and affirmatively provided him the dynamic calculation before he asked for it. Thus, the Recommended Order is demonstrably wrong in stating that "the question to be asked is not should APS have anticipated the NRC's question, but why did the NRC inspector feel the need to ask the question."

Of course, once one frames the question as being whether APS should have anticipated the NRC's question, the answer is clear. As noted above, NRC Regional Administrator Mallett told this Commission that his inspector's question was a "new question" and that "we didn't determine that they should have found it beforehand." (APS Exhibit No. 104 at 46.) The Recommended Order's rejection of Dr. Mallett's statements to this Commission on the ground that he was not making a "prudence determination" is unwarranted. (Recommended Order at 130.)

Contrary to the Recommended Order's assertion, APS is not attempting to "have it both ways." (Id.) Obviously, Dr. Mallett was not making a prudence determination -- that is a function of the Commission. However, as the Recommended Order itself states, NRC statements can be used in a prudence case and in this case Dr. Mallett was expressing his expert opinion on an issue directly relevant to a prudence determination. (Id. at 118.) As pointed out above, such use should be limited to those situations where it is clear that the NRC statements are not based on hindsight. Dr. Mallett was not exercising hindsight on this issue. As he told this Commission in response to questioning by Commissioner Mayes, the NRC evaluated whether APS should have asked itself the question beforehand and concluded that it should not have done so.<sup>23</sup> Dr. Mallett was considering this issue -- not because he was

This is quite different from most of the NRC's activities where it is irrelevant to the NRC whether the licensee's actions were reasonable, but instead the NRC uses hindsight to continually improve safety performance. (APS Exhibit No. 87 at 8 [Mattson].) Moreover, even if Dr. Mallett had been applying the more rigorous NRC standard that relies on hindsight, this would not save the Recommended Order, as it would only provide added weight to Dr. Mallett's

making a prudence determination but a determination nonetheless within his area of special expertise. Dr. Mallett had to address the issue whether APS should have anticipated his inspector's question because he had to answer the question of whether APS had done an adequate "extent of condition" review. (Tr. Vol. XXIX at 5389 [Jacobs].) Dr. Mallett voluntarily appeared before this Commission and provided full and complete answers to the Commission's questions. The Recommended Order's rejection of Dr. Mallett's answers on the ground that he was not making a prudence determination should be rejected.

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Instead of accepting Dr. Mallett's direct response to the Commission on the issue of whether APS should have anticipated the question that led to the outage, the Recommended Order instead relies on inapposite excerpts from the NRC's January 27, 2006 inspection report (which Dr. Mallett approved.). For example, because the NRC inspector's question had not previously been posed by the NRC, it is not of any significance that the inspection report observed that the licensee did not fully understand the "dynamics of the system at the time of a RAS." (Recommended Order at 125.) Other quotations from the NRC inspection report included in the Recommended Order are similarly irrelevant to the issues before this Commission and are reflective of the hindsight the NRC normally employs. For example, the comment that "there was not a thorough effort by the licensee to validate the design criteria" (Id. at 127) has no bearing on whether APS should have anticipated the inspector's question. As Dr. Mattson testified, there was no requirement for APS to validate the adequacy of the design prior to the NRC inspector's question. Design compliance rather than design adequacy was the issue in the yellow finding. (APS Exhibit No. 88 at 9-10 [Mattson].) Similarly, although the NRC inspection report states that Palo Verde did not consider all relevant operating experience, NRC did not find that APS should have found these arcane instances of "operating experience" before the NRC inspector asked the question and which arguably become "relevant" only in hindsight. (APS Exhibit No. 87 at 59-62 [Mattson]). The Recommended Order's reliance on such hindsight-laden comments from the NRC inspection

conclusion that APS management should not have anticipated the NRC inspector's question, and thus would not have avoided the outage.

report and its rejection of Dr. Mallett's answers to the direct questions this Commission posed to him are unreasonable and should be rejected.

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Finally, even if one accepts the reasoning of the Recommended Order, no disallowance would be appropriate. Even if the NRC inspector had not felt the need to ask the question about performance under dynamic conditions because APS personnel had "adequately familiarized themselves" with the voided pipe event and how it related to the RWT (Recommended Order at 132), that scenario would still have resulted in a shutdown in the summer of 2005 until an analysis, like that actually performed in October 2005, was completed. As Dr. Mattson explained, if the issue was raised during preparations for the NRC inspection, "then the technical specifications require a SRO [senior reactor operator] in the control room of each operating unit to declare the RWTs inoperable and shut the operating units down, just like APS did for the question raised by the NRC contract inspector." (APS Exhibit No. 88 at 6 [Mattson].) As Dr. Mallett told this Commission, until the issue was resolved. APS was required to shut down the plant under its technical specifications, and APS "did the right thing" when it did so. (APS Exhibit No. 104 at 46.) Thus, the replacement power costs in question still would have been incurred. Disallowing these costs would inappropriately penalize APS for "doing the right thing" in the interest of nuclear safety. APS Proposed Amendment No. 32 makes these modifications.

3. The Recommended Order Improperly Applies the Prudence Standard to the Unit 1 August 2005 Reactor Trip, which was Not Caused by Management Imprudence.

APS takes exception to the conclusion in the Recommended Order that the Unit 1 August reactor trip was the result of APS's imprudence. (Recommended Order at 124.) The Recommended Order asserts that "[t]hese facts and the existence of the operators' opinions concerning the reliability of system procedures were known and knowable at the time of the startup." In fact, the record is clear that APS management did not know of operator concerns with the Digital Feedwater Control System ("DFWCS") or that those concerns would lead to a reactor trip. At the hearing, Staff's witness was unable to demonstrate that APS management was aware of any concerns with this system. (Tr. Vol. XXIX at 5395-97

[Jacobs]; APS Reply Brief at 43.) Moreover, the Recommended Order expressly acknowledges that "Mr. Levine and [Palo Verde] management were unaware of relevant opinions and facts," demonstrating that they did not have knowledge of concerns with the DFWCS at the time of the reactor trip. (Recommended Order at 123.)

Second, regarding whether APS management should have known of operator concerns with the DFWCS, the Recommended Order both relies on hindsight and an erroneous impression of operators' roles during a plant outage, concluding that "Unit 1 had been shut down for two weeks when APS began the startup and it should have used that time to insure that the operators were adequately trained on the startup procedure." (Id.) When a unit shuts down, the operators do not stop their jobs and simply wait to restart the unit. Rather, these operators remain at their stations monitoring plant status and safety, as well as being intimately involved in addressing problems associated with the outage.

Similarly, the Recommended Order's statement that "APS should ask and know what the concerns are of the operators, especially when those operators have a 'common mindset' that there is a problem in a system or procedures that can trip a reactor" reflects the circularity of its reasoning as this presumes, contrary to its own finding, that management was aware of the concern. (*Id.* at 123-24.) Indeed, the root cause evaluation, which the Recommended Order relies heavily upon, characterized the concerns with the DFWCS as an "unidentified difficulty." (*Id.* at 122.)

Finally, the Recommended Order improperly gives short shrift to the fact that the reactor trip was due to the failure of the secondary control room operator to follow procedures, including informing his supervisor of the actions he planned to take. (*Id.* at 123.) Even Dr. Jacobs acknowledges that "the unit tripped due to an operator error in controlling the feedwater to the steam generator." (Staff Exhibit No. 46 at 24 [GDS Report].) Had the operator simply followed procedures and left the steam generator feedwater level control system in automatic, the reactor would not have tripped. (APS Exhibit No. 95 at 8 [Levine].) Thus, the Recommended Order's proposed disallowance is dependent on: (1) had APS management known of the later-recognized "perception" of difficulties with the DFWCS, and

even though this perception had never resulted in a reactor trip, (2) APS nonetheless would have required further training prior to restart, and (3) this training would have prevented the operator from failing to follow procedures, thereby avoiding the outage. The degree of speculation required to reach this result is extraordinary and is in plain violation of the prudence standard. APS Proposed Amendment No. 31 makes these modifications.

# 4. The Recommended Order's Disallowance is Improperly Calculated and Does Not Incorporate Valid Offsets.

As discussed above, the Commission should not approve any disallowance, because none of the 2005 Palo Verde outages was imprudent. Nonetheless, if the Commission determines that any of the outages were imprudent, APS takes exception to the offsets and calculations in the Recommended Order. The following changes should be made.

# A. Offset For Prudent Maintenance During the RWT Outage.

The Recommended Order states that Staff recommended disallowance of \$16.186 million. This includes \$13.757 million of replacement power costs during the PSA period and \$2.103 million of reduced margins on off-system and opportunity sales, totaling \$15.860 million, plus \$0.326 million of interest. (Recommended Order at 111; GDS Report at 49.) Although APS agrees with the Recommended Order's conclusion that reactor coolant pump oil seal work performed during the Unit 2 October RWT outage was prudent and saved \$5,100,000 of later costs, APS takes exception to the Recommended Order's arbitrary conclusion that this amount "should be shared between ratepayers and shareholders." (Recommended Order at 133.)

This issue becomes moot if the Commission concurs with APS that the RWT outages were not the result of imprudence. However, if the Commission agrees with the Recommended Order that these outages were caused by APS imprudence, APS is entitled to offset from the replacement power costs incurred during those outages the entire \$5,100,000 because, as the Recommended Order recognizes (*Id.*), it performed prudent maintenance during the Unit 2 October RWT outage that prevented a later outage. (APS Initial Brief at 157-59). The Recommended Order provides no reason for splitting this amount, and no party

to this proceeding has even proposed this as an option. The \$5,100,000 should be treated the same as the costs of any other prudent outage. Disallowing recovery of any of these costs is inappropriate because APS is entitled to recover all prudent costs deferred under the PSA. (Recommended Order at 111.)

Even if the Commission were to agree with the Recommended Order and split the \$5,100,000 amount in half, the Recommended Order still must be changed to correct a typographical error in its calculations. (*Id.* at 133.) The Recommended Order incorrectly uses the value of \$2,250,000 for this offset instead of \$2,550,000. Therefore, simply fixing the typographical error decreases the Recommended Order's disallowance from \$13.610 million (plus interest of \$0.326 million) to \$13.310 million (plus interest). Properly applying the entire amount of \$5,100,000 to the Recommended Order's disallowance yields a disallowance of \$10.760 million (plus interest). However, this number remains incorrect because of other errors contained in the Recommended Order as discussed below.

### B. Disallowance For Lost Off-System Sales Margins.

APS also takes exception to the Recommended Order's use of the Staff's calculation for lost off-system sales margins. (*Id.* at 132.) In fact, Staff's own witness stated that this calculation is incorrect and APS's calculation is more accurate, and APS used a methodology that has been used by the Commission in the past. The Recommended Order disregards these facts.

At the hearing, Staff's own witness, Dr. Jacobs, admitted that his calculation for lost off-system sales margins, which resulted in a disallowance of \$2,103,000<sup>24</sup>, was inaccurate, because it makes the erroneous conclusion that every megawatt hour of power that could have been produced by Palo Verde would have been sold. (Tr. Vol. XXIX at 5303-04 [Jacobs].) APS presented its own calculation (APS Initial Brief at 177-78) using a methodology which the Recommended Order admits "has been used by the Commission in the past," which

All of the disallowances for lost off-system sales margins in this section assume that the Commission concludes that the August reactor trip and the October RWT outages were imprudent. If any of these outages are determined to be prudent, then these amounts must decrease. These values are shown in the chart on page 181 of APS's initial brief.

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resulted in a much lower disallowance of \$322,000. (Recommended Order at 132.) At the hearing. Dr. Jacobs also conceded that APS's "approach is probably the more accurate way to do it." (Tr. Vol. XXIX at 5314 [Jacobs]). Notwithstanding Staff's witness's own admission that his calculation is inaccurate and his concession that APS's methodology is more accurate, Staff and the Recommended Order continue to maintain that Staff's original erroneous calculation should be used.<sup>25</sup> (Recommended Order at 132.) For these reasons, the Commission should use APS's calculation for any lost off-system sales margins.

If the appropriate disallowance for lost off-system sales margins is used, then the disallowance (offsetting the full \$5.1 million for prudent maintenance) of \$10.760 million is further reduced to \$8.979 million (plus interest). 26

#### *C*. Offset For Costs Already Expensed.

APS takes exception to the Recommended Order's omission of an offset for costs already expensed due to Dr. Jacobs' incorrect disallowance calculation. (Id. at 133.) The Recommended Order and Staff's briefs in this proceeding do not even address APS's argument that Dr. Jacobs' methodology for calculating his recommended disallowances did not accurately apply the 90/10 sharing, because his methodology discounted the normal amount of outages in the base rates, resulting in APS expensing \$515,000 twice. (APS Initial Brief at 178; APS Reply Brief at 45). This additional amount should be deducted from any disallowance by the Commission.

If this offset is appropriately included, then the \$8.979 million from above is further reduced to \$8.464 million (plus interest).

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Even if the Commission were to give credence to Dr. Jacobs' claimed discrepancies, this would only increase the lost off-system sales margins from \$322,000 to \$522,000 - still a far cry from the \$2,100,000 disallowance that Dr. Jacobs initially proposed. (APS Initial Brief at 178.)

In addition to the option of concluding that the August reactor trip and the October RWT outages are either all prudent or all imprudent, the Commission could conclude that only one of the outages was imprudent. If the Commission concludes that the August reactor trip was imprudent, but the October RWT outages were prudent, then the appropriate disallowance amount would be \$1.113 million (\$1.046 million replacement power costs and \$0.067 million margin) (plus interest). Conversely, if the Commission concludes that the August reactor trip was prudent, but the October RWT outages were imprudent, then the appropriate disallowance amount would be \$7.812 million (\$12.710 million replacement power costs and \$0.202 million margin minus \$5.100 million prudent maintenance) (plus interest). (APS Initial Brief at 181.)

D. The Superior Performance of APS's Baseload Generation System During 2005 More Than Offsets Any Disallowance Associated With the Palo Verde Outages.

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APS takes exception to the Recommended Order's rejection of an offset for superior coal plant performance. (Recommended Order at 133.) The Recommended Order's conclusion that "improved coal performance has nothing to do with the Palo Verde outages" (Id.) fails to recognize that APS customers are impacted by the performance of the entire APS baseload generation system. (APS Initial Brief at 149; APS Reply Brief at 46.) As Mr. Ewen testified, the Company's coal plants set an all-time high for capacity factor in 2005. (APS Exhibit No. 17 at 25 [Ewen].) The plants had 40 percent less unplanned outage time than the normalized amount included in the Company's base rates, and this "better than normal" performance reduced fuel costs by \$10,000,000. (Id.) As Mr. Ewen explained further at the hearing, had the coal plants not performed so well, there would have been 300 gigawatt hours more of unplanned outages that would have had to have been replaced at a cost of \$10,000,000. (Tr. Vol. XXVIII at 5223 [Ewen].) That \$10,000,000 savings is not reflected in the replacement power costs for Palo Verde, and thus, it is an appropriate offset to these costs. (Id. at 5222 [Ewen].) Therefore, this amount should be deducted from any disallowed costs. Offsetting the Palo Verde outages based on excellent coal plant performance is consistent with the principle that "a realistic analysis of operating performance must look at both the 'successes' and the 'failures' if it is to avoid setting unobtainable goals of absolute perfection." (Decision No. 55118 (July 24, 1986).) Since the \$10,000,000 is larger than the amount of \$8.464 million calculated above, the entire disallowance is offset. Similarly, comparing APS's outstanding 2005 coal plant performance against its industry peers results in an even more dramatic savings of \$27,492,000, which would offset the entire disallowance proposed by Staff and the Recommended Order. (APS Exhibit 91 at 13 [Fitzpatrick].) APS Proposed Amendments Nos. 33 and 36 makes these modifications.

5. <u>A Performance Standard is Unnecessary and Inappropriate, but if One is Ultimately Adopted, it Should Include All Baseload Plants.</u>

APS takes exception to the Recommended Order's directions that the Staff and APS "work out a detailed NPS" to be considered in a separate proceeding and that such a standard

should be limited to Palo Verde and "not includ[e] baseload coal or other non-nuclear plants." (Recommended Order at 117 and n. 75.) The Recommended Order directs the development of a NPS despite its recognition that (1) Staff's own consultant, Dr. Jacobs, testified before the Georgia Commission that a NPS should be terminated because it had no impact on how the utility operated the plant, and (2) the Georgia Commission accepted Dr. Jacobs' recommendation. (*Id.* at 115-16). There is nothing in the Recommended Order to indicate that a NPS would have any different or salutary effect with respect to Palo Verde performance. In fact, the evidence is to the contrary. (*E.g.*, Tr. Vol. XXVII at 5127 [Levine].) Accordingly, a NPS is unnecessary because it will not affect APS performance.

A NPS also is inappropriate because as the NRC's Policy Statement declares: "an incentive program could directly or indirectly encourage the utility to maximize measured performance in the short term at the expense of plant safety (public health and safety)." (APS Exhibit No. 101.) The Recommended Order recommends adoption of a NPS apparently based on the view that "the Commission should be concerned about Palo Verde's recent performance and should be monitoring APS operation of the Palo Verde plants." (Recommended Order at 117.) Adoption of an ineffective and inappropriate tool such as a NPS, however, is not a reasonable way to address this concern.

The Recommended Order also recommends that, in the interim until a NPS is developed by APS and Staff and adopted by the Commission, APS should file documentation with the Commission explaining the reason for each planned or unplanned outage and associated costs within 60 days of the conclusion of the outage. This recommendation is unnecessarily duplicative and burdensome. The Staff has already submitted data requests to APS regarding the 2006 outages, which APS has answered. As part of these answers, APS has provided extensive documentation regarding these outages. Staff also recommended and APS has agreed to file semi-annual reports with the Commission regarding Palo Verde performance. (See Section VIII. 6 below.) Additionally, APS already files a comprehensive list of all generating unit outages monthly in its PSA reports as well as the monthly replacement power costs associated with unplanned outages disaggregated by resource type.

The Recommended Order's requirement to file similar information is unnecessary and duplicative. Finally, APS currently advises the Staff by telephone of every upcoming planned outage and as soon as possible after commencement of any unplanned outage. There is no need for yet more reports.

Finally, even if the Commission adopts the recommendation in the Recommended Order that the Staff and APS develop a performance standard, the Commission should reject the Recommended Order's directive that the standard should be limited to Palo Verde and not include baseload coal plants. First, this recommendation also contradicts the NRC's Policy Statement, which states that a performance standard should incorporate "performance measures of the entire system . . . . " (APS Exhibit No. 101 at 4.) Second, nuclear units are similar to coal units because both provide baseload power and both "enjoy a significant cost advantage over purchased power and have the potential to confer a substantial benefit on APS' customers when run successfully." (APS Exhibit No. 91 at 9-10 [Fitzpatrick].) Third, although Staff states that nuclear and coal plants "use different operational and safety processes, are subject to different forms of regulation, and have costs that are unrelated and not directly comparable," neither Staff nor the Recommended Order provide any reason why any of these alleged differences would preclude coal units from being included in a performance standard. (Recommended Order at 116.) Indeed, this Commission has adopted a performance standard in the past that included both nuclear and coal generating units. (Decision No. 54247 at 15-16 (Nov. 28, 1984).) The Recommended Order provides no explanation why this past precedent should not be followed. The Recommended Order's directive that baseload coal plants should not be included in a performance standard accordingly should be rejected as arbitrary and unreasonable. At the very least, if the Commission instructs APS and Staff to work together to develop a performance standard that would be considered in a separate proceeding, then the Commission should not preclude discussion of any performance standard attributes, including the inclusion of coal plant performance. APS Proposed Amendments Nos. 29 and 35 make these modifications.

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6. APS Will Submit the Recommended Reports, but as Recognized By the Recommended Order, there May be Limitations on the Information Provided.

Although APS has agreed to submit the reports proposed by Staff if so required, as the Recommended Order recognizes, "APS testified that it was willing to file the reports to the extent it was possible." (Recommended Order at 135.) These reports must be submitted with certain limitations.

The first report recommended by GDS was "a semi-annual report to the Commission's Docket Control, describing plant performance, explaining any negative regulatory reports by the NRC or INPO [Institute of Nuclear Power Operations], and providing details of corrective actions." (*Id.* at 112.) If required, APS will submit these reports, but APS can only submit information from INPO to the extent that INPO consents to disclosure of such information. Likewise, APS may be prohibited from submitting other confidential information (e.g., vendor proprietary information), or may only be able to make certain information available for review. Additionally, APS suggests that the period for which these reports must be provided should have a self-executing termination point, such as when the NRC moves Palo Verde to the "Licensee Response Column" (Column 1) of the Reactor Oversight Process Action Matrix.

The second and third reports recommended by GDS are an evaluation of APS's "programs to deal with aging equipment at Palo Verde" and "programs for receipt inspection and verification of parts prior to installation," including evaluation of "programs established at other nuclear plants that have been successful" with these issues. (*Id.* at 112-13.) In response to a data request, GDS stated that it had not identified specific plants with successful programs in these areas, but suggested that APS contact INPO for a list of such plants. (APS Exhibit No. 94 at 31 [Levine].) APS remains willing to provide these reports but wishes to make clear that the content of these reports will be dependent upon the results of any information received from INPO. APS Proposed Amendment No. 34 makes these modifications.

1	RESPECTFULLY SUBMITTED this 15th day of May, 2007.
2	PINNACLE WEST CAPITAL CORPORATION LAW DEPARTMENT
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16	Attorneys for Arizona Public Service Company
17	ORIGINAL and thirteen (13) copies
18	of the foregoing filed this 15th day of May, 2007, with:
19	
20	Docket Control ARIZONA CORPORATION COMMISSION
21	1200 West Washington Street Phoenix, Arizona 85007
22	AND copies of the foregoing mailed, hand-delivered, faxed or transmitted electronically this 15th day of
	May, 2007 to:
24	Mike Gleason, Chairman
25	William A. Mundell, Commissioner
26	Jeff Hatch-Miller, Commissioner Kristin K. Mayes, Commissioner
27	Gary Pierce, Commissioner
28	

Lyn Farmer, Chief Administrative Law Judge Christopher Kempley, Chief Counsel Ernest Johnson, Utilities Division Director All Parties of Record 

# ATTACHMENT A

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# FINANCIAL INTEGRITY

## **Cost of Equity**

Page 49, Line 14: DELETE "10.75", REPLACE WITH "11.50"

Line 19: DELETE "10.75%", REPLACE WITH "11.50%"

Line 19: DELETE "5.86%", REPLACE WITH "6.27%"

Line 20: DELETE "8.32%", REPLACE WITH "8.73%"

MAKE ALL CONFORMING CHANGES TO FINDINGS OF FACT NOS. 28 AND 30, AND ELSEWHERE AS REQUIRED.

# <u>APS Revenue Enhancement Proposals – CWIP, Accelerated Depreciation</u> and Attrition

Page 49, Line 14:

After "do', DELETE "not"

Line 14:

DELETE "a flotation adjustment or", REPLACE WITH "an"

Line 15:

DELETE "or", REPLACE WITH "and"

Page 63, Line 4:

After "will", INSERT "not"

Lines 15-17: DELETE "APS" through "flow."

Page 63, Line 18-

Page 67, Line 2:

DELETE paragraphs, REPLACE WITH the following:

"However, it is clear that in establishing "just and reasonable" rates, the Commission may consider the projected impact of the rate decision on a regulated utility's financial criteria, including its ability to "maintain and support its credit" and to "raise the money" necessary for the further operation of its business. In fact, the law requires that rates be just and reasonable when they are in effect, which necessitates some forward looking and not just rigid adherence to the historical test year to the extent that the evidence in the record supports a finding that the test year is unrepresentative of present conditions. Other regulatory commissions often take into consideration the projected impact of a rate decision on a company's financial indicators, particularly the company's credit standing with the major credit rating agencies. So has this

<sup>&</sup>lt;sup>1</sup> See, Scates.

<sup>&</sup>lt;sup>2</sup> (See, e.g., Tr. Vol. XXIV at 4577-78 [Brandt] (citing Tom McGhee, State Oks Xcel rate hike, Denver Post, Nov. 21, 2006. Responding to questions about an Xcel Energy settlement agreement (Decision No. C06-1379) that increased rates, PUC Chairman Gregory Sopkin "said a smaller rate increase could damage Xcel's credit rating and increase its borrowing costs."); APS Exhibit No. 23 at 25 [Fetter] (referring to Missouri Public Service Commission ("MPSC") Case No. EO-2005-0329 at 14-15, where the MPSC decided that in making rate decisions for the next several years for Kansas City Power & Light ("KCPL") it will rely on "S&P's publicly-disseminated credit ratio guidelines to ensure that KCPL's key financial measures would remain at levels adequate for its 'BBB' credit ratings."); see, also, Tr. Vol. VI at

Commission in the past Decisions. See, e.g., Decision No. 54204 (October 11, 1984).

Moreover, in response to a letter from Chairman Hatch-Miller<sup>3</sup> that requested APS to propose methods for improvement of the Company's cash flow and related financial metrics such as its FFO/Debt ratio, APS proposed several additional measures for the Commission to consider that would address the Company's ongoing cash flow problems and the earnings attrition that results from the delay in recovering large capital expenditures. These measures included: a) inclusion of CWIP in rate base; b) allowance of accelerated depreciation; and c) an attrition allowance to give the Company an opportunity to earn its allowed ROE.

The inclusion of CWIP in rate base and accelerated depreciation produces no increased earnings for the Company and will eventually yield reductions in revenue requirements for future ratepayers. These devices merely increase cash flow by accelerating cost recovery. Both of these revenue enhancement tools address the timing of cost recovery, not the entitlement to that cost recovery. They are recognized methods for a regulatory commission to address cash flow shortfalls or regulatory lag in the recovery of capital expenditures that have been utilized by this Commission (as well as other commissions) in the past. (Tr. Vol. I at 106 [Wheeler]; APS Exhibit No. 5 at 25 [Brandt].) Just in the last two years, both the Colorado Public Utility Commission and the Missouri Commission

1284-86 [Fetter]; APS Exhibit No. 23 at 27-28 [Fetter] (noting that last year the Colorado Public Service Commission approved a comprehensive settlement agreement (Decision No. C06-1379) allowing the Public Service Company of Colorado to peg certain rate increases to that company's "credit quality" rating.); see, also, e.g., In re Public Service Co. of Indiana, 72 P.U.R. 4th 660, 677 (Mar. 7, 1986); Cause No. 37414 (taking into consideration the company's S&P and Moody's ratings and the company's need to "have reasonable access to the capital markets to provide for its future capital needs...."); see, also, In re Commonwealth Edison Co., 49 P.U.R. 4th 62, 76 (May 6, 1982); Decision No. 82-0026 (recognizing that a "further downgrading of Edison's credit ratings, particularly as to commercial paper, would immediately restrict Edison's day-to-day financing of all expenditures..."); see, also, Public Serv. Co. of Colorado v. Publ. Utilities Comm'n of Colorado, 653 P.2d 1117, 1122-23 (1982)(upholding rate increase where evidence showed that the company's "ability to raise capital was seriously impaired due to decreased earnings and a downgrading of [the company's] rating by both Moody's and Standard & Poors [sic].")).

<sup>&</sup>lt;sup>3</sup> See letter dated July 21, 2006 from then Chairman Hatch-Miller (APS Exhibit No. 5 at Attachment DEB-11RB).

used combinations of CWIP in rate base and accelerated depreciation to deal with recurring cash flow problems of the utilities in question and the adverse impact that such cash flow problems was having on the credit metrics and credit ratings of those utilities. (See APS's Initial Brief at 28-29; APS Exhibit No. 23 at 25-28 [Fetter].)<sup>4</sup>

As of June 30, 2006, the Company's CWIP accounts included \$261 million of generation and distribution plant expenditures. (APS Exhibit No. 24 at 17-18 [Fetter]). By placing these amounts in rate base, the Company would obtain cash flow to pay the financing costs it currently incurs on these existing expenditures. (APS Exhibit 5 at 25 [Brandt]). Specifically, inclusion of \$261 million of CWIP in rate base would increase APS's annual revenue by \$33 million. (Id. at 25-26). This additional \$33 million in annual revenue would generate for the Company after taxes a total of \$20 million in positive cash flow annually. (Id.). As a result, the Company's FFO/Debt ratio would improve by an additional one-half percent in each of the next several years. (Id. at 27).

Like the inclusion of CWIP in rate base, an allowance for accelerated depreciation will help improve the Company's cash flow, and, therefore, the Company's creditworthiness. Accelerating some of this depreciation expense has the beneficial impact of increasing cash flow, thereby increasing FFO. For example, an allowance of \$50,000,000 per year in accelerated depreciation would generate about \$30,000,000, after income taxes, of additional positive cash flow, which would have the effect of improving the Company's FFO/Debt ratio by about seven-tenths of a percent in each of those years. (*Id.* at 25).

An attrition allowance is also a regulatory tool that allows the Commission to address concerns that the Company will

<sup>&</sup>lt;sup>4</sup> Commenting on the inclusion of CWIP in rate base by the Colorado Commission , S&P stated:

This is a major step forward in eliminating the tug-of-war over cost recovery that, in the past, has plagued the credit of so many utilities when the time comes to build again.

<sup>(</sup>APS Exhibit No. 23 at 28 [Fetter], citing S&P Research: PS Colorado Garners Support for Credit Quality Up-Front; a Viable Model for the Electric Industry, March 29, 2005.)

be unable to earn its allowed rate of return because of the lag between the Company's current need to expend huge sums for expansion of plant and equipment to meet the needs of a rapidly growing customer base and the eventual recovery of those sums in future rate base adjustments approved by the Commission. (See APS Exhibit No. 5 at 28 [Brandt]."

Page 67, Line 8:

**DELETE** Footnote 44.

Page 67, Line 15-Page 68, Line 13:

DELETE "Thus" through "rates.", REPLACE WITH the following:

"This does not, however, preclude the Commission from taking into consideration other relevant factors in establishing "just and reasonable" rates. As the largest electric utility in the State, it is in the public interest that APS be given the regulatory tools necessary to maintain its investment grade credit rating. Should APS fall below investment grade to "junk" status, it will limit the Company's ability to access the capital markets and increase its borrowing costs thereby resulting in higher future rates for customers. Such a credit rating drop would likely also prevent business (such as some of the counterparties to this case) from doing business with APS, thus limiting the Company's ability to engage in business opportunities that would prove beneficial to it and its customers.

The inclusion of CWIP in rate base and accelerated depreciation produces no increased earnings for the Company, increase cash flow by accelerating cost recovery and may eventually yield reductions in rates for future ratepayers. Further, the approval of an attrition allowance will provide the Company with the opportunity to earn its allowed rate of return because of the lag between the Company's current need to expend huge sums for expansion of plant and equipment to meet the needs of a rapidly growing customer base and the eventual recovery of those sums in future rate base adjustments approved by the Commission.

Based upon the discussion contained herein, we find that it is appropriate and in the public interest in establishing just and reasonable rates to: 1) include \$261 million of CWIP in rate base; 2) accelerate depreciation by \$50,000,000 per year; and 3) provide an attrition allowance of 1.7% to be added to the Company's ROE."

Page 138, Lines 14-15: DELETE "not" and "or necessary" and "any of"

Line 17: After "rates", INSERT "except as provided herein."

Lines 18-21: DELETE Findings of Fact Nos. 37 and 38.

Page 141, Line 12: INSERT new Finding of Fact 67 as follows: "67. APS

should be permitted to accelerate depreciation by an additional \$50,000,000 per year which will increase its

cash flow and further improve its creditworthiness."

Page 148, Line 7: DELETE "not" and "or necessary" and "any of"

Line 11: After "rates", INSERT "except as provided herein."

Page 151, Line 2: INSERT new Ordering paragraph as follows: "IT IS

THEREFORE ORDERED that APS is authorized to include an additional \$50,000,000 per year in its proposed

depreciation rates for jurisdictional plant-in-service."

MAKE ALL CONFORMING CHANGES TO ORIGINAL COST RATE BASE, FAIR VALUE RATE BASE, REQUIRED OPERATING INCOME, AND REVENUE REQUIREMENTS.

### APS Revenue Enhancement Proposals – CWIP Only

Page 63, Line 4:

After "will" INSERT "not"

Lines 15-17: DELETE "APS' through "flow."

Page 63, Line 18-

Page 67, Line 2:

DELETE paragraphs, REPLACE WITH the following:

"However, it is clear that in establishing "just and reasonable" rates, the Commission may consider the projected impact of the rate decision on a regulated utility's financial criteria, including its ability to "maintain and support its credit" and to "raise the money" necessary for the further operation of its business. In fact, the law requires that rates be just and reasonable when they are in effect, which necessitates some forward looking and not just rigid adherence to the historical test year to the extent that the evidence in the record supports a finding that the test year is unrepresentative of present conditions.<sup>5</sup> Other regulatory commissions often take into consideration the projected impact of a rate decision on a company's financial indicators, particularly the company's credit standing with the major credit rating agencies. So has this

<sup>&</sup>lt;sup>5</sup> See, Scates.

<sup>&</sup>lt;sup>6</sup> (See, e.g., Tr. Vol. XXIV at 4577-78 [Brandt] (citing Tom McGhee, State Oks Xcel rate hike, Denver Post, Nov. 21, 2006. Responding to questions about an Xcel Energy settlement agreement (Decision No. C06-1379) that increased rates, PUC Chairman Gregory Sopkin "said a smaller rate increase could damage Xcel's credit rating and increase its borrowing costs."); APS Exhibit No. 23 at 25 [Fetter] (referring to Missouri Public Service Commission ("MPSC") Case No. EO-2005-0329 at 14-15, where the MPSC decided that in making rate decisions for the next several years for Kansas City Power & Light ("KCPL") it will rely on "S&P's publicly-disseminated credit ratio guidelines to ensure that KCPL's key financial measures would remain at levels adequate for its 'BBB' credit ratings."); see, also, Tr. Vol. VI at 1284-86 [Fetter]; APS Exhibit No. 23 at 27-28 [Fetter] (noting that last year the Colorado Public Service Commission approved a comprehensive settlement agreement (Decision No. C06-1379) allowing the Public Service Company of Colorado to peg certain rate increases to that company's "credit quality" rating.); see, also, e.g., In re Public Service Co. of Indiana, 72 P.U.R. 4th 660, 677 (Mar. 7, 1986); Cause No. 37414 (taking into consideration the company's S&P and Moody's ratings and the company's need to "have reasonable access to the capital markets to provide for its future capital needs..."); see, also, In re Commonwealth Edison Co., 49 P.U.R. 4th 62, 76 (May 6, 1982); Decision No. 82-0026 (recognizing that a "further downgrading of Edison's credit ratings, particularly as to commercial paper, would immediately restrict Edison's day-to-day financing of all expenditures..."); see, also, Public Serv. Co. of Colorado v.

Commission in past Decisions. See, e.g., Decision No. 52404 (October 11, 1984).

Moreover, in response to a letter from Chairman Hatch-Miller<sup>7</sup> that requested APS to propose methods for improvement of the Company's cash flow and related financial metrics such as its FFO/Debt ratio, APS proposed several additional measures for the Commission to consider that would address the Company's ongoing cash flow problems and the earnings attrition that results from the delay in recovering large capital expenditures. These measures included: a) inclusion of CWIP in rate base; b) allowance of accelerated depreciation; and c) an attrition allowance to give the Company an opportunity to earn its allowed ROE.

The inclusion of CWIP in rate base produces no increased earnings for the Company and will eventually yield reductions in revenue requirements for future ratepayers. It merely increases cash flow by accelerating cost recovery. This revenue enhancement tool addresses the timing of cost recovery, not the entitlement to that cost recovery. It is a recognized method for a regulatory commission to address cash flow shortfalls or regulatory lag in the recovery of capital expenditures that has been utilized by this Commission (as well as other commissions) in the past. (Tr. Vol. I at 106 [Wheeler]; APS Exhibit No. 5 at 25 [Brandt].) Just in the last two years, both the Colorado Public Utility Commission and the Missouri Commission used combinations of CWIP in rate base and accelerated depreciation to deal with recurring cash flow problems of the utilities in question and the adverse impact that such cash flow problems was having on the credit metrics and credit ratings of those utilities. (See APS's Initial Brief at 28-29; APS Exhibit No. 23 at 25-28 [Fetter].)8

This is a major step forward in eliminating the tug-of-war over cost recovery that, in the

Publ. Utilities Comm'n of Colorado, 653 P.2d 1117, 1122-23 (1982)(upholding rate increase where evidence showed that the company's "ability to raise capital was seriously impaired due to decreased earnings and a downgrading of [the company's] rating by both Moody's and Standard & Poors [sic].")).

<sup>7</sup> See letter dated July 21, 2006 from then Chairman Hatch-Miller (APS Exhibit No. 5 at Attachment DEB-11RB).

 $<sup>^8</sup>$  Commenting on the inclusion of CWIP in rate base by the Colorado Commission , S&P stated:

As of June 30, 2006, the Company's CWIP accounts included \$261 million of generation and distribution plant expenditures. (APS Exhibit No. 24 at 17-18 [Fetter]). By placing these amounts in rate base, the Company would obtain cash flow to pay the financing costs it currently incurs on these existing expenditures. (APS Exhibit 5 at 25 [Brandt]). Specifically, inclusion of \$261 million of CWIP in rate base would increase APS's annual revenue by \$33 million. (*Id.* at 25-26). This additional \$33 million in annual revenue would generate for the Company after taxes a total of \$20 million in positive cash flow annually. (*Id.*). As a result, the Company's FFO/Debt ratio would improve by an additional one-half percent in each of the next several years. (*Id.* at 27)."

Page 67, Line 8:

DELETE Footnote 44.

Page 67, Line 15-Page 68, Line 13:

DELETE "Thus" through "rates.", REPLACE WITH the following:

"This does not, however, preclude the Commission from taking into consideration other relevant factors in establishing "just and reasonable" rates. As the largest electric utility in the State, it is in the public interest that APS be given the regulatory tools necessary to maintain its Should APS fall below investment grade credit rating. investment grade to "junk" status, it will limit the Company's ability to access the capital markets and increase its borrowing costs thereby resulting in higher future rates for customers. Such a credit rating drop would likely also prevent businesses (such as some of the counterparties to this case) from doing business with APS, thus limiting the Company's ability to engage in business opportunities that would prove beneficial to it and its customers. The inclusion of CWIP in rate base produces no increased earnings for the Company, increases cash flow by

past, has plagued the credit of so many utilities when the time comes to build again.

<sup>(</sup>APS Exhibit No. 23 at 28 [Fetter], citing S&P Research: PS Colorado Garners Support for Credit Quality Up-Front; a Viable Model for the Electric Industry, March 29, 2005.)

accelerating cost recovery and may eventually yield reductions in rates for future ratepayers.

Based upon the discussion contained herein, we find that it is appropriate and in the public interest in establishing just and reasonable rates to include \$261 million of CWIP in rate base."

Page 138, Lines 14-15: DELETE "not" and "or necessary" and "any", INSERT "some" after "adopt"

Line 17: After "rates", INSERT "except as provided herein."

Lines 18-21: DELETE Finding of Fact No. 37

Page 148, Line 7: DELETE "not" and "or necessary" and "any of"

Line 11: After "rates", INSERT "except as provided herein."

MAKE ALL CONFORMING CHANGES TO ORIGINAL COST RATE BASE, FAIR VALUE RATE BASE, REQUIRED OPERATING INCOME, AND REVENUE REQUIREMENTS.

### APS Revenue Enhancement Proposals - Accelerated Depreciation Only

Page 63, Line 4:

After "will", INSERT "not"

Lines 15-17: DELETE "APS" through "flow."

Page 63, Line 18-

Page 67, Line 2:

DELETE paragraphs, REPLACE WITH the following:

"However, it is clear that in establishing "just and reasonable" rates, the Commission may consider the projected impact of the rate decision on a regulated utility's financial criteria, including its ability to "maintain and support its credit" and to "raise the money" necessary for the further operation of its business. In fact, the law requires that rates be just and reasonable when they are in effect, which necessitates some forward looking and not just rigid adherence to the historical test year to the extent that the evidence in the record supports a finding that the test year is unrepresentative of present conditions. Other regulatory commissions often take into consideration the projected impact of a rate decision on a company's financial indicators, particularly the company's credit standing with the major credit rating agencies. So has

<sup>&</sup>lt;sup>9</sup> See, Scates.

<sup>&</sup>lt;sup>10</sup> (See, e.g., Tr. Vol. XXIV at 4577-78 [Brandt] (citing Tom McGhee, State Oks Xcel rate hike, Denver Post, Nov. 21, 2006. Responding to questions about an Xcel Energy settlement agreement (Decision No. C06-1379) that increased rates, PUC Chairman Gregory Sopkin "said a smaller rate increase could damage Xcel's credit rating and increase its borrowing costs."); APS Exhibit No. 23 at 25 [Fetter] (referring to Missouri Public Service Commission ("MPSC") Case No. EO-2005-0329 at 14-15, where the MPSC decided that in making rate decisions for the next several years for Kansas City Power & Light ("KCPL") it will rely on "S&P's publicly-disseminated credit ratio guidelines to ensure that KCPL's key financial measures would remain at levels adequate for its 'BBB' credit ratings."); see, also, Tr. Vol. VI at 1284-86 [Fetter]; APS Exhibit No. 23 at 27-28 [Fetter] (noting that last year the Colorado Public Service Commission approved a comprehensive settlement agreement (Decision No. C06-1379) allowing the Public Service Company of Colorado to peg certain rate increases to that company's "credit quality" rating.); see, also, e.g., In re Public Service Co. of Indiana, 72 P.U.R. 4th 660, 677 (Mar. 7, 1986); Cause No. 37414 (taking into consideration the company's S&P and Moody's ratings and the company's need to "have reasonable access to the capital markets to provide for its future capital needs..."); see, also, In re Commonwealth Edison Co., 49 P.U.R. 4th 62, 76 (May 6, 1982); Decision No. 82-0026 (recognizing that a "further downgrading of Edison's credit ratings, particularly as to commercial paper, would immediately restrict Edison's day-to-day financing of all expenditures..."); see, also, Public Serv. Co. of Colorado v.

this Commission in past Decisions. See, e.g., Decision No. 54204 (October 11, 1984).

Moreover, in response to a letter from Chairman Hatch-Miller<sup>11</sup> that requested APS to propose methods for improvement of the Company's cash flow and related financial metrics such as its FFO/Debt ratio, APS proposed several additional measures for the Commission to consider that would address the Company's ongoing cash flow problems and the earnings attrition that results from the delay in recovering large capital expenditures. These measures included: a) inclusion of CWIP in rate base; b) allowance of accelerated depreciation; and c) an attrition allowance to give the Company an opportunity to earn its allowed ROE.

The inclusion of accelerated depreciation produces no increased earnings for the Company and will eventually yield reductions in revenue requirements for future ratepayers. It merely increases cash flow by accelerating cost recovery. This revenue enhancement tool addresses the timing of cost recovery, not the entitlement to that cost recovery. It is a recognized method for a regulatory commission to address cash flow shortfalls or regulatory lag in the recovery of capital expenditures that has been utilized by this Commission (as well as other commissions) in the past. (Tr. Vol. I at 106 [Wheeler]; APS Exhibit No. 5 at 25 [Brandt].) Just in the last two years, both the Colorado Public Utility Commission and the Missouri Commission used combinations of CWIP in rate base and accelerated depreciation to deal with recurring cash flow problems of the utilities in question and the adverse impact that such cash flow problems was having on the credit metrics and credit ratings of those utilities. (See APS's Initial Brief at 28-29; APS Exhibit No. 23 at 25-28 [Fetter].)12

This is a major step forward in eliminating the tug-of-war over cost recovery that, in the

Publ. Utilities Comm'n of Colorado, 653 P.2d 1117, 1122-23 (1982)(upholding rate increase where evidence showed that the company's "ability to raise capital was seriously impaired due to decreased earnings and a downgrading of [the company's] rating by both Moody's and Standard & Poors [sic].")).

11 See letter dated July 21, 2006 from then Chairman Hatch-Miller (APS Exhibit No. 5 at Attachment DEB-11RB).

Commenting on the inclusion of CWIP in rate base by the Colorado Commission, S&P stated:

An allowance for accelerated depreciation will help improve the Company's cash flow, and, therefore, the Company's creditworthiness. Accelerating some of this depreciation expense has the beneficial impact of increasing cash flow, thereby increasing FFO. For example, an allowance of \$50,000,000 per year in accelerated depreciation would generate about \$30,000,000, after income taxes, of additional positive cash flow, which would have the effect of improving the Company's FFO/Debt ratio by about seven-tenths of a percent in each of those years. (*Id.* at 25)."

Page 67, Line 8:

**DELETE** Footnote 44.

Page 67, Line 15-

Page 68, Line 13:

DELETE "Thus" through "rates.", REPLACE WITH the following:

"This does not, however, preclude the Commission from taking into consideration other relevant factors in establishing "just and reasonable" rates. As the largest electric utility in the State, it is in the public interest that APS be given the regulatory tools necessary to maintain its investment grade credit rating. Should APS fall below investment grade to "junk" status, it will limit the Company's ability to access the capital markets and increase its borrowing costs thereby resulting in higher future rates for customers. Such a credit rating drop would likely also prevent businesses (such as some of the counterparties to this case) from doing business with APS. thus limiting the Company's ability to engage in business opportunities that would prove beneficial to it and its customers. Accelerating depreciation produces increased earnings for the Company, increases cash flow by accelerating cost recovery and may eventually yield reductions in rates for future ratepayers.

Based upon the discussion contained herein, we find that it is appropriate and in the public interest in establishing just and reasonable rates to accelerate depreciation by \$50,000,000 per year."

Page 138, Lines 14-15: DELETE "not" and "or necessary" and "any", INSERT "some" after "adopt"

Line 17: After "rates", INSERT "except as provided herein."

Lines 18-21: DELETE Finding of Fact No. 37

Page 141, Line 12: INSERT new Finding of Fact No. 67 as follows: "APS should be permitted to accelerate depreciation by an additional \$50,000,000 per year which will increase its cash flow and further improve its creditworthiness."

Page 148, Line 7: DELETE "not" and "or necessary" and "any of"

Line 11: After "rates", INSERT "except as provided herein."

Page 151, Line 2: INSERT new Ordering paragraph as follows: "IT IS THEREFORE ORDERED that APS is authorized to include an additional \$50,000,000 per year in its proposed depreciation rates for jurisdictional plant-in-service."

MAKE ALL CONFORMING CHANGES TO ADJUSTED TEST YEAR OPERATING INCOME, REVENUE REQUIREMENTS, AND ELSEWHERE AS REQUIRED.

### APS Revenue Enhancement Proposals - Attrition Adjustment Only

Page 49, Line 14: After "do", DELETE "not"

Line 14: DELETE "a flotation adjustment or", REPLACE WITH

"an"

Line 15: DELETE "or", REPLACE WITH "and"

Page 63, Line 4: After "will", INSERT "not"

Lines 15-17: DELETE "APS" through "flow."

Page 63, Line 18-

Page 67, Line 2: DELETE paragraphs, REPLACE WITH the following:

"However, it is clear that in establishing "just and reasonable" rates, the Commission may consider the projected impact of the rate decision on a regulated utility's financial criteria, including its ability to "maintain and support its credit" and to "raise the money" necessary for the further operation of its business. In fact, the law requires that rates be just and reasonable when they are in effect, which necessitates some forward looking and not just rigid adherence to the historical test year to the extent that the evidence in the record supports a finding that the test year is unrepresentative of present conditions. 13 Other regulatory commissions often take into consideration the projected impact of a rate decision on a company's financial indicators, particularly the company's credit standing with the major credit rating agencies. <sup>14</sup> So has

<sup>13</sup> See, Scates.

<sup>&</sup>lt;sup>14</sup> (See, e.g., Tr. Vol. XXIV at 4577-78 [Brandt] (citing Tom McGhee, State Oks Xcel rate hike, Denver Post, Nov. 21, 2006. Responding to questions about an Xcel Energy settlement agreement (Decision No. C06-1379) that increased rates, PUC Chairman Gregory Sopkin "said a smaller rate increase could damage Xcel's credit rating and increase its borrowing costs."); APS Exhibit No. 23 at 25 [Fetter] (referring to Missouri Public Service Commission ("MPSC") Case No. EO-2005-0329 at 14-15, where the MPSC decided that in making rate decisions for the next several years for Kansas City Power & Light ("KCPL") it will rely on "S&P's publicly-disseminated credit ratio guidelines to ensure that KCPL's key financial measures would remain at levels adequate for its 'BBB' credit ratings."); see, also, Tr. Vol. VI at

this Commission in past Decisions. See, e.g., Decision No. 54204 (October 11, 1984).

Moreover, in response to a letter from Chairman Hatch-Miller<sup>15</sup> that requested APS to propose methods for improvement of the Company's cash flow and related financial metrics such as its FFO/Debt ratio, APS proposed several additional measures for the Commission to consider that would address the Company's ongoing cash flow problems and the earnings attrition that results from the delay in recovering large capital expenditures. These measures included: a) inclusion of CWIP in rate base; b) allowance of accelerated depreciation; and c) an attrition allowance to give the Company an opportunity to earn its allowed ROE.

An attrition allowance is a regulatory tool that allows the Commission to address concerns that the Company will be unable to earn its allowed rate of return because of the lag between the Company's current need to expend huge sums for expansion of plant and equipment to meet the needs of a rapidly growing customer base and the eventual recovery of those sums in future rate base adjustments approved by the Commission. (See APS Exhibit No. 5 at 28 [Brandt]."

Page 67, Line 8:

DELETE Footnote 44.

Page 67, Line 15-

Page 68, Line 13:

DELETE "Thus" through "rates.", REPLACE WITH the following:

1284-86 [Fetter]; APS Exhibit No. 23 at 27-28 [Fetter] (noting that last year the Colorado Public Service Commission approved a comprehensive settlement agreement (Decision No. C06-1379) allowing the Public Service Company of Colorado to peg certain rate increases to that company's "credit quality" rating.); see, also, e.g., In re Public Service Co. of Indiana, 72 P.U.R. 4th 660, 677 (Mar. 7, 1986); Cause No. 37414 (taking into consideration the company's S&P and Moody's ratings and the company's need to "have reasonable access to the capital markets to provide for its future capital needs...."); see, also, In re Commonwealth Edison Co., 49 P.U.R. 4th 62, 76 (May 6, 1982); Decision No. 82-0026 (recognizing that a "further downgrading of Edison's credit ratings, particularly as to commercial paper, would immediately restrict Edison's day-to-day financing of all expenditures...."); see, also, Public Serv. Co. of Colorado v. Publ. Utilities Comm'n of Colorado, 653 P.2d 1117, 1122-23 (1982)(upholding rate increase where evidence showed that the company's "ability to raise capital was seriously impaired due to decreased earnings and a downgrading of [the company's] rating by both Moody's and Standard & Poors [sic].")).

15 See letter dated July 21, 2006 from then Chairman Hatch-Miller (APS Exhibit No. 5 at Attachment DEB-11RB).

"This does not, however, preclude the Commission from taking into consideration other relevant factors in establishing "just and reasonable" rates. As the largest electric utility in the State, it is in the public interest that APS be given the regulatory tools necessary to maintain its investment grade credit rating. Should APS fall below investment grade to "junk" status, it will limit the Company's ability to access the capital markets and increase its borrowing costs thereby resulting in higher future rates for customers. Such a credit rating drop would likely also prevent business (such as some of the counterparties to this case) from doing business with APS, thus limiting the Company's ability to engage in business opportunities that would prove beneficial to it and its The approval of an attrition allowance will customers. provide the Company with the opportunity to earn its allowed rate of return because of the lag between the Company's current need to expend huge sums for expansion of plant and equipment to meet the needs of a rapidly growing customer base and the eventual recovery of those sums in future rate base adjustments approved by the Commission.

Based upon the discussion contained herein, we find that it is appropriate and in the public interest in establishing just and reasonable rates to provide an attrition allowance of 1.7% to be added to the Company's ROE."

Page 138, Lines 14-15: DELETE "not" and "or necessary" and "any", INSERT "some" after "adopt"

Line 17: After "rates", INSERT "except as provided herein."

Lines 18-21: DELETE Findings of Fact Nos. 37 and 38

Page 148, Line 11: After "rates", INSERT "except as provided herein."

MAKE ALL CONFORMING CHANGES TO COST OF CAPITAL, FAIR VALUE RATE OF RETURN, REQUIRED OPERATING INCOME, REVENUE REQUIREMENTS, AND ELSEWHERE AS REQUIRED.

# OPERATING INCOME ADJUSTMENTS

### **PWEC A&G Expenses**

Page 19, Lines 10-14: DELETE lines 10-14 beginning with "APS has not...", REPLACE WITH "A&G is an allocated expense for costs incurred by both APS and its parent corporation, Pinnacle West Capital Corporation ("Pinnacle West") for overall corporate governance and shared services such as accounting, tax, legal, HR, etc. Although in its last rate case filing, the Company told the Commission that \$8.797 million was a "fair representation of the A&G costs for the plants," those A&G figures cited were for a 2002 test period (some three years prior to the present Test Year and now more than four and a half years ago. That 2002 Test Year was prior to the transfer of the PWEC units to APS) and, thus, reflects a period when more A&G expense was allocated to PWEC and less to APS. Accordingly, we will adopt the Company's proposal to include \$6.285 million as a legitimate operating income adjustment associated with A&G expenses associated with the PWEC units and correspondingly reject AECC's proposed adjustment."

Lines 27½-28: DELETE Footnote 15.

MAKE ALL CONFORMING CHANGES TO OPERATING INCOME, REVENUE REQUIREMENT, AND ELSEWHERE AS REQUIRED.

### **SERP Operating Income Adjustment**

Page 27, Lines 5-17: DELETE lines 5-17, REPLACE WITH "However, there are critical differences between the facts, as described by the Commission in the Southwest Gas case, and those that exist here. (Tr. Vol. III at 496-502 [Brandt]). First, the APS program is **not** limited to officers, as was the case in Southwest Gas. Second, APS employees covered by the SERP would not enjoy the same retirement benefits as all other APS employees in the absence of this plan. Finally, the Company's SERP only places all APS employees, including management, on the same level with regard to retirement benefits, and not on a higher level as is stated in the Southwest Gas decision. In short, SERP is not some management "perk," but an important tool in retaining qualified professionals over the long term. Accordingly, we find that the \$4.7 million of SERP expenses should be included as part of the Company's operating income adjustments."

Line 28: DELETE Footnote 22.

MAKE ALL CONFORMING CHANGES TO OPERATING INCOME, REVENUE REQUIREMENT, AND ELSEWHERE AS REQUIRED.

### **Stock Incentive Compensation**

Page 36, Line 12-24: DELETE lines 12-24, REPLACE WITH "APS's stock incentive component, or "long-term" incentive, is integral in attracting and retaining high quality management personnel.

The program benefits APS customers by:

- Minimizing costs associated with high turnover at the executive level, including recruiting, productivity reductions and continuity of leadership.
- Minimizing the need for additional base pay or other fixed benefits to provide competitive compensation levels.
- Providing focus and accountability for the executive and management team to develop and implement effective business strategies that span multiple year periods.
- Long-term financial health provides stability and allows the Company to continue to invest in the business operations, grow its asset base and continue to improve operating efficiencies through economy of scale and upgrades in technology and infrastructure which directly benefit customers through maintaining a low cost generation and delivery structure.

(APS Exhibit No. 50 at 19-20 [Gordon] at 21-22).

Accordingly, we will approve APS' request to include \$4.8 million in operating expenses related to its employee stock incentive program."

Line 28: DELETE Footnote 28

Page 37, Line 21: DELETE "Staff"

MAKE ALL CONFORMING CHANGES TO OPERATING INCOME, REVENUE REQUIREMENT, AND ELSEWHERE AS REQUIRED.

# **Lobbying Costs**

Page 35, Lines 17-21: DELETE last three sentences of paragraph.

MAKE ALL CONFORMING CHANGES.

### Demand Side Management - Conservation Adjustment

Page 31, Lines 15-19: DELETE lines 15 through 19, up to the word "Further", REPLACE WITH "We find that"

Line 20: DELETE "APS is not allowed", REPLACE WITH "APS is allowed"

Line 22: DELETE "and will not adopt APS' net lost revenue adjustment", REPLACE WITH "and will adopt APS' adjustment to reduce TY revenues by \$4,907,000 to reflect Commission approved DSM programs."

MAKE ALL CONFORMING CHANGES.

## **Bark Beetle Regulatory Asset**

Page 16, Line 7: DELETE "\$1,437,983", REPLACE WITH "\$1,547,983"

Line 28: DELETE Footnote 12

MAKE ALL CONFORMING CHANGES TO OPERATING INCOME, REVENUE REQUIREMENT, AND ELSEWHERE AS REQUIRED.

# Sundance O&M

Page 17, Line 23: DELETE "\$226,500", REPLACE WITH "\$134,100"

Line 27: DELETE Footnote 13

MAKE ALL CONFORMING CHANGES.

## **Business Lunches**

Page 20, Line 13: DELETE "Although", REPLACE WITH "We agree with

APS that" and end sentence with "employees."

Lines 13-18: DELETE line 13 beginning with last "APS" on that line,

through Line 18 "paid work day."

Line 18: DELETE "disallow", REPLACE WITH "allow"

Line 20: DELETE "\$6,664,000", REPLACE WITH "\$6,264,000"

MAKE ALL CONFORMING CHANGES TO OPERATING INCOME, REVENUE REQUIREMENT, AND ELSEWHERE AS REQUIRED.

# **Income Tax Impacts of Interest Synchronization**

Page 42, Line 13: DELETE \$607,000, REPLACE WITH "\$3,036,000"

Line 28: DELETE Footnote 30

MAKE ALL CONFORMING CHANGES TO TEST YEAR, OPERATING INCOME, REVENUE REQUIREMENT, AND ELSEWHERE AS REQUIRED.

# **Annualized Amortization**

Page 150, Line 26: After "depreciation", INSERT "and amortization"

MAKE ALL CONFORMING CHANGES.

# RATE BASE ADJUSTMENTS

### **Cash Working Capital**

Page 8:

**DELETE Lines 14-28** 

Page 9, Lines 1-2:

DELETE Lines 1-2, REPLACE WITH "The Commission is aware that it has rejected the inclusion of depreciation and deferred taxes in prior decisions. As the arguments on this issue have become focused, an increasing number of jurisdictions have taken a new look and have concluded that one or both of these costs are appropriate elements of cash working capital. A few examples of states that have included depreciation and deferred income taxes in lead lag studies are: South Carolina, where these items must be included in a lead lag to reflect the delay in the collection of these components of revenue; 16 Connecticut, where the Department of Public Utility Control agreed that no-cash expenses such as depreciation, amortization, and deferred income taxes create a working capital requirement; <sup>17</sup> and California, which includes both depreciation expense and deferred taxes at zero lag days because of the reduction of rate base by accumulated depreciation and deferred income taxes.<sup>18</sup> Each of these jurisdictions likely faced the same contrary precedents as is currently the case in Arizona before recognizing the need to reflect all the expense elements that lead to the need for working capital.

Both depreciation and deferred taxes generate additional investment needs that must be reflected in rate base as part of the Allowance for Cash Working Capital. (APS Exhibit No. 66 at 2-3 [Balluff]). It is indisputable that the construction of depreciable utility plant, which gives rise to both depreciation and deferred taxes, involves a cash investment. It is equally clear that the utility is entitled to a return on that

<sup>&</sup>lt;sup>16</sup> In re Application of South Carolina Electric & Gas Company for Adjustments in the Company's Electric Rate Schedule and Tariffs, Docket No. 88-681-E – Order No. 89-588 at 37 (July 3, 1989).

<sup>&</sup>lt;sup>17</sup> DPUC Review of the United Illuminating Company's Rate Filing and Rate Plan Proposal, Docket No. 01-10-10 at 44 (Sept. 26, 2002).

<sup>&</sup>lt;sup>18</sup> See, generally, Water Division, California Public Utilities Commission, Standard Practice U-16-W, Determination of Working Cash Allowance (May 16, 2002).

investment until it has been recovered from customers in the form of cash receipts. When depreciation expense is recorded and deferred income tax charges are recorded, accumulated depreciation and deferred income tax credits are recorded. The reserve for accumulated depreciation and the accumulated balance of deferred taxes offset the investment in plant for ratemaking purposes. (Id. at 3-4 [Balluff]). Those two reserves, which reduce rate base, are credited (increased) monthly based on the depreciation and deferred tax expense recorded for the month. The corresponding cash receipts will not be received until the following billing month. Because the Company's rate base is reduced by the recorded level of accumulated depreciation and deferred taxes (rather than the received level of actual cash recovery), there is a gap between when customers are credited (through a rate base deduction) for their payment of depreciation expense and deferred tax expense and the time they actual pay for these items. (APS Exhibit No. 65 at 10-11 [Balluff]). This gap represents additional investment by the Company that must either be reflected in the calculation of cash working capital or recognized as direct adjustments to the depreciation and deferred tax reserves. Exclusion of depreciation expense alone prevents APS from earning a return on over \$32,000,000 of unrecovered invested capital. (APS Exhibit No. 66 at 3 [Balluff]). Excluding deferred tax expense leads to another understatement of rate base of \$7,872,000. (APS Exhibit No. 65 at Attachment FB-1 [Balluff]).

We agree with the Company that both depreciation and deferred income taxes should be included in the cash capital working calculation."

Page 10, Lines 2-7: DELETE Lines 2-7, REPLACE WITH "The Commission has previously taken conflicting positions on the use of interest expense, adopting it in Decision No. 55931 (April 1, 1988), while admitting in that same Decision that it had previously rejected the concept. (Decision No. 55931 at 67). The testimony in this case is that the lag in paying interest, a non-operating expense, is an inherent part of the return to equity investors, *i.e.*, part of the "leverage" provided by debt capital to equity. If it is appropriate to include the interest component of the return in the calculation of cash working

capital, it is necessary to include the entire rate base (including the weighted cost of debt) in the calculation of working capital. To use it to reduce rate base is tantamount to making equity investors use a component of their rightful return to finance plant used to serve APS customers. Moreover, as Mr. Balluff pointed out, there is also a lag in the receipt by equity investors of their return. If one form of investment (i.e., debt) is to be factored in the calculation of cash working capital, then all other forms should be in play, which would have increased the Company's overall cash working capital allowance from that requested. The "lag" in the receipt of operating income referenced above is the lag in overall return discussed in the Company's Initial Brief (APS's Initial Brief at a43) and by Mr. Balluff in his Rebuttal Testimony. (APS Exhibit 66 at 11 [Balluff]). As noted, most jurisdictions either include both that operating income lag and interest or exclude both, as has APS. Accordingly, we agree with APS and will exclude interest expense in the cash working capital calculation."

Line 15: DELETE "excluded from", REPLACE WITH "included in"

Line 25: DELETE "negative \$86,391,274", REPLACE WITH "negative \$34,158,000"

MAKE ALL CONFORMING CHANGES TO ORIGINAL COST RATE BASE, RECONSTRUCTION COST NEW RATE BASE, FAIR VALUE RATE BASE, REVENUE REQUIREMENT, AND ELSEWHERE AS REQUIRED.

# **SERP-Rate Base Adjustment**

Page 27, Line 20: DELETE "disagree", REPLACE WITH "agree"

MAKE ALL CONFORMING CHANGES TO ORIGINAL COST RATE BASE, RECONSTRUCTION COST NEW RATE BASE, FAIR VALUE RATE BASE, REVENUE REQUIREMENT, AND ELSEWHERE AS REQUIRED.

# **FUEL AND PSA ISSUES**

## **PSA Base Fuel Rate**

Page 33, Lines 8-11: DELETE "We agree. . . purchased power."

Line 20:

After "increase later." INSERT "APS has calculated its proposed Base Fuel Cost using the methodology suggested by Staff witness Antonuk for determining 2007 fuel and purchased power costs. (APS Exhibit No. 18 at 4-5 [Ewen]). In his Supplemental Testimony, Mr. Antonuk agreed that the 3.2491¢/kWh figure was a reasonable estimate of 2007 fuel and purchased power costs. (Staff Exhibit No. 30 at 23 [Antonuk]). Unlike the Base Fuel Cost proposals in the Company's Direct and Rebuttal testimonies, APS has not annualized price changes scheduled to take effect in 2007 nor has it annualized generation levels for end of year customers. Both these omissions reduced the 2007 Base Fuel Cost compared to the methodology used by APS in its prior testimony and used by the Commission in establishing the Base Fuel Cost in Decision No. 67744. For this reason, APS believes its Base Fuel Cost is a very reasonable, even conservative, estimate of what fuel costs will be in 2007. And, using the Company's Base Fuel Cost would obviate the need for setting a "forward component" to the PSA in 2007, or more precisely, that "forward component" could be set at zero. (Tr. Vol. V at 109 [Ewen]).

Moreover, the 3.2491¢ figure is an annual average cost that includes the lower fuel and purchased power costs generally incurred by APS during the non-summer months of the year. (APS Exhibit No. 105 at 5). As shown in APS Exhibit No. 105, costs during the peak use months of 2007 would be 3.6915¢/kWh. (*Id.*). Assuming the Company's proposed Base Fuel Cost was adopted effective June 1, 2007, APS still projects an unrecovered balance of 2007 fuel and purchased power costs of some \$60 million."

Line 22: DELETE "3.1202¢kWh", REPLACE WITH "3.2491¢kWh."

Page 109, Lines 23-26: DELETE Line 23-26 "Staff has agreed . . . of 3.2491¢."

Line 28: DELETE "Footnote No. 65"

Page 143, Lines 14-16: DELETE Finding of Fact No. 87

MAKE ALL CONFORMING CHANGES TO BASE FUEL COST, FORWARD ELEMENT, ADJUSTED TEST YEAR OPERATING INCOME, REVENUE REQUIREMENTS, AND ELSEWHERE AS REQUIRED.

## **PSA Base Fuel Rate**

Page 33, Line 22: DELETE "3.1202¢kWh", REPLACE WITH "3.1226¢kWh,

taking into effect our rejection of the Company's DSM

conversation adjustment."

OR Same as APS Proposed Amendment No. 18, except: line 22,

REPLACE "3.2491¢kWh" with "3.2610¢kWh taking into effect rejection of the Company's DSM conversation

adjustment."

MAKE ALL CONFORMING CHANGES TO BASE FUEL COST, FORWARD ELEMENT, ADJUSTED TEST YEAR OPERATING INCOME, REVENUE REQUIREMENTS, AND ELSEWHERE AS REQUIRED.

# PSA - 90/10 Sharing

Page 104, Lines 17-28: DELETE Lines 17-28, REPLACE WITH "Mr. Antonuk, the Staff's consultant on PSA issues, agreed that the 90/10 sharing feature would result in the non-recovery of costs APS would reasonably expect to occur. (Tr. Vol. XXII at 4149 [Antonuk]). Mr. Antonuk described it as a "blunt instrument" at best with regard to providing an incentive, and he suggested that the Commission focus in on the "drivers" of fuel cost. (Tr. Vol. XXI at 3896). Accordingly, it is appropriate to eliminate the present 90/10 sharing, especially in view of the findings by Liberty Consulting and R.W. Beck concerning the overall prudence and effectiveness of the Company's fuel procurement and hedging practices (Staff Exhibit No 33 at 6-7 [Fuel Audit]); APS Exhibit No. 72 at 5-1 through 5-4 [R.W. Beck])."

Page 109, Line 22: DELETE "Staff's", REPLACE WITH "The Company's"

Lines 22-23: DELETE "as modified to include the sharing mechanism above."

Page 143, Lines 4-13: DELETE Findings of Fact Nos. 84, 85 and 86, REPLACE WITH "84. Based on the foregoing, the prospective PSA as described herein, should be adopted."

## PSA – Broker Fees

Page 105, Lines 12-16: DELETE Lines 12-16 after the word "adjustor", REPLACE WITH "APS and each of the other parties have included approximately \$200,000 in broker fees in their calculation of Base Fuel Cost. (Tr. Vol. XXIII at 4438 [Ewen]). It is undisputed that such fees are a legitimate cost of acquiring fuel and purchased power for the benefit of APS customers. (Tr. Vol. XXI at 4010 [Antonuk]). Excluding such fees would have the effect of not only denying the Company any recovery of cost increases attributable to such fees, but also effectively denies recovery of even the amount included in the Base Fuel Cost. (Tr. Vol. XXI at 4010 [Antonuk]). Accordingly, it is appropriate to flow broker fees through the PSA adjustor."

Page 109, Line 22: DELETE "Staff's", REPLACE WITH "the Company's"

Lines 22-23: DELETE "as modified to include the sharing mechanism above."

<sup>&</sup>lt;sup>19</sup> The RUCO, Staff and AECC Base Fuel Cost recommendations are all variants of the original Base Fuel Cost proposed by APS and, thus, implicity reflect the level of broker fees included by APS.

# **RATE DESIGN**

# **Net Metering**

Page 87, Line 8: AFTER "costs.", INSERT "At hearing, the Company

prepared and entered an exhibit into the record entitled, "Net Loss Revenue Sample Calculation," which provides a detailed methodology as to how it calculates uncollected fixed costs. (APS Exhibit No. 38, Attachment GAD-5RB

[DeLizio])."

Page 88, Line 11: DELETE "Staff's", REPLACE WITH "the Company's"

Line 11: DELETE "however,", REPLACE WITH "and"

Page 140, Line 4: DELETE "as modified herein"

Page 149, Line 26: DELETE "as modified herein"

# **Net Metering**

Page 87, Line 8:

AFTER "costs.", INSERT "At hearing, the Company prepared and entered an exhibit into the record entitled, "Net Loss Revenue Sample Calculation," which provides a detailed methodology as to how it calculates uncollected fixed costs. (APS Exhibit No. 38, Attachment GAD-5RB [DeLizio])."

Page 88, Lines 11-12: DELETE "We agree with Staff's recommendation and will adopt them, however, we believe that APS should be able to require the use of a bidirectional meter.", REPLACE WITH "We agree that the Company should be entitled to recover its "uncollected fixed costs." As a result, instead of authorizing recovery of its uncollected fixed costs through the EPS surcharge as proposed by the Company, the Company will be allowed to defer such costs and seek their recovery in their next rate case."

# **Elimination and Freezing of Schedules**

Page 139, Line 27: INSERT new Findings of Fact Nos. 50-51: "50. APS is hereby authorized to eliminate, freeze, and consolidate the following rate schedules: (1) eliminate existing rate schedules DA E-12, DA ET-1, DA ECT-1R, DA E-32, DA E-34, DA E-35, EC-1, E-10, E-38, E-38-8T, EPR-3, EQF-S, EQF-M, E-52 and Solar 1; and the Direct Access Rate Schedules (2) eliminate rate schedule E-51 in the Company's next rate case; (3) close (freeze) existing rate schedules SP-1, E-32R, and E-55 to new customers and eliminate them in the next rate case; and (4) consolidate Schedule EPR-4 into the revised Schedule EPR-2.

51. Customers on experimental TOU rates E-21, E-22, E-23 and E-24 will have a six month transition period to evaluate and choose a rate option. At the end of the transition period, APS would then cancel E-21, E-22, E-23 and E-24, and customers who have not chosen an alternate rate schedule will be automatically switched to the default rate E-32 TOU."

# **Total Solar Rate**

Page 96, Line 4: DELETE "\$.0225 per kWh", REPLACE WITH "\$0.166 per

kWh"

## Schedule E-56 and E-57

Page 81, Lines 17-21: DELETE "Because Staff has not analyzed these tariffs and has not recommended their approval, and because of the concerns cited by the Solar Advocates, we believe that APS should meet with Staff and the interested parties to discuss and possibly revise the E-56 and 57 tariffs.", REPLACE WITH "The implementation of E-56 and E-57 is in the public interest and should be adopted as filed."

Page 139, Line 22: DELETE Finding of Fact 48, REPLACE WITH "48. APS' proposed Partial Requirements Schedules E-56 and E-57 are in the public interest and are hereby approved. APS should submit its proposed tariffs for our approval within 60 days."

# MISCELLANEOUS ISSUES

# **EPS Uniform Credit Purchase Program**

Page 82. Line 4:

DELETE Lines 3-4 "true up ... for 2006", REPLACE WITH "carry forward any funds from the additional \$4.25 million that: 1) have been committed, but are not yet spent; or 2) are unspent funds that were not committed in 2006, to maximize the numbers of customers that could benefit from the additional funding.

In addition, we hereby adopt the Company's Adjusted Rate Schedule EPS-1, which was designed to collect the additional \$4.25 million over a period of one-year."

Page 139, Lines 27-28: DELETE "true-up ... for 2006", REPLACE WITH "carry forward any funds from the additional \$4.25 million that: 1) have been committed, but are not yet spent; or 2) are unspent funds that were not committed in 2006; and Adjusted Rate Schedule EPS-1 should be adopted."

Page 151, Lines 5-6:

DELETE "true-up ... 2006", REPLACE WITH "carry forward any funds from the additional \$4.25 million that have been committed, but are not yet spent or are unspent funds that were not committed in 2006."

IT IS FURTHER ORDERED that adjusted rate Schedule EPS-1 is adopted."

# **Application of RES Rules**

Page 93, Line 5: DELETE ", and we find ... at this time."

Page 94, Line 15: DELETE "the requirement in the RES rules ... in this

Decision,"

Page 140, Line 20: DELETE Finding of Fact 60 in its entirety.

Page 150, Lines 13-15: DELETE Lines 13-15

Lines 17-18: DELETE "the requirement in the RES rules ... in this

Decision"

# **Rate Implementation**

Page 138, Lines 12-13: DELETE "for Staff review and confirmation"

# PALO VERDE ISSUES

## Palo Verde Performance

Page 110, Lines 16-17: Before "contractors", INSERT "oversees the"; DELETE

"makes all decisions regarding", REPLACE WITH "is

responsible for"

Page 111, Line 22: DELETE "and"

Line 23: After "sales", INSERT ", and accumulated interest."

Page 114, Line 6 ½: After "improvement.", INSERT "Mr. Levine contested

Dr. Jacobs' conclusion, pointing out that the discussion of performance in the Performance Improvement Plan is not focused on economic performance, and that the same page from which Dr. Jacobs quotes expressly states that "while the economic performance at Palo Verde continues to be at or near the top industry quartile there is a need for improvement in implementing programs and processes."

(APS Exhibit No. 95, Levine Rejoinder, p. 14)."

Page 143, Lines 26-27: Before "contractors", INSERT "oversees the"; DELETE

"makes all decisions regarding", REPLACE WITH "is

responsible for"

Page 144, Line 26: After "sales", INSERT "and accumulated interest."

# Performance Standard

Page 117, Lines 1-12: DELETE entire paragraph, REPLACE WITH "Upon review of the evidence, we agree with APS that a performance standard for Palo Verde is unnecessary at this time because there is no evidence that such a standard would have a positive effect on performance and Palo Verde's nuclear safety regulator, the NRC, has cautioned against such standards."

Page 145, Lines 7-19: DELETE Findings of Fact Nos. 106-108, REPLACE WITH "106. A performance standard for Palo Verde is unnecessary at this time because there is no evidence that such a standard would have a positive effect on performance and Palo Verde's nuclear safety regulator, the NRC, has cautioned against such standards."

Page 151, Lines 15-23: DELETE Ordering paragraphs.

## Prudence Standard

- Page 117, Lines 25-26: DELETE "As pointed out by Staff's legal counsel in opening arguments,", REPLACE WITH "Staff's legal counsel stated in opening arguments that"
- Page 118, Lines 9-13: DELETE paragraph, REPLACE WITH "We agree with the prudence standard as agreed upon by both APS and Staff, i.e., the actions and decisions of APS management must be judged on what they knew, or reasonably should have known, at the time the action was taken or the decision was made, without benefit of hindsight. However, we also agree that APS is entitled to a presumption that its actions with respect to outages at Palo Verde are prudent, and Staff may only overcome this presumption by presenting clear and convincing evidence that APS was imprudent, after which APS has the ultimate burden to demonstrate that its replacement costs for fuel and purchased power are reasonable, appropriate and not the result of imprudence."
  - Lines 20-24: After "appropriate," DELETE remainder of paragraph, REPLACE WITH "but only the facts from these documents that were known or reasonably should have been known at the time of the event may be used in a prudence determination, and any conclusions or evaluations from these documents should not be used to establish imprudence, unless it is clear that no hindsight was used in reaching those conclusions or evaluations."
- Page 145, Line 20: DELETE "personnel", REPLACE WITH "management"
  - Line 23: Before "APS", INSERT APS is entitled to a presumption that its actions with respect to outages at Palo Verde are prudent, and Staff may only overcome this presumption by presenting clear and convincing evidence that APS was imprudent, after which"
  - Line 26: After "appropriate," DELETE "and is not using "hindsight just because the documents were created after the time or event involved", REPLACE WITH "but only the facts from

these documents that were known or reasonably should have been known at the time of the event may be used in a prudence determination, and any conclusions or evaluations from these documents should not be used to establish imprudence, unless it is clear that no hindsight was used in reaching those conclusions or evaluations."

## **August Unit 1 Reactor Trip**

Page 123, Line 13-Page 124, Line 6:

DELETE paragraph, REPLACE WITH "APS witness Levine testified upon questioning by Staff that if he had been asked prior to the reactor trip whether he thought the operator "had been trained, was knowledgeable, had adequate procedures, and would be able to execute the startup effectively," he would have answered "yes." Thus, it is clear that Mr. Levine and management were unaware of relevant opinions and facts known by others prior to and at the time of the trip. We agree with APS that accepting Staff's position would require us to engage in impermissible hindsight. The reactor trip was a result of an individual operator not following the appropriate plant procedures. Staff's proposed disallowance is dependent on: (1) had later-recognized management known of the "perception" of difficulties with the DFWCS, and even though this perception had never resulted in a reactor trip, (2) APS nonetheless would have required further training prior to restart, and (3) this training would have prevented the operator from failing to follow procedures, thereby avoiding the outage. The record will not support the extended chain of causation required by Staff's theory. The speculation required to reach Staff's result is in plain violation of the prudence standard. Therefore, we find that the outage associated with the reactor trip on August 26. 2005 was not the result of APS' imprudence."

Page 146, Line 11:

After "2005", DELETE "was due to imprudence", REPLACE WITH "was not due to imprudence because the reactor trip was the result of an individual operator not following the appropriate plant procedures; and accepting Staff's position would require us to engage in impermissible hindsight and speculation."

## October Unit 2 and Unit 3 RWT Outages

Page 124, Line 8: DELETE "August 2004", REPLACE WITH "January

2005"; before "violation" INSERT "potential"

Line 10: DELETE "subsequently", REPLACE WITH "issued in

April 2005 and"

Line 13: After "Matrix.", INSERT "(Staff Exhibit 45, GDS Report,

Attachment 3 (January 27, 2006 letter and report from Bruce Mallet, NRC Regional Administrator, p. 1)) ("January 2006 NRC Report")."; after "conducted"

INSERT "between September and December 2005"

Lines 24-25: DELETE "(Staff Exhibit 45, GDS Report, Attachment 3 (January 27, 2006 letter and report from Bruce Mallet,

NRC Regional Administrator, p. 7))s ("January 2006 NRC

Report").", REPLACE WITH "(Id. at 7)."

Page 126, Line 19: After "suctions", INSERT "[and therefore no damage to

pumps would occur]"

Page 128, Line 13: After "Finding", INSERT "(issued in April 2005)"

Page 129, Line 14: After "(Id.)", INSERT "The relevant Combustion

Engineering document reads, in part, as follows:

Under present design . . . the closing of the RWT discharge valves during the switchover from injection to recirculation is the result of operator action. The consequence of the operator failing to close the valves at the proper time, assuming the combination of (1) low containment pressure relative to refueling water ambient pressure and (2) an insufficient elevation of the sump water level above the piping junction (the TEE) between the RWT, sump, and safeguards pumps . . . could be the following. With safeguards pump suction being taken from the sump, the water level in the RWT and then in the RWT [suction] lines

continues to drop until it reaches the TEE. This exposes the sump-to-pumps flow to dry lines and pump cavitation results from air in the suction lines. The calculation which follows will define an elevation for a suitable pressure differential which will preclude the above described system dysfunction [i.e., air entrainment into the pumps].

There follows in this Combustion Engineering document a calculation to prove that 16 feet of elevation difference between the sump water level and the top of the piping junction between the RWT and the sump is sufficient to preclude air entrainment. The Palo Verde units in actuality have 40 feet of elevation difference between these two points, much more than enough to satisfy the design requirement. (APS Exhibit No. 88, Mattson Rejoinder, p. 8)."

Line 16:

After "unable", INSERT "to"

Page 130, Line 15-Page 132, Line 16:

DELETE paragraphs, REPLACE WITH "After reviewing the arguments of APS and Staff, we conclude that APS' actions surrounding the October RWT outages do not reach the level of imprudence. Dr. Mallett concluded that the reason for the outage arose from a new question from the NRC and that APS should not have identified the question regarding air entrainment earlier. Staff's response to Dr. Mallett's conclusions is unconvincing. Even though Dr. Mallett was not making a "prudence" determination (as we are called upon to do) when he made these statements, his conclusions as the senior NRC official involved with the outage must factor into our own prudence analysis.

Additionally, even though the NRC was critical of some of APS' actions surrounding the October event, we do not find that any of these criticisms demonstrate that APS was imprudent. The NRC reviewed APS' actions using hindsight, which is not allowable under the prudence standard, and using a standard that is much stricter than prudence. Important to our review is that the NRC approved the design of the RWT system at the time of

plant construction and that APS followed that design. The NRC inspector's questions in October of 2005 appear to go beyond this design.

The portion of the January 2006 NRC Report quoted at length above and heavily relied on by Dr. Jacobs does not alter our view. For example, because the NRC inspector's question had not previously been posed by the NRC, it is not of any significance that the inspection report observed that the licensee did not fully understand the "dynamics of the system at the time of a RAS." Similarly, the comment that "there was not a thorough effort by the licensee to validate the design criteria" has no bearing on whether APS should have anticipated the inspector's question. As Dr. Mattson testified, there was no requirement for APS to validate the adequacy of the design prior to the NRC inspector's question. Design compliance rather than design adequacy was the issue in the yellow finding. (APS Exhibit No. 88, Mattson Rejoinder, at 9-10). Furthermore, the NRC did not find that APS should have found the arcane instances of "operating experience" mentioned in the inspection report. (APS Exhibit No. 87, Mattson Rebuttal, at 59-62). We believe that the NRC's inspection report, which was approved and authorized for issuance by Dr. Mallett, should be viewed in a manner consistent with Dr. Mallett's answers to this Commission regarding whether APS should have anticipated the NRC's raising of the question which required the October outages.

We also find that the actions taken by APS prior to and during the supplemental inspection related to the RWT issue were reasonable based upon the knowledge and information that APS had and should have had at the time. Even if we agreed with Staff that APS should have identified the question about air entrainment in the RWT system earlier as part of its preparation for the supplemental inspection, Palo Verde still would have had to shut down. The NRC did not issue the Yellow finding until April 2005, and therefore, any identification of issues with the RWT system in response to this finding would have occurred during the PSA period. An earlier shutdown would likely have occurred during the peak

summer months, and could have had a much greater economic impact on the Arizona ratepayers. In sum, we find that APS was not imprudent with respect to the October RWT outages. Accordingly, we will allow recovery of the replacement power costs associated with this outage."

Page 146, Lines 12-18: DELETE Findings of Fact Nos. 115 – 116, REPLACE WITH "115. We find that the Unit 2 and Unit 3 October 2005 Outages were not due to imprudence, because we agree with Dr. Mallett's conclusion that the reason for the outage arose from a new question from the NRC that APS should not have identified earlier; the NRC's criticisms of APS in the January 2006 inspection report do not establish imprudence, but should be understood in a manner consistent with the views of Dr. Mallett who approved and authorized issuance of the report; APS followed the design approved by the NRC; and the actions taken by APS prior to and during the supplemental inspection related to the RWT issue were reasonable based upon the knowledge and information that APS had and should have had at the time.

116. Even if we agreed with Staff that APS should have identified the question about air entrainment in the RWT system earlier as part of its preparation for the supplemental inspection, Palo Verde still would have had to shut down in the summer of 2005."

## Calculation of Disallowance for Imprudent Costs

Page 132, Line 18-

Page 133, Line 23:

DELETE paragraphs, REPLACE WITH "Based on our conclusion above that no outages were imprudent, no amount should be deducted from the balance of unrecovered Palo Verde replacement costs to be recovered through a surcharge.

APS' application for a Step 2 surcharge should be approved and implemented concurrently with the implementation of rates in this proceeding. APS should calculate the correct amount, and submit the proposed surcharge level to Commission Staff for approval, within 30 days of the date of this Decision."

Page 146, Lines 19-25: DELETE Findings of Fact Nos. 117 – 119, REPLACE WITH "117. APS should be allowed to recover the costs of all of the outages."

Page 147, Line 3: DELETE "as adjusted for our determination herein".

Page 151, Lines 27-28: DELETE Ordering paragraph.

## Palo Verde Reports

Page 134, Line 10:

After "it", INSERT "and require APS to file the report to the extent possible."

Line 25:

After "may", DELETE "be necessary to provide some information confidentially", REPLACE WITH "not be able to provide INPO information due to confidentiality concerns or it may be necessary to provide some information confidentially (e.g., vendor proprietary information) or only make the information available for review. This report should only be necessary until the NRC moves Palo Verde to the "Licensee Response Column" (Column 1) of the Reactor Oversight Process Action Matrix."

Page 147, Lines 13-18: DELETE Findings of Fact Nos. 124 and 125, REPLACE WITH "124. Staff is directed to provide an update on the Unit 1 shutdown associated with the shutdown cooling line vibration within 90 days of this Decision.

125. APS shall submit a semi-annual report to the Commission's Docket Control, describing plant performance, explaining any negative regulatory reports by the NRC or INPO (to the extent INPO consents to disclosure of information from its reports), and providing details of corrective actions taken, until the NRC moves Palo Verde to the "Licensee Response Column" (Column I) of the Reactor Oversight Process Action Matrix."

Page 152, Lines 11-14: DELETE Ordering paragraph, REPLACE WITH "IT IS FURTHER ORDERED that Arizona Public Service Company shall file with Docket Control as a compliance item in this Docket, a semi-annual report describing plant performance, explaining any negative regulatory reports by the NRC or INPO (to the extent INPO consents to disclosure of information from its reports), and providing details of corrective actions taken, until the NRC moves Palo Verde to the "Licensee Response Column" (Column I) of the Reactor Oversight Process Action Matrix."

# If a Performance Standard Should be Considered in a Separate Proceeding

Page 117, Line 5: DELETE Footnote 75

Lines 6-12: DELETE "In" through the end of the paragraph, REPLACE WITH "As part of their effort, Staff and APS should consider further whether a performance standard should include baseload coal units."

Page 145, Line 12: After "proceeding.", INSERT ", in addition to considering whether APS coal plants should be part of such performance standard."

Lines 13-19: DELETE Finding of Fact No. 108

# If the Commission Determines the August Reactor Trip and the October RWT were Imprudent

Page 132, Line 18-Page 133, Line 23:

DELETE paragraphs and REPLACE WITH the following:

"Staff calculated that \$16.186 million, including \$13.757 million of replacement power costs during the period the PSA was in effect, the cost of reduced margins on off-system and opportunity sales, and accumulated interest represents the costs associated with the outages caused by imprudence.

Staff recommended that the Commission allow APS to recover the costs resulting from the Palo Verde outages that were not imprudent through a surcharge. APS argued that if the Commission determined that all or part of the RWT outage was imprudent, any disallowance of associated replacement power costs should be offset by the replacement power costs that were avoided because of the performance of this other work during the outage. APS witness Levine presented testimony that had Unit 2 not been shut down for the RWT outage, it would have had to have been shut down shortly thereafter to repair the Reactor Coolant Pump ("RCP") 2A oil seal. (APS Exhibit No. 95, Levine Rejoinder, pp. 6-7) We believe that it was appropriate for APS to perform other needed maintenance during the outage, and the \$5,100,000 amount of offset requested by APS reduces the overall amount of disallowance to \$10.760 million (plus interest).

APS disagrees with Staff's calculation of the measure of the lost sales, and proposed to use its production cost model to calculate the value of the margins on those lost sales. At the hearing, Staff's own witness, Dr. Jacobs, admitted that his calculation was erroneous and conceded that APS' "approach is probably the more accurate way to do it." Tr. Vol. XXIX pp. 5303-04, 5314. As a result, we agree with APS' calculation of \$322,000 for these costs.

Applying the appropriate amount of disallowance for lost off-system sales margins further reduces the overall disallowance from \$10.760 million to \$8.979 million (plus interest).

Additionally, Staff's methodology for calculating recommended disallowances did not accurately apply the 90/10 sharing, because the methodology discounted the normal amount of outages in the base rates, resulting in APS expensing \$515,000 twice. This amount should be deducted from the disallowance, further reducing the overall disallowance from \$8.979 million to \$8.464 million (plus interest).

We also agree with APS that improved performance of its coal generation should offset losses of generation at Palo Verde. As APS witness Ewen testified, APS' coal plants set an all-time high for capacity factor in 2005. The plants had 40 percent less unplanned outage time than the normalized amount included in APS' base rates, and this better than normal performance reduced fuel costs by \$10,000,000. That \$10,000,000 savings is not reflected in the replacement power costs for Palo Verde, and thus, it is appropriate offset to these costs. Since the \$10,000,000 is larger than the disallowance amount from above, the entire disallowance is offset. Similarly, comparing APS' outstanding 2005 coal plant performance against its industry peers results in an even more dramatic savings of \$27,492,000, which also offsets the entire disallowance proposed by Staff."

Page 146, Lines 16-25: DELETE Findings of Fact Nos. 116 – 119, REPLACE WITH the following:

"116. It was appropriate for APS to perform other needed maintenance during the October 2005 outage, and the \$5,100,000 amount requested by APS should be an offset to any disallowance.

117. The appropriate amount of disallowance for lost offsystem sales margins is \$322,000.

- 118. Staff's methodology for calculating recommended disallowances did not accurately apply the 90/10 sharing, because the methodology discounted the normal amount of outages in the base rates, resulting in APS expensing \$515,000 twice, which should be deducted from any disallowance.
- 119. Improved performance of coal generation should be used to offset losses of generation at Palo Verde in the amount of at least \$10,000,000.
- 120. After applying the appropriate offset for prudent maintenance, correct disallowance for lost off-system sales margins, offset for costs already expensed, and offset for superior coal plant performance, the entire disallowance for the imprudent outages is eliminated."

STANDARD &POOR'S

# **RatingsDirect**

#### RESEARCH

#### **Bulletin:**

# ALJ Order Would Help Ariz Public Service Co. Cash Flows, But Overall Ratings Impact Is Neutral

Publication date:

30-Apr-2007

Primary Credit Analyst:

Anne Selting, San Francisco (1) 415-371-5009;

mailto:anne\_selting@standardandpoors.com

SAN FRANCISCO (Standard & Poor's) April 30, 2007—Standard & Poor's Ratings Services said today that the draft decision issued late Friday in Arizona Public Service Co.'s (APS) rate case, if adopted, would be modestly beneficial for cash flows, but unlikely to result in an improvement in the current ratings.

Relative to the company's request for \$434 million, the draft decision would provide \$286 million in rate relief, an average rate increase of 13.5%. Much of the recommended increase stems from adopting the company's cost projections for fuel and purchased power (about \$280 million of the recommended increase). The draft also recommends the use of a forward power supply adjuster that would significantly reduce the risk that APS will incur large fuel and power cost deferrals.

The draft decision rejected other requests to improve APS' cash flow position, including allowing recovery of construction work in progress. A final vote has not been scheduled. We do not expect revised rates to be in place before June 1.

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The McGraw-Hill Companies

#### ATTACHMENT C



Global Credit Research Issuer Comment 7 MAY 2007

Issuer Comment: Arizona Public Service Company

Moody's comments on ACC Administrative Law Judge's recommendation in Arizona Public Service rate case

Moody's Investor's Service views the recommendation of the Arizona Corporation Commission's (ACC) Chief Administrative Law Judge (ALJ) in Arizona Public Service Company's (APS: Baa2 senior unsecured, negative outlook) pending rate case as neutral to the credit quality of APS and its parent company Pinnacle West Capital Corporation (PNW: Baa3 senior unsecured, negative outlook) and having no impact on the rating or outlook of APS or PNW at this time.

On April 27, 2007, the ACC's Chief ALJ issued an order recommending that APS be granted an electric revenue increase of approximate \$286 million, or approximately two-thirds of the \$435 million requested by APS. Although the ALJ's recommended increase is significantly lower than APS' requested amount, the order also proposed that a prospective Power Supply Adjustor (PSA) be included in APS rates. A prospective PSA should provide more timely recovery of fuel and purchased power costs, which should improve cash flows, and reduce the need to finance significant deferral balances. If the ALJ order is accepted as written, Moody's anticipates that in the near term, APS and Pinnacle's financial credit metrics would remain at the lower end of the ranges considered appropriate for their ratings. For example, we have indicated that the outlooks could be stabilized at the current ratings levels if we believed credit metrics such as the ratio of cash flow from operations excluding changes in working capital to adjusted debt (adjusted in accordance with Moody's standard analytical adjustments) ((CFO x WC)/Debt) would remain in the range of 17-20% at APS and 15-18% at Pinnacle, on a sustainable basis.

The ALJ also recommended against all of the revenue enhancement proposals introduced by APS for consideration as a means of creating more timely recovery of non-fuel related costs. Rather than adopting any of the proposals, the ALJ recommended that APS continue to seek recovery of non-fuel costs via the regular rate case process. Given the significant amount of capital expenditures that APS is planning to provide for its growing load, Moody's believes it is likely the company will need to seek additional rate relief in the near term.

Based on the time that it has recently taken to conclude APS' general rate cases (the June 2003 case was concluded in April 2005; the current case was initially filed November 2005), we believe there remains a significant risk that credit metrics will weaken over the medium term. As a result, the outlooks for both APS and Pinnacle remain negative reflecting our assessment of the regulatory overhang risk still facing the companies, their most recent financial position, and their significant projected capital expenditure requirements. Moody's recognizes that the final ACC decision may ultimately be different from the recommended order, and notes that the recommended order would likely result in limited "headroom" or financial flexibility for APS and Pinnacle to address any unanticipated adverse developments such as increased expenses due to significant operational difficulties, material cost overruns on capital expenditure programs or prolonged rate case outcomes.

Headquartered in Phoenix Arizona, Pinnacle West Capital Corporation provides electric service to a substantial portion of the state of Arizona, sells energy-related products and services, and develops residential, commercial and industrial real estate. While Pinnacle conducts these businesses through separate subsidiaries, wholly owned Arizona Public Service Company is its principal subsidiary.

Contacts
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Phone 212-553-3853 201-915-8756

#### ATTACHMENT C

William L. Hess/New York

212-553-3837



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er with Removed	Change from Rejoinder Case	0.0119	129	26,759,478	3,185		3,185			•	•	•	3,185	0.0119
APS Rejoinder with Conservation Removed	Adjusted Cl Rejoinder Case	3.2821	29,589	26,759,478	878,277		878,277	86,365	84,975	92,113	90,630	(5,655)	872,621	3.2610
nder	Rejoinder F&PP Pro Forma Adjustment	0.5719	259,467	26,759,478	153,041	112,844	265,885	11,021	10,844	17,494	17,212	(6,369)	259,516	0.5481
APS Rejoinder	APS Rejoinder Case 9/29/2006 Market Prices	3.2702 13/	29,460 14/	26,759,478	875,092		875,092	86,365	84,975	92,113	069'06	(5,655)	869,437	3.2491
ended Order Ion Removed	Change From ALJ Recommendation	0.0025	1,200	26,759,478	656		929	•	•	•		•	656	0.0025
ALJ Recommended Order with Conservation Removed	Adjusted Direct Case Re	3.2181	29,276	26,759,478	861,145		861,145	127,134	125,087	153,098	150,633	(25,546)	835,599	3.1226
d Order	Change From APS Direct Case	(0.0703)	(20.557)	26,759,478	(18,800)		(18,800)	•					(18,800)	(0.0703)
ALJ Recommended Order	Adjusted Direct Case	3.2156	29,261	26,759,478	860,489		860,489	127,134	125,087	153,098	150,633	(25,546)	834,943	3.1202
	Direct Case F&PP Pro Forma Adjustment	0.5876		26,759,478	157,237	112,844	270,081	51 790	50,956	78.479	77,215	(26,259)	243,822	0.4895
Serie way	APS APS Direct Case 11/30/2005 Market Prices	3.2859 8/	29,261 %	26,759,478	879,289		879,289	101 A21 TC1	125,087	153,098 11	150,633	(25,546)	853,743	3.1904
	Actual 2005 Test Year		26,088,197	26,759,478	722,051	(112,844) 4/	609,207	18 N.C 37	74,131	74 619 6	73,418	713	609,921	2.7010
		FUEL AND PURCHASED POWER: 1. Retail Expense (\$\psi'\Rvarh)\$	Test Year Retail Sales (Unadjusted MWH)     Native Load Sales (GWH)	4. FKPP Expense on Unadjusted in Sales 5. Adjusted TY Retail Sales (MWH)	6. Retail F&PP Expense on Adj. TY Sales	7. PSA and MTM Deferral	8. Total Retail F&PP Expense		9. Off System Expense 10. ACC Jurisdictional	Gradual modern Day	72. ACC Jurisdictional	13. Off System Margin Credit	14. TOTAL FUEL EXPENSE	15. Effective Base Fuel Rate (¢/kwh)

Direct Workpapers of Pete Ewen, PME\_WP6, page 6 of 13.

13/ Rejoinder Workpapers of Pate Ewen, PME\_IRJ.
14/ Rejoinder Workpapers of Pate Ewen, PME\_WP1RJ.
15/ Rejoinder Workpapers of Pate Ewen, PME\_WP1RJ.
16/ Rejoinder Testimony of Pate Ewen, page 2.

Direct Testimony of Pete Ewen, Attachment PME-6, line 6.

Direct Testimony of Pete Ewen, Attachment PME-6, line 10.

Direct Testimony of Pete Ewen, Attachment PME-6, line 15.

Direct Testimony of Pete Ewen, Attachment PME-7, line 8.

Direct Testimony of Pete Ewen, Attachment PME-7, line 3.

Direct Testimony of Pete Ewen, Attachment PME-7, line 3. 7 7 7 7 6 7 7

<sup>8/</sup> Direct Testimony of Pete Ewen, Attachment PME-6, line 5 9/ Direct Workpapers of Pete Ewen, PME\_WP1, page 1. 10/ Direct Testimony of Pete Ewen, Attachment PME-7, line 7. 11/ Direct Testimony of Pete Ewen, Attachment PME-7, line 2.

### ARIZONA PUBLIC SERVICE COMPANY ANALYSIS OF BASE REVENUES BY DETAILED CLASS BASED ON RECOMMENDED ORDER AND OPINION IN DOCKET E-01345A-05-0816 et. al.

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8			*	(H) / (E)	200	40.04%	24 75%	44.038	15.07%	13.60%		1 75%	39.85%	25.96%	7.43%	14.04%	13.33%	13.36%	35.42%	14.40%	14.39%	0.00%	19.22%	13.46%		8.71%	3.58%	3.73%		21.36%	10.60%	25.16%	17.07%	16.12%	3.41%		13.42%
(H)	Increase		(000\$)	(G) - (E)	,	4,009 774 CF	35,57	97.	15.518	148,504		E	8	88	247	1,374	126	112,994	51	9,621	9,747		128	134,492		Z,	(3)	677		1,326	999	<b>4</b>	119	2,151	219		286,145
(9)	86	Hase	(\$000)			02,303	43,726	2007	118,493	1,240,551		3.659	186	427	3,571	11,158	1,071	959,065	195	76,453	77,464	-	78	1,134,044	•	674	20,969	21,643		7,534	6,947	98	816	15,496	6,642		2,418,376
(F)	APS Rates - ROO Compliance		Rate Designation		· ·	o t	E-12	2 1	ECT-1R			F-20	E-21	E-22	E-23	E-24	E-30	E-32, E-32R, E-53, E-54, Contract	E-32TOU	F-34	E-35	E-40	E-51			E-38, E-38-8T, E-38TOW	E-221, E-221-81, E-22110W			E-58	E-59, City Streetlight Contracts	E-67	Contract			ĸ	
(E)	Base Revenues	under 1	(\$000)		90	373,00	35,556	25,500	102.975	1,092,047		3.596	133	338	3,324	9,784	945	846,071	7	66,832	67,717	-	999	999,552		620	20,244	20,864		6,208	6,281	159	269	13,345	6,423		2,132,231
(0)	Average	Annual	per Customer	(IC) x 1000] / (B)	6	9,302	21,10	26,12	29.743	13,995		113 802	65,240	215,176	296,382	3,666,311	1,457	105,798	616,000	31,263,368	72,893,526		5,359,000	127,738		199,523	199,620	199,617		48,461	401,918	20,876	275,641	116,769	See Note 5)		26,696
Œ,		4	Sales		400	794.067	106,101,0	200,004	1,377,916	12,405,859		39 717	1,631	3,658	42,679	164,984	699'5	10,921,665	1,848	1,188,008	1,384,977	•	10,718	13,765,554		8,779	283,860	292,639		27,332	73,953	4.384	10,750	116,419	27,037		26,607,508
(8)	•	Average	Customers		9	411 030	11,938 00,000	20,046	46.327	886,460		349	52	17	4	45	3,890	103,231	n	8	19	<u>, -</u>	2	107,764		4 5	1,422	1,466		<b>3</b> 5	<b>1</b> 8	210	38	288	See Note 5)	-	286,687
( <b>A</b> )		and the state of t	and Current Rate Designation	`	Residential	ក្ ភ ក្	7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7	Š	ECT-1R	Total Residential	General Service	F-20	E-21	E-22	E-23	E-24	E-30	E-32, E-32R, E-53, E-54, Contract	E-32TOU	F-34	E-35	E-40	E-51	Total General Service	Irrigation and Water Pumping	E-38, E-38-8T, E-38TOW	E-221, E-221-81, E-22110W	Total Irrigation	Outdoor Lighting	E-58	E-59, City Streetlight Contracts	E-67	Contract	Total Outdoor Lighting	Dusk to Dawn Lighting Service		Total Sales to Ultimate Retail Customers
		:	§ §		٠,	ų ·	· ·		n sa	7	œ		, <u>6</u>	11.	12	ű.	2	15.	16	17.	18	49	20	21.	22	8	7.	25.	26	27.	28.	8	8	31.	35		33

NOTES TO SCHEDULE:

1) Base Revenues under Present Rates reflect adjusted test year revenues including applicable proforma adjustments as set forth in the Recommended Opinion and Order.

2) EPR Rate Schedules and Share the Light Rate Schedules are included in each customer's primary billing rate schedules.

3) The following rate schedules will not change: Rate Schedules Solacz and SP-1, Rate Schedule E-55, and Rate Schedules E-3 and E-4.

4) Rate Schedule E-50 is not included as proposed price changes are market-related.

5) Dusk to Dawn Lightling customers are included in residential and general service counts as this service is included on each customer's primary billing.

6) This schedule excludes Rate Schedules ET-2, ECT-2, GPS-1, GPS-2, E-56 and E-57.

# CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

ATTACHMENT E

TEST YEAR ENDING SEPTEMBER 30, 2005

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	Line	No.		+	8	ო	4	2	9	7	80	o,	5	11	12	13	4	15	16	11	18	19	20	21	22	23	24	25	56	27 28	29	;
(F) (F)		Change	(J) - (E)			•	•			•	i.	, 69	0.01505	0.02499	0.04452	69	0.00594		\e\(\rho\)	0.00841		0.01886 /kWh	\$ - /day	0.00862 /kWh	\$ - /day	\$ 0.16	\$ 1.86	\$ 0.01		\$ 1.05 \$ 0.01	s . 0.16	
(c) (d)		Rates		40% disc.	26% disc.	14% disc.	\$ 13.00 disc.	40% disc.	26% disc.	14% disc.	\$ 26.00 disc.	0.2530 /day	0.08434 /kWh	0.11989 /kWh	0.14212 /kWh	0.2530 /dav		0.2530 /day	0.2530 /dav			0.14200 /kWh	0.2530 /day		\$ 0.253 /day	\$ 0.4930 /day	11.8600	\$ 0.04889 /kWh		\$ 8.1500 /kW \$ 0.03692 /kWh	\$ 0.493 /dav	;
( <del>J)</del>	Proposed Rates	Block		For Bills 0-400 kWh	For Bills 401-800 kWh	For Bills 801-1200 kWh	For Bills 1201 kWh and above	For Bills 0-800 kWh	For Bills 801-1400 kWh	For Bills 1401-2000 kWh	For Bills 2001 kWh and above	Basic Service Charge	First 400 kWh	Next 400 kWh	All additional kWh	Basic Service Charge	All KWh		Basic Service Charge	First 400 kWh	Next 400 kWh	Alf additional kWh	Basic Service Charge	All kWh	Basic Service Charge	Basic Service Charge	All KW	All kwh	Basic Service Charge	All kWh	Basic Service Charge	
(F) (G)		Rates		40% disc.	26% disc.	14%	\$ 13.00 disc.	40% disc.	26% disc.		\$ 26.00 disc.	\$ 0.253 /day			0.09760 /kWh	\$ 0.253 /day		\$ 0.253 /day	\$ 0.253 /day			0.12314 /kWh	\$ 0.253 /day	0.07361 /kWh	\$ 0.253 /day	\$ 0.329 /day		0.03943 /kWh	\$ 0.329 /day	7.10 /kW 0.02978 /kWh	\$ 0.329 /day	
(E)	Present Rates	Block		For Bills 0-400 kWh	For Bills 401-800 kWh	For Bills 801-1200 kWh	For Bills 1201 kWh and above	For Bills 0-800 kWh	For Bills 801-1400 kWh	For Bills 1401-2000 kWh	For Bills 2001 kWh and above	Basic Service Charge	First 400 kWh	Next 400 kWh	All additional kWh	Basic Service Charge	All kWh	Basic Service Charge	Basic Service Charge	First 400 kWh	Next 400 kWh	All additional kWh	Basic Service Charge	All kWh	Basic Service Charge	Basic Service Charge	All kw	All KWh	Basic Service Charge	Ali kw Ali kwa	Basic Service Charge	
<u>(Q</u> )		Season		Sum & Win				Sum & Win				Summer				Winter		Sum & Win	Summer	: .			Winter		Sum & Win	Summer			Winter		Sum & Win	
( <u>)</u>	Billing	Designation		Rate				Rate				Rate						Minimum	Rate						Minimum	Rate					Minimum	
(B)		Description		Residential Energy	Support Program			Medical Care	Equipment	Support Program		Residential Service							Residential Service							Residential Service	With Demand Charge					
(A)	Rate	Schedule		E-3				F-4				E-10	(INTERIM)						E-12	i						FC-	(INTERIM)					
	Line	No.		1	7	m	4	3	9	7	60	05	10	11	12	13	14	15	16	17	18	19	20	21	22	23	24	25	56	27 28	59	

Supporting Schedules:

NOTES TO SCHEDULE:

1) Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.

2) Present rates are those rates effective 4/01/2005.

### CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

ATTACHMENT E

TEST YEAR ENDING SEPTEMBER 30, 2005

	o I			e-		<b>.</b>							
	Line No.	30	33 35	36	37	4 4 4 2 4 4	43	4 4 4 4 6 4 4	84 64 65 75	52	53 54 55 56	57 58 59 60	61
(J)	86	/day /kWh /kWh	/day /kWh /kWh	/day	/day /kWh /kWh	/day /kWh ) /kWh	/day	/day /kw /kwh /kwh	/day /kW /kWh /kWh	/day	/day /kW/ /kWh	/day /kW /kWh	/day
8	Change (J) - (E)	0.02260 0.00733	0.01732 0.00683	•	0.03072 0.00812	- /day 0.08547 /kWh (0.00453) /kWh	•	0.05 0.01705 0.00946	0.04 0.01241 0.00886	•	0.06 0.01996 0.00998	0.04 0.01322 0.00978	٠.
	_	φ.	φ.	G	· <del>~</del>	<u>پ</u>	€9-	<del>⊬</del>	÷ 00	69	φ,	Ø 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	69
3		/day /kWh /kWh	/day /kWh /kWh	/day	/day /kwh	/day /kwh /kwh	/day	/day /kW /kWh /kWh	/day /kW /kWh /kWh	/day	/day /kW /kWh /kWh	/day /kW /kWh /kWh	/day
8	Rates	0.49300 0.15570 0.05032	0.49300 0.12650 0.04850	0.493	0.493 0.21272 0.05331	0.493 0.17250 0.05330	0.493	0.493 11.86000 0.06470 0.03618	0.493 8.15000 0.04882 0.03456	0.493	0.493 11.870000 0.076860 0.037900	0.493 8.150000 0.050520 0.037110	0.493
		000		69	00	00		. <del>&amp;</del>	# ဝေဝ	69	0.0	8.1 0.0	
	ates												
	Proposed Rates											-	
_													
£	Block	harge Th	harge Th	harge	harge Th	harge T	harge	harge h	harge h	harge	harge h	harge h	harge
		ervice C eak kW eak kW	eak kW eak kW	rvice C	eak kW eak kW	eak kW eak kW	Irvice C	rvice C eak kW eak kW eak kW	eak kW eak kW eak kW	rvice C	rvice C eak kW eak kW eak kW	rvice C sak kW sak kW	rvice C
		Basic Service Charge All On-Peak kWh All Off-Peak kWh	Basic Service Charge All On-Peak KWh All Off-Peak KWh	Basic Service Charge	Basic Service Charge All On-Peak kWh All Off-Peak KWh	Basic Service Charge All On-Peak kWh All Off-Peak kWh	Basic Service Charge	Basic Service Charge All On-Peak kW All On-Peak kWh All Off-Peak kWh	Basic Service Charge All On-Peak kW All On-Peak kWh All Off-Peak kWh	Basic Service Charge	Basic Service Charge All On-Peak kW All On-Peak kWh All Off-Peak kWh	Basic Service Charge All On-Peak kW All On-Peak kWh All Off-Peak kWh	Basic Service Charge
	ш'	_ , ,		ш			ш	шааа		ш.	ळबदद	0 4 4 4	ω.
<u>©</u>	s	/day /kWh	/day /KWh	/day	/day /kWh	/day /kwh	/day	/day /kW /kWh	/day /kW /kWh /kWh	/day	/day /kW /kWh /kWh	/day /kw/ /kwh	/day
Œ	Rates	0.493 0.13310 0.04299	0.493 0.10918 0.04167	0.493	0.493 0.18200 0.04519	0.493 0.08703 0.05783	0.493	0.493 11.81 0.04765 0.02672	0.493 8.11 0.03641 0.02570	0.493	0.493 11.81 0.05690 0.02792	0.493 8.11 0.03730 0.02733	0.493
		<b>↔</b>	<b>ө</b> ө	€>		₩		<b>↔</b>	₩	€9	00	0.0	
	ates												
	Present Rates												
(E)	Block												
J)		Charge Vh Vh	Charge Vh	Charge	Charge Vh Vh	Charge Vh	Charge	Charge Vh	Charge V Vh		Charge V Mh	Sharge / // //	
		Basic Service Charge Ali On-Peak kWh Ali Off-Peak kWh	Basic Service Charge All On-Peak KWh All Off-Peak KWh	Basic Service Charge	Basic Service Charge All On-Peak kWh All Off-Peak kWh	Basic Service Charge All On-Peak kWh All Off-Peak kWh	ervice (	Basic Service Chi All On-Peak kW All On-Peak kWh All Off-Peak kWh	Basic Service Ch All On-Peak kW All On-Peak kWh All Off-Peak kWh	F	ervice ( eak kV eak kV	ervice ( eak kV eak kV	E
		Basic S All On-I	Basic S All On-I All Off-I	Basic S	Basic Service Chi All On-Peak kWh All Off-Peak kWh	Basic Service Cha All On-Peak KWh All Off-Peak KWh	Basic Service Charge	Basic Service Charge All On-Peak KW All On-Peak KWh All Off-Peak KWh	Basic Service Charge All On-Peak kW All On-Peak kWh All Off-Peak kWh	Minimum	Basic Service Charge All On-Peak kW All On-Peak kWh All Off-Peak kWh	Basic Service Cha All On-Peak kW All On-Peak kWh All Off-Peak kWh	Minimum
	 _l	· <b>L</b>	:	V.	las.		Ϋ́	<u>.</u>					
<u>(g</u>	Season	Summer	Winter	Sum & Win	Summer	Winter	Sum & Win	Summer	Winter	Sum & Win	Summer	Winter	Sum & Win
	ا جا												
<u>0</u>	. Billing Designation	Rate		Minimum	Rate		Minimum	Rate		Minimum	Rate		Minimum
	اة			2			2			2			Σ
	5	ervice			Nice			irvice ge			rvice		
(B)	Description	Residential Service Time of Use			Residential Service Time of Use			Residential Service Time of Use with Demand Charge			Residential Servi Time of Use with Demand Charge		
		Residential S Time of Use			Residential S Time of Use			Reside Time o Deman			Residential Service Time of Use with Demand Charge		
	Inle	<del>-</del>			7			<del>π</del>					
€	Rate Schedule	ET-1			ET-2		,	ECT-1R			ECT-2		
	Line	30 32 32	33 35	36	37 38 39	41 42	43	4 4 4 4 5 7 7 4 4 5 4 4 5 4 4 5 4 4 5 4 4 5 4 6 4 6 4	48 49 50 51	52	53 55 56	57 58 59 60	61
	- 1												

Supporting Schedules: N/A

Schedule H-3 Page 2 of 22

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NOTES TO SCHEDULE:

1) Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.

2) Present rates are those rates effective 4/01/2005.

# CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

ATTACHMENT E

TEST YEAR ENDING SEPTEMBER 30, 2005

	Line No.	62	63	65 66	29	89 99	2.2	72 23	7	75	9 !	<u>\</u> 82	62	98	81	83	85	3	86	88	68 G	3	97	93	95	96	à
(7)	Change	(J) - (E)	0.03 /kW 0.07500 /kWh	0.00211 /kWh 0.00101 /kWh			0.00186 /kWh 0.00091 /kWh	\$ 0.256 /day 0.03 /kW																			
6)	Rates	_		\$ 0.12516 /kWh \$ 0.06044 /kWh	0.941	1.880	\$ 0.11006 /kWh \$ 0.05418 /kWh	\$ 0.941 /day 1.699 /kW					ä	E-32TOU									ED;				
(H)	Proposed Rates Block	Basic Service Charge	All On-Peak kW Excess Off-Peak kW	All On-Peak kWh All Off-Peak kWh	Basic Service Charge	All On-Peak kW Excess Off-Peak kW	All On-Peak kWh All Off-Peak kWh	Basic Service Charge Demand Charge					RATE E-21 CANCELLED:	CUSTOMERS MOVED TO E-32TOU	•					•		-	RATE E-22 CANCELLED; CUSTOMERS MOVED TO E-32TOU				
(F) (G)	Rates	\$ 0.941 /day	2.046 /kW 1.023 /kW	0.12305 /kWh 0.05943 /kWh		1.845 /kW 0.923 /kW	0.10820 /kWh 0.05327 /kWh	\$ 0.685 /day 1.67 /kW	\$ 0.925 /day			0.1209/ /kwh 0.05843 /kwh	\$ 0.925 /day	1.810	0.905 /kW	0.05237 /kWh	\$ 0.685 /day	<u>.</u>	\$ 0.925 /day		0.12125 /kWh		\$ 0.925 /day		0.10285 /kWh 0.06430 /kWh	\$ 0.685 /day	
(E)	Present Rates Block	Basic Service Charge	All On-Peak kW Excess Off-Peak kW	All Off-Peak kWh All Off-Peak kWh	Basic Service Charge	All On-Peak kW Excess Off-Peak kW	All On-Peak kWh All Off-Peak kWh	Basic Service Charge Demand Charge	Basic Service Charge	All On-Peak kW	Excess Off-Peak kW	All On-Peak KWh All Off-Peak KWh	Basic Service Charge	All On-Peak kW	Excess Off-Peak KW	All Off-Peak kWh	Basic Service Charge	Dellara Cragge	Basic Service Charge	Excess Off-Peak kW	All On-Peak KWh	יייייייייייייייייייייייייייייייייייייי	Basic Service Charge	Excess Off-Peak kW	All On-Peak KWh All Off-Peak KWh	Basic Service Charge	
(Q)	Season	Summer			Winter			Sum & Win	Summer				Winter				Sum & Win		Summer				Winter			Sum & Win	
(0)	Billing Designation	Rate						Minimum	Rate								Minimum		Rate							Minimum	
(B)	Description	General Service	Time of Use for Religious Houses of	Worship					General Service	Time of Use	Less Than 100 kW								Small General Service	5							
<b>(</b> 8)	Rate Schedule	E-20	•   •						E-21	: ! !									E-22								
	Line No.	62	63	65	29	89 69	70	72	74	75	92	7.7	. 62	90	91	83	94	2	86	88	68	9	91	93	94	96	6

Supporting Schedules: N/A

Schedule H-3 Page 3 of 22

Recap Schedules:

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NOTES TO SCHEDULE:

1) Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.

2) Present rates are those rates effective 4/01/2005.

# CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

ATTACHMENT E

TEST YEAR ENDING SEPTEMBER 30, 2005

	. •	Line	No.	98 99 100 101	103 104 105 106	108	100 101 102 103	105 106 107 108	110	102	105 106
	(K) (L)		Change (J) - (E)							\$ - /day 0.02937 /kWh	\$ - /day 0.02611 /kWh
	(r) (v)		Rates		); 2270U			rztou		\$ 0.275 /day \$0.126210 /kWh	\$ 0.275 /day \$0.113350 /kWh
3	(H)	Proposed Rates	Block		RATE E-23 CANCELLED: CUSTOMERS MOVED TO E-32TOU			RATE E-24 CANGELLED; CUSTOMERS MOVED TO E-32TOU		Basic Service Charge All KWh	Basic Service Charge All kWh
	(F) (G)	35	Rates	\$ 1.988 /day 6.410 /kW 3.205 /kW 0.08163 /kWh 0.05843 /kWh	\$ 1.988 /day 5.820 /kW 2.910 /kW 0.07328 /kWh 0.05237 /kWh	\$ 0.685 /day 1.67 /kW	\$ 34.271 /day 9.390 /kW 4.695 /kW 0.05283 /kWh 0.03797 /kWh	\$ 34.271 /day 8.510 /kW 4.255 /kW 0.04723 /kWh	\$ 0.685 /day 1.67 /kW	\$ 0.275 /day 0.09684 /kWh	\$ 0.275 /day 0.08724 /kWh
	(E)	Present Rates	Block	Basic Service Charge All On-Peak kW Excess Off-Peak kW All On-Peak kWh All Off-Peak kWh	Basic Service Charge All On-Peak kW Excess Off-Peak kW All On-Peak kWh All Off-Peak kWh	Basic Service Charge Demand Charge	Basic Service Charge All On-Peak kW Excess Off-Peak kW All On-Peak kWh All Off-Peak kWh	Basic Service Charge All On-Peak kW Excess Off-Peak kW All On-Peak kWh All Off-Peak kWh	Basic Service Charge Demand Charge	Basic Service Charge All KWh	Basic Service Charge All KWh
	(Q)		Season	Summer	Winter	Sum & Win	Summer	Winter	Sum & Win	Summer	Winter
	(0)	Billing	Designation	Rate		Minimum	Rate		Minimum	Rate	
	(B)		Description	Medium General Service Time of Use			Large General Service Time of Use		٠.	Extra Small General Service Unmetered	
	<b>(</b> F)	Rate	Schedule	E-23			E-24			E-30	
		Line	No.	98 99 100 101	103 104 105 106	108	100 101 102 103	105 106 107 108	110	102	105

Supporting Schedules:

Schedule H-3 Page 4 of 22

Y/N

NOTES TO SCHEDULE:

1) Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.

2) Present rates are those rates effective 4/01/2005.

#### ATTACHMENT E

### CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

ARIZONA PUBLIC SERVICE COMPANY

TEST YEAR ENDING SEPTEMBER 30, 2005

		Line	Ş Ş	107 108 109 111 112 113	115 116 117 118 120 121	123 124 125	127 128 130 131 132 134 135 135 136
	(T) (X)		Change (J) - (E)	\$ /day /day /day 0.01401 /kWh 0.01450 /kWh 0.01456 /kWh	\$ /day /day 0.00921 /kWh 0.00970 /kWh 0.00974 /kWh	\$ - /day - /day - /day - /day	\$ - /day - /day - /day - /day 0.755 /k/V 1.012 /k/V 0.763 /k/V 1.900 /k/V 1.900 /k/V 0.01006 /k/W
	(r) (s)		Rates	\$ 0.575 /day 1.134 /day 2.926 /day 22.422 /day 0.11293 /kWh 0.06161 /kWh 0.05883 /kWh	\$ 0.575 /day 1.134 /day 2.926 /day 22.422 /day 0.09813 /kWh 0.04681 /kWh 0.09535 /kWh	\$ 0.575 /day 1.134 /day 2.926 /day 22.422 /day	\$ 0.575 /day 1.134 /day 2.926 /day 22.422 /day 8.477 /kW 4.509 /kW 7.865 /kW 3.897 /kW 6.132 /kW 0.08944 /kWh 0.05231 /kWh
2	(H)	Proposed Rates	Block	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters First 5,000 kWh: Secondary All remaining kWh: Secondary First 5,000 kWh: Primary All remaining kWh: Primary	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters BSC: Transmission Meters First 5,000 kWh: Secondary All remaining kWh: Secondary First 5,000 kWh: Primary All remaining kWh: Primary	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters BSC: Transmission Meters First 100 kW: Secondary All remaining kW: Primary All remaining kW: Primary First 100 kW: Transmission All remaining kW: Transmission All remaining kW: Transmission All remaining kWY
EST TEAN ENDING SET LEMBEN SU, 2003	(F) (G)		Rates	\$ 0.575 /day 1.134 /day 2.926 /day 22.422 /day 0.09892 /kWh 0.04711 /kWh 0.09610 /kWh	\$ 0.575 /day 1.134 /day 2.926 /day 22.422 /day 0.08892 /kWh 0.03711 /kWh 0.08610 /kWh	\$ 0.575 Iday 1.134 Iday 2.926 Iday 22.422 Iday	\$ 0.575 /day 1.134 /day 2.926 /day 2.242 /day 7.722 /kW 7.102 /kW 7.102 /kW 7.102 /kW 0.007 /kW 0.007 /kW
IEST TEAN ENDIN	(E)	Present Rates	Block	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters First 5,000 kWh: Secondary All remaining kWh: Secondary First 5,000 kWh: Primary All remaining kWh: Primary	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Transmission Meters First 5,000 kWh: Secondary All remaining kWh: Secondary First 5,000 kWh: Primary All remaining kWh: Primary	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Transmission Meters First 100 kW: Secondary All remaining kW: Secondary First 100 kW: Primary First 100 kW: Transmission All remaining kW: Transmission All remaining kW: Transmission First 200 kWh per kW All remaining kW: Transmission First 200 kWh per kW
	(0)		Season	Summer	Winter	Sum & Win	Summer
	()	Billing	Designation	Rate		Minimum	Rate
	(8)		Description	General Service 20 kW or Less			General Service Above 20 kW
	(A)	Q ata	Schedule	E-32			
		ou!	No.	107 108 110 111 111 113	115 116 117 118 120 121	123 124 125	127 129 129 130 131 135 135 136

Supporting Schedules:

NOTES TO SCHEDULE:

1) Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.

2) Present rates are those rates effective 4/01/2005.

Schedule H-3 Page 5 of 22 Recap Schedules:

ATTACHMENT E

# CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

TEST YEAR ENDING SEPTEMBER 30, 2005

	Line No.	139 140 147 147 148 148 148 148 148	151 152 153 155 155 155 156 156 157	159 160 161 162 163 164 165 166 169 170	171 172 173 174 175 177 178 179 180
(F)	8	iday iday iday iday ikw ikw ikw ikw ikw	/day /day /day /day /kW	iday iday iday ikwh ikwh ikwh ikwh ikwh ikwh ikwh ikwh	/day /day /day /day /kwh /kwh /kwh /kwh /kwh /kwh
8)	Change (J) - (E)	\$ 	& O O S	\$ 0.033 /day - /day - /day 0.02863 /kWh 0.00299 /kWh 0.00289 /kWh 0.002863 /kWh 0.002863 /kWh 0.002863 /kWh 0.002863 /kWh	\$ 0.033 - 0.02455 0.00520 0.00804 (0.00277) 0.00864 0.008804 (0.00277)
E		iday iday iday iday ikw ikw ikw ikw ikw	/day /day /day /kw	iday iday iday iday iday ikwh ikwh ikwh ikwh ikwh ikwh ikwh ikwh	/day /day /day /RWh /KWh /KWh /KWh /KWh /KWh /KWh
0)	Rates	\$ 0.575 1.134 2.926 22.422 8.477 4.509 7.865 3.897 6.132 2.164 0.07471	\$ 0.575 1.134 2.926 22.422 1.99	\$ 0.608 1.134 2.926 22.422 0.14035 0.06920 0.03722 0.03722 0.0572 0.06572	\$ 0.608 1.134 2.926 22.422 0.15627 0.05511 0.02714 0.12345 0.02432 0.02432
(H)	Proposed Rates Block	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters First 100 kW: Secondary All remaining kW: Secondary First 100 kW: Primary All remaining kW: Primary First 100 kW: Transmission All remaining kW: Transmission All remaining kW: Transmission All remaining kW: Transmission All remaining kWh	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters Demand Charge:	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters First 5,000 On-Peak kWh: Secondary All remaining On-Peak kWh: Secondary First 5,000 Off-Peak kWh: Secondary All remaining Off-Peak kWh: Primary All remaining On-Peak kWh: Primary First 5,000 Off-Peak kWh: Primary All remaining Off-Peak kWh: Primary All remaining Off-Peak kWh: Primary All remaining Off-Peak kWh: Primary	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters BSC: Transmission Meters First 5,000 On-Peak kWh: Secondary All remaining Off-Peak kWh: Secondary First 5,000 Off-Peak kWh: Secondary All remaining Onf-Peak kWh: Primary All remaining On-Peak kWh: Primary All remaining On-Peak kWh: Primary All remaining Off-Peak kWh: Primary All remaining Off-Peak kWh: Primary
(F) (G)	Rates	\$ 0.575 day 2.926 day 2.926 day 22.422 day 7.722 KW 7.102 KW 7.102 KW 2.877 KW 4.237 KW 0.007 KW 0.007 KW	\$ 0.575 /day 1.134 /day 2.926 /day 22.422 /day 1.66 /KW	\$ 0.575 /day 1.134 /day 2.926 /day 0.1172 /kWh 0.05991 /kWh 0.03991 /kWh 0.03990 /kWh 0.05709 /kWh 0.05709 /kWh	\$ 0.575 /day 1.134 /day 2.926 /day 22.422 /day 0.10172 /kwh 0.04991 /kwh 0.02991 /kwh 0.02991 /kwh 0.03990 /kwh 0.07890 /kwh 0.07899 /kwh
(E)	Present Rates Block	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters First 100 kW: Secondary All remaining kW: Secondary All remaining kW: Primary All remaining kW: Primary First 100 kW: Primary First 100 kW: Transmission All remaining kW: Transmission First 200 kWh per kW All remaining kWh	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters Demand Charge: Billed on Rate E-32 or Rate E-32TOU	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters BSC: Transmission Meters First 5,000 On-Peak kWh: Secondary All remaining On-Peak kWh: Secondary First 5,000 Off-Peak kWh: Secondary First 5,000 Off-Peak kWh: Primary All remaining On-Peak kWh: Primary All remaining On-Peak kWh: Primary All remaining Off-Peak kWh: Primary All remaining Off-Peak kWh: Primary	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters BSC: Transmission Meters BSC: Transmission Meters All remaining On-Peak kWh: Secondary First 5,000 On-Peak kWh: Secondary First 5,000 On-Peak kWh: Primary All remaining On-Peak kWh: Primary First 5,000 On-Peak kWh: Primary All remaining On-Peak kWh: Primary All remaining Off-Peak kWh: Primary All remaining Off-Peak kWh: Primary
(Q)	Season	Winter	Sum & Win Sum & Win Sum & Win	Summer	Winter
( <u>)</u>	Billing Designation	Rate	Minimum Rate Minimum	Rate e	
(8)	Description	General Service Above 20 kW (cont)	Partial Requirements General Service	General Service Time of Use 20 kW or Less	
(A)	Rate Schedule	E-32 (cont)	E-32R	E-32TOU	
	Line No.	E 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4	151 152 153 154 155 155 156	159 160 161 162 163 165 166 169 169	177 177 177 175 176 177 178 179 180

Supporting Schedules: N/A

NOTES TO SCHEDULE:

1) Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.
2) Present rates are those rates effective 4/01/2005.

Schedule H-3 Page 6 of 22

Recap Schedules:

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### CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

TEST YEAR ENDING SEPTEMBER 30, 2005

	Line	8	183 184 185 186	188 199 199 199 199 199 199 199 200 200 200 200 200 200 201 201 201 201	220 221 222
(17) (27)	i	Change (J) - (E)	\$ 0.033 /day - /day - /day - /day		2.229 /kW 0.00903 /kWh 0.00607 /kWh
(c) (d)		Rates	\$ 0.608 /day 1.134 /day 2.926 /day 22.422 /day		\$ 2.48600 /kW \$ 0.04725 /kWh \$ 0.03429 /kWh
(H)	Proposed Rates	Block	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters	BSC: Instrument-rated Meters BSC: Primary Meters BSC: Primary Meters BSC: Primary Meters BSC: Transmission Meters BSC: Transmission Meters BSC: Transmission Meters First 100 On-Peak kW: Secondary First 100 On-Peak kW: Primary All remaining Off-Peak kW: Primary First 100 Off-Peak kW: Primary All remaining Off-Peak kW: Primary All remaining Off-Peak kW: Transmission All remaining Off-Peak kW: Transmission All off-Peak kW: Transmission All off-Peak kW: Transmission All off-Peak kW: Secondary All remaining On-Peak kW: Secondary First 100 Off-Peak kW: Secondary All remaining On-Peak kW: Primary All remaining On-Peak kW: Transmission All remaining On-Peak kW: Transmission First 100 On-Peak kW: Transmission First 100 On-Peak kW: Transmission First 100 Off-Peak kW: Transmission First 100 Off-Peak kW: Transmission First 100 Off-Peak kW: Transmission	All remaining Off-Peak kW: Transmission All On-Peak kWh: All Off-Peak kWh:
(F) (G)		Rates	\$ 0.575 /day 1.134 /day 2.926 /day 22.422 /day		0.257 /kW 0.03822 /kWh 0.02822 /kWh
(E)	Present Rates	Block	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters	BSC: Instrument-rated Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters BSC: Transmission Meters All remaining On-Peak kW: Secondary First 100 On-Peak kW: Secondary First 100 On-Peak kW: Primary All remaining On-Peak kW: Primary First 100 On-Peak kW: Primary First 100 On-Peak kW: Primary All remaining On-Peak kW: Transmission All remaining On-Peak kW: Secondary First 100 On-Peak kW: Secondary BSC: Transmission Meters BSC: Transmission Meters BSC: Transmission Meters BSC: Transmission Meters BSC: Instrument-rated Meters BSC: Transmission Meters BSC: Transmission Meters All remaining On-Peak kW: Secondary First 100 On-Peak kW: Primary All remaining On-Peak kW: Primary First 100 On-Peak kW: Transmission All remaining On-Peak kW: Transmission	All remaining Residual kW: Transmission All On-Peak kWh: All Off-Peak kWh:
( <u>a</u> )		Season	Sum & Win	Winter	
(2)	Billing	Designation	Minimum	Nate of the state	
(8)		Description	General Service Time of Use 20 kW or Less (cont)	General Service Time of Use Above 20 kW	
8	Dafe afe	Schedule	E-32TOU (cont)		
	l ine	No.	183 184 185 186	188 199 199 199 199 199 199 200 200 200 200 200 200 200 200 200 2	220 221 222

Supporting Schedules:

NOTES TO SCHEDULE:

1) Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.

2) Present rates are those rates effective 4/01/2005.

Schedule H-3 Page 7 of 22

### CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

TEST YEAR ENDING SEPTEMBER 30, 2005

					•		
	Line	9	223 224 225 226 226	228 230 231 231 232 234 235	237 238 240 241 242 243	245 246 247 247 250 251 252 253 254 255 254 255 256 256 257 256 256 257 256 257 257 257 257 257 257 257 257 257 257	259 260 261 262 263 264 265 265
(5) (J)	`	(J) - (E)	\$ 0.033 /day - /day - /day - /day - /day	\$ /day - /day - /day - /day 2.058 /kW (0.532) /kW (0.532) /kW 2.428 /kW	\$	\$ 0.033 /day - /day - /day 0.444 /kW (3.976) /kW (3.3820) /kW 0.718 /kW (3.6290) /kW (0.083) /kW (0.083) /kW	\$ 0.033 /day - /day - /day - /day 0.444 /k/v 0.444 /k/v 0.718 /k/v
(c) (d)	í	Kales	\$ 0.608 /day 1.134 /day 2.926 /day 22.422 /day 1.99 /kW	\$ 0.575 /day 1.134 /day 2.926 /day 22.422 /day 14.4010 /kW 11.15100 /kW 8.41100 /kW \$ 10.4710 /kW	\$ 0.575 /day 1.134 /day 2.926 /day 22.422 /day 14.40100 /kW 11.15100 /kW 8.41100 /kW	\$ 0.608 /day 1.134 /day 22.422 /day 22.422 /day 13.313 /kW \$ 2.412 /kW \$ 12.653 /kW \$ 10.187 /kW \$ 10.187 /kW \$ 2.396 /kW \$ 9.248 /kW \$ 9.248 /kW	\$ 0.608 /day 1.134 /day 2.926 /day 22.422 /day 13.3130 /kW 12.6530 /kW 10.1870 /kW 9.2480 /kW
(H)	Proposed Rates	Вюск	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters Demand Charge	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters All kW: Secondary All kW: Primary on Military Bases All kW: Transmission	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters Demand Charge: Secondary Demand Charge: Primary Demand Charge: Primary Demand Charge: Primary	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters BSC: Transmission Meters All On-Peak kW: Secondary All Off-Peak kW: Primary All On-Peak kW: Primary All On-Peak kW: Primary on Military Bases All Off-Peak kW: Primary on Military Bases All Off-Peak kW: Transmission All On-Peak kW: Transmission All On-Peak kWh All Off-Peak kWh All Off-Peak kWh	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Primary Meters Demand Charge: Secondary Demand Charge: Primary Demand Charge: Primary Demand Charge: Transmission
(F) (G)		Rates	\$ 0.575 /day 1.134 /day 2.926 /day 22.422 /day 1.66 /KW	\$ 0.575 /day 1.134 /day 2.926 /day 22.422 /day 12.343 /kW 11.683 /kW 8.943 /kW 8.943 /kW	\$ 0.575 /day 1.134 /day 2.926 /day 22.422 /day 12.343 /kW 11.683 /kW 8.943 /kW	\$ 0.575 /day 1.134 /day 2.926 /day 22.926 /day 12.869 /kW 6.388 /kW 12.209 /kW 5.728 /kW 5.728 /kW 5.728 /kW 5.728 /kW 0.03529 /kW	\$ 0.575 /day 1.134 /day 2.926 /day 22.422 /day 12.869 /kW 12.209 /kW 9.469 /kW 8.569 /kW
(E)	Present Rates	Block	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters Demand Charge	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters All kW: Primary on Military Bases All kW: Transmission	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters Demand Charge: Secondary Demand Charge: Primary Demand Charge: Primary Demand Charge: Transmission	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters AII On-Peak kW: Secondary AII Excess Off-Peak kW: Secondary AII Dn-Peak kW: Primary AII Excess Off-Peak kW: Primary AII Dn-Peak kW: Primary AII Dn-Peak kW: Trans. AII Con-Peak kW: Trans. AII On-Peak kWh AII On-Peak kWh AII On-Peak kWh AII On-Peak kWh	BSC: Self-Contained Meters BSC: Instrument-rated Meters BSC: Primary Meters BSC: Transmission Meters Demand Charge: Secondary Demand Charge: Primary Demand Charge: Primary Demand Charge: Primary Demand Charge: Transmission
(Q)		Season	Sum & Win	Sum & Win	Sum & Win	Sum & Win	Sum & Win
0	Billing	Designation	Minimum	Rate	Minimum	Rate	Minimum
(B)		Description	General Service Time of Use Above 20 kW (cont)	Extra Large General Service		Extra Large General Service Time Of Use	
(A)	Rate	Schedule	E-32TOU (cont)	н-34 4	• :	F-35	
	Line	No	223 224 225 226 227	228 230 231 231 232 234 236	237 239 240 241 242 243	245 246 247 247 249 250 251 253 254 255 255 256 256	269 260 261 262 263 264 265 265

Supporting Schedules: N/A

NOTES TO SCHEDULE:

1) Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.

2) Present rates are those rates effective 4/01/2005.

Schedule H-3 Page 8 of 22

### CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

TEST YEAR ENDING SEPTEMBER 30, 2005

	Line	Š.	267 268 269 270 271 272	274 275 276 277	278 279 280	281	283	285 286 287	288 289 290 291 292	293	296	297 298
<b>(5)</b>		Change	# / / / / / / / / / / / / / / / / / / /					•				\$ 0.00800 /day 0.07984 /kWh
(r) (r)		Rates	\$ 6,100.00 /mo 1,29% 0,35% 4,58 /kW 4,42 /kW 1,43 /kW		à	ATE E-221			LLED: TE E-221-8T			0.043000 /day 0.079840 /kWh
(H)	Proposed Rates	Block	Basic Service Charge Metering Charge Company Owned Metering Charge Customer Owned All kW. Secondary All kW. Primary All kW. Transmission All KW. Transmission		RATE E-38 CANCELLED:	CUSTOMERS MOVED TO RATE E-221			RATE E-38-8T CANCELLED: CUSTOMERS MOVED TO RATE E-221-81			Service Charge \$/HP All KWh
(F) (G)		Rates	\$ 6,100.00 /mo 1.29% 0.35% 4.42 /kW 1.43 /kW 0.0005 /kWm	\$ 0.493 /day 0.430 /kW 0.06846 /kWh 0.05634 /kWh	0.493 /day 0.430 /kW 0.05634 /kWh	0.493 /day 513.00 /yr	(0.00298) /kWh (0.00098) /kWh	(0.00659) /kWh /kWh 0.00330 /kWh	\$ 0.493 /day 8.68 /kW 0.43 /kW 0.06846 /kWh 0.04491 /kWh	0.493 /day 513.00 /yr	(0.00098) /kWh	\$ 0.0350 /day 0.06569 /kWh
(E)	Present Rates	Block	Basic Service Charge Metering Charge Company Owned Metering Charge Customer Owned All kW: Secondary All kW: Transmission All kW: Transmission All kWm: Market Price plus	Basic Service Charge All kW First 275 kWh per kW All remaining kWh	Basic Service Charge All kW All kWh	Basic Service Charge Annual Minimum	First 275 kWh per kW All remaining kWh	2 kWn per kW or less > 2 kWn per kW; < 8 kWn per kW Greater than 8 kWn per kW	Basic Service Charge All On-Peak KW All Off-Peak KW All Off-Peak KWh All Off-Peak KWh	Basic Service Charge Annual Minimum	All kwn	Service Charge \$/HP All kWh
<b>(</b> )		Season	Sum & Win	Summer	Winter	Sum & Win	Sum & Win	Sum & Win	Sum & Win	Sum & Win	Sum & Win	Sum & Win
()	Billing	Designation	Rate	Rate		Minimum	Discount	Adjustment to Bill	Rate	Minimum	Discount	
(B)		Description	Station Use Service	Agricultural Irrigation Service			Customer Owned Transformer Option	Time of Week Option	Agricultural Irrigation Service Time of Use		Customer Owned Transformer Option	Agricultural Wind Machine Service
€	400	Schedule	F-36	E-38					E-38-8T			E-40
	4	No.	267 269 270 272 273	274 275 276 277	278 279 280	281	283	285 286 287	288 289 290 291 292	293	295 296	297 298

Supporting Schedules: N/A

NOTES TO SCHEDULE:

1) Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.

2) Present rates are those rates effective 4/01/2005.

Schedule H-3 Page 9 of 22

### CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

TEST YEAR ENDING SEPTEMBER 30, 2005

	Line	Š		588	300	301	302	303	304	305	306	307	308	309	310	311	312	313	314	315	316	31/	318	373	320	321	322	323	324	320	320	328	329	330	331	332	333	334	335	336	337	338	
(K) (L)		Change	(J) - (E)							(0.13) /mo																				-	3.39 /mo			(0.30) /mo	4.30 /mo	(4.31) /mo	(1.42) /mo	4.48 /mo			\$ 3.10 /mo	3.53	
(r) (r)		Rates			\$ 23.79 /mo			_	18.73 /mo	23.11 /mo	18.91 /mo	21.46 /mo	_	_												-						23.57 /1110									8 10 /mo		
(H)	Proposed Rates	Block		FIXTURES (Company Owned)	A. Acom 9.500 HPS	Acom 16,000 HPS	B. Architectural 9,500 HPS		Architectural 30,000 HPS	Architectural 50 000 HPS	Architectural 14,000 MH	Architectural 21,000 MH	Architectural 36,000 MH	Architectural 8,000 LPS	Architectural 13,500 LPS	Architectural 22,500 LPS	Architectural 33,000 LPS	C. Cobra/Roadway 5,800 HPS		Cobra/Roadway 16,000 HPS	Cobra/Roadway 30,000 HPS	Cobra/Roadway 50,000 HPS	Cobra/Roadway 14,000 MH	Cobra/Roadway 21,000 MH	Cobra/Roadway 36,000 MH	Cobra/Roadway 8,000 FL	D. Decorative Transit 9,500 HPS	Decorative Transit 30,000 HPS	E. Flood 30,000 HPS	Flood 50,000 HPS	Flood 21,000 MH		F. Post Top gray 8,000 FL	Post log glay 9,000 to 200	Post 10p place 9,000 nF 0		G. FROZEN 4,000 INC	FROZEN COO MIN	FROZEN ZO,000 MIV	FROZEN Brackets on to Ton	FIXIORES (Customer Owned)	A. Acom allow ning	Acom 15,000 nP3
(F) (G)		Rates		ĬĬ.	\$ 20.27 /mg	om/	om/	ů,	-			-	-					uu/	om/							_	_			21.72 /mo	15.94 /mo	_						_	-	1.26 /mo		\$ 5.00 /mo	6.71 /mo
(E)	Dresent Rates	Block	NO.		FIXIURES (Company Owner)	. Accell 9,000 at many		-	Architectural 15,000 HPS	Architectural 30,000 HPS	Architectural 50,000 MPS	Architectural 14,000 ivin	Architectural 21,000 MH	Architectural 30,000 (Mr.	Architectural 9,000 LTS	Architectural 13,000 LTS	Architectural 33,000 t. D.	-	C. Copra/Roadway 9,800 nr s		Copra/Roadway 10,000 FF 3						Copi a/Noavway 0,000 / E		Elood 30 000 HPS		Flood 21,000 MH	Flood 36,000 MH	F. Post Top gray 8,000 FL	Post Top gray 9,500 HPS	Post Top black 9,500 HPS	Post Top Transit 9,500 MPS	G. FROZEN 4,000 INC	FROZEN 7,000 MV	FROZEN 20,000 MV	FROZEN Brackets 8ft to 16ft	FIXTURES (Customer Owned)	<ul> <li>A. Acorn 9,500 HPS</li> </ul>	Acorn 16,000 HPS
(Q)			Season		Sum & Win	€	c	'n										,										,		•							,						
(0)	į	Billing	Designation		Rate																								• ,														
(B)			Description		Dusk to Dawn Lighting	Service																																					
È		Rate	Schedule		E-47																																						
		Tine	No.		299	300	301	302	303	304	305	306	307	308	309	310	311	312	313	314	315	316	317	318	319	320	321	322	323	324	325	326	328	320	330	331	200	333	334	335	336	337	338

Supporting Schedules:

NOTES TO SCHEDULE:

1) Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.
2) Present rates are those rates effective 4/01/2005.

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### CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

TEST YEAR ENDING SEPTEMBER 30, 2005

Schedule							Proposed Rates			dui /
Selection   Characteristics			Sumo		1				Č	) j
Control   Cont		Description	Designation	Season	1 1	Rates	Block	Rates	Change (1) - (F)	Š
Continue		ocited of control of	Q etc	Sum & Win			FIXTURES (Customer Owned) (cont)		(7) (6)	339
Continued a Continued a Scoto He S   State		John Dawn Ligitiing	2	5		om/	B. Architectural 9,500 HPS		0.27	340
Architectural 30.000 HPS 11.55 mm Architectural 30.000 HPS 11.57 mm Architectural 32.000 LPS 11.58 mm Archit		ont)			Architectural 16,000 HPS		Architectural 16,000 HPS		-	341
Architectural 3,000 HPS 10.22 /mo Architectural 3,000 HPS 10.35 /mo Architectural 3,000 HPS 10.32 /mo Architectural 3,000 MH 12.37 /mo Architectural 3,000 MH 12.37 /mo Architectural 3,000 MH 12.37 /mo Architectural 3,000 LPS 10.47 /mo Architectural 2,000 MH 10.47 /mo Architectural 2,00					Architectural 30,000 HPS		Architectural 30,000 HPS			342
Architectural 3,000 MH 12.25 /mo Architectural 3,000 MH 12.26 /mo Architectural 3,000 MH 12.26 /mo Architectural 3,000 MH 12.27 /mo Architectural 3,000 MH 12.27 /mo Architectural 3,000 LPS 12.07 /mo Architectur					Architectural 50,000 HPS		Architectural 50,000 HPS			24.0
Architectural 2,500 MH 17.57 fm 12.58 fm 12.59 fm 17.57 f					Architectural 14,000 MH		Architectural 14,000 MH			244
Architectural 3,000 LPS Architectural 3,000 LPS Architectural 3,000 LPS Architectural 3,000 LPS 11.77 /mp Architectural 3,000 LPS 12.77 /mp Ar					Architectural 21,000 MH		Architectural 21,000 MH			9 6
Architectural 35 000 LPS  Architectural 35 000 LPS  Architectural 35 000 LPS  4.28					Architectural 36,000 MH		Architectural 36,000 MH			340
### Achtheteurial 3,500 LPS ### Cobra/Roadway 5,500 HPS ### To Cobra/Roadway 5,500 HPS ### T					Architectural 8,000 LPS		Architectural 8,000 LPS			740
Architectural 33,000 LPS 4.24 mo Cobrafkaedway 5,000 HPS 6.27 mo Cobrafkaedway 5,000 HPS 6.28 mo Cobrafkaedway 5,000 HPS 6.29 mo Cobrafkaedway 5,000 HPS 6.29 mo Cobrafkaedway 5,000 HPS 6.29 mo Cobrafkaedway 5,000 HPS 7.75 mo Cobrafkaedway 5,000 HPS 7.75 mo Cobrafkaedway 1,0000 HP 7.75 mo Cobrafkaedway 2,1000 MH 7.32					Architectural 13,500 LPS		Architectural 13,500 LPS			640
CobraReleaviery 5,000 LPS         5.77 mm         ContraReleaviery 5,800 HPS         4.54 mm           CobraReleaviery 5,000 LPS         6.17 mm         CobraReleaviery 5,800 HPS         4.54 mm           CobraReleaviery 5,000 LPS         8.28 mm         CobraReleaviery 5,800 HPS         7.75 mm           CobraReleaviery 9,000 LPS         1.60 mm         CobraReleaviery 9,000 HPS         7.75 mm           CobraReleaviery 1,000 MH         2.74 mm         CobraReleaviery 3,000 MHPS         1.60 mm           CobraReleaviery 3,000 MH         1.32 mm         CobraReleaviery 3,000 MH         1.43 mm           CobraReleaviery 3,000 MH         1.32 mm         CobraReleaviery 3,000 MH         1.65 mm           CobraReleaviery 3,000 MH         1.34 mm         CobraReleaviery 3,000 MH         1.43 mm           CobraReleaviery 3,000 MH         1.34 mm         CobraReleaviery 3,000 MH         1.43 mm           Decorative Transis 30,000 HPS         1.54 mm         CobraReleaviery 3,000 MH         1.43 mm           Flood 50,000 MH         1.34 mm         Endod 30,000 HPS         1.43 mm         1.43 mm           Flood 50,000 MH         1.34 mm         Endod 30,000 HPS         1.43 mm         1.43 mm           Flood 50,000 MH         1.35 mm         Endod 30,000 HPS         1.43 mm         1.43 mm					Architectural 22,500 LPS		Architectural 22,500 LPS			243
CobraRoadway 9, 500 HPS  CobraRoadway 9, 500 MPS  1, 28 m  CobraRoadway 9, 500 MPS  1, 28 m  CobraRoadway 9, 500 MH  1, 32 m  CobraRoadway 8, 500 MH  Flood 30, 500 MH  1, 32 m  CobraRoadway 8, 500 MH  Flood 30, 500 MH  1, 32 m  CobraRoadway 8, 500 MH  Flood 30, 500 MH  Flood 30, 500 MH  FROZEN 1, 500 MM  1, 32 m  Post 1 op gray 8, 500 HPS  FROZEN 4, 500 MN  1, 51 mp  Post 1 op gray 8, 500 HPS  FROZEN 4, 500 MN  1, 51 mp  Post 1 op gray 8, 500 HPS  FROZEN 4, 500 MN  FROZEN 7, 500 MN  1, 51 mp  Post 1 op gray 8, 500 HPS  FROZEN 4, 500 MN  1, 51 mp  Post 1 op gray 8, 500 HPS  FROZEN 4, 500 MN  1, 51 mp  Post 1 op gray 8, 500 HPS  FROZEN 4, 500 MN  1, 51 mp  Post 1 op gray 8, 500 HPS  FROZEN 4, 500 MM  1, 51 mp  Post 1 op gray 8, 500 HPS  FROZEN 4, 500 MM  1, 51 mp  Post 1 op gray 8, 500 HPS  FROZEN 4, 500 MM  1, 51 mp  Post 1 op gray 8, 500 HPS  FROZEN 4, 500 MM  1, 51 mp  Post 1 op gray 8, 500 HPS  FROZEN 4, 500 MM  1, 51 mp  Post 1 op gray 8, 500 HPS  FROZEN 4, 500 MM  1, 51 mp  Post 1 op gray 8, 500 HPS  FROZEN 4, 500 MM  1, 51 mp  Anchor Flush, Round, 1X, 23th  Anchor Flush, Round, 2X, 23th  Anchor Flush, Round, 1X, 23th  Anchor Flush, Round, 1X, 23th  Anchor Flush, Round,							-		001/ (87.0)	357
Cobrar(Roadway 16,000 HPS         COBTAR(Roadway 16,000 HPS         T.77 min           Cobrar(Roadway 16,000 HPS         0.00 HPS         1.05 min         7.77 min           Cobrar(Roadway 16,000 HPS         1.05 min         1.05 min         1.05 min         1.05 min           Cobrar(Roadway 16,000 HPS         1.00 MM         1.78 min         Cobrar(Roadway 16,000 MPS         1.05 min           Cobrar(Roadway 16,000 MP         1.78 min         Cobrar(Roadway 16,000 MM         1.15 min         1.15 min           Cobrar(Roadway 16,000 MM         1.32 min         Cobrar(Roadway 16,000 MM         1.15 min         1.15 min           Cobrar(Roadway 16,000 MM         1.32 min         Cobrar(Roadway 16,000 MPS         1.15 min         1.15 min           Cobrar(Roadway 16,000 MPS         1.09 min         Cobrar(Roadway 16,000 MPS         1.15 min         1.15 min           Cobrar(Roadway 16,000 MPS         1.00 MM         1.00 MM         1.15 min         1.15 min         1.15 min           Decorative Transis 30,000 MPS         1.00 MM         1.15 min         1.00 MM         1.15 min         1.14 min         1.12 min           Flood 21,000 MM         1.15 min									(0.73) /mo	353
CobraReadway 30 000 HPS         10.50 mm         COBRAREAdway 30 000 HPS         17.77 mm           CobraReadway 30 000 HPS         10.50 mm         COBRAREADWay 50 000 HPS         10.57 mm           CobraReadway 30 000 HPS         14.60 mm         COBRAREADWAY 50 000 HPS         14.39 mm           CobraReadway 21,000 MH         13.32 mm         COBRAREADWAY 50 000 HPS         8.77 mm           CobraReadway 21,000 MH         13.32 mm         COBRAREADWAY 50 000 HPS         8.76 mm           CobraReadway 21,000 MH         13.32 mm         COBRAREADWAY 50 000 HPS         8.76 mm           Decorative Tanati 9,000 HPS         8.00 MP         8.54 mm         14.38 mm           Flood 30,000 MPS         10.94 mm         Flood 30,000 HPS         14.58 mm           Flood 30,000 MPS         15.16 mm         Flood 30,000 HPS         15.86 mm           Flood 31,000 MH         13.32 mm         Flood 30,000 HPS         15.86 mm           Flood 35,000 MH         3.50 MPS         15.80 mm         15.86 mm           Flood 35,000 MH         3.50 MPS         15.80 mm         15.86 mm           Flood 35,000 MH         3.50 MPS         15.80 Mm         15.86 mm           Flood 35,000 MPS         15.90 MPS         15.80 MP         15.80 MP           Flood 35,000 MPS <td< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td>Cobra/Roadway 9,500 HPS</td><td></td><td>(0.61) ////</td><td>353</td></td<>							Cobra/Roadway 9,500 HPS		(0.61) ////	353
Cobrar(Readway 50 000 HPS         1,000 MH         1,100 MH         1,10							Cobra/Roadway 16,000 mPs		(0.33) /mo	354
CobraRoadway 24,000 MH  CobraRoadway 21,000 MH  13.78 Imo CobraRoadway 8,000 MH  13.78 Imo CobraRoadway 8,000 MH  13.78 Imo CobraRoadway 26,000 MH  13.78 Imo CobraRoadway 26,000 MH  13.28 Imo CobraRoadway 26,000 MH  13.28 Imo CobraRoadway 26,000 MH  13.29 Imo CobraRoadway 26,000 MH  13.29 Imo CobraRoadway 26,000 HPS  10.94 Imo CobraRoadway 10,000 MPS  10.95 Imo CobraRoadway 10,000 MPS  10.94 Imo Co							Copia/Roadway 50,000 hr o			355
11.15   Min   1.15   Min   1.							Cobra/Roadway 14 000 MH		1.00 /mo	356
CobraRoadway 36,000 MH  3.32 Imo CobraRoadway 36,000 MH  3.52 Imo CobraRoadway 36,000 HP  5.60 Imo CobraRoadway 36,000 HP  5.60 Imo CobraRoadway 36,000 HP CobraRoadway 36,000 H				•.	_ ^		Cobra/Roadway 21,000 MH			357
Cobrar/Roadway 8,000 FL							Cobra/Roadway 36,000 MH		2.18 /mo	358
Decorative Transit 9,500 HPS         9,76 /mo         Decorative Transit 9,500 HPS         9,76 /mo         Mo           Decorative Transit 30,000 HPS         10,94 /mo         10,94 /mo         10,94 /mo         10,94 /mo         11,26 /mo         11,26 /mo           Flood 30,000 HPS         10,94 /mo         10,94 /mo         10,94 /mo         10,94 /mo         11,26 /mo         11,26 /mo           Flood 30,000 HPS         10,94 /mo         10,94 /mo         10,94 /mo         11,26 /mo         11,26 /mo         11,28 /mo         11,28 /mo           Flood 30,000 HPS         10,00 MH         13,32 /mo         10,00 MH         13,32 /mo         11,51 /mo         10,00 MH         16,13 /mo           Post Top gray 9,500 HPS         10,00 MPS         6,11 /mo         Post Top gray 9,500 HPS         6,00 /mo         10,00 MPS         10,00 MPS           Post Top Tansit 9,500 HPS         10,00 MV         11,51 /mo         Post Top gray 8,500 HPS         6,00 /mo         10,00 MPS         10,00 MPS           PROZEN 7,000 MV         11,51 /mo         Post Top gray 8,500 HPS         5,00 /mo         Post Top gray 8,500 HPS         9,00 /mo         10,00 MPS           LLES         Post Top gray 8,500 HPS         10,00 MPS         11,51 /mo         Post Top gray 8,500 HPS         10,00 MPS         10,00 MPS					Cobra/Roadway 8.000 FL		Cobra/Roadway 8,000 FL			359
Decorative Transit 30,000 HPS  Decorative Transit 30,000 HPS  Flood 50,000 HPS  FROZEN 4,000 INC  FROZ					Decorative Transit					360
450,000 HPS 450,000 HPS 451,6 /mo 456,000 HPS 451,6 /mo 456,000 MH 453,2 /mo 456,000 MH 453,2 /mo 456,000 MH 453,000 HPS 459,000 MH 450,000 MV					Decorative Transit					361
450 000 HPS 450 000 MH 421,000 MH 423,000 MH 423,000 MH 433,000 MH 450 Mm 5641 /mo 5										205
15.20 MH					Flood 50,000 HPS		Flood 50,000 HPS		0.46 /mo	364
435,000 MM  Top gray 9,000 FL  Top gray 9,500 HPS  G.41 /mo  Post Top gray 9,500 HPS  G.45 /mo  Post Top gray 9,500 HPS  G.65 /mo  Post Top gray 9,500 HPS  G.45 /mo  Post Top gray 9,500 HPS  G.45 /mo  Post Flush, Round, 1X, 12ft  G.45 /mo  Anchor Flush, Round, 1X, 25ft  G.45 /mo  Anchor Flush, Round, 2X, 22ft  G.45 /mo  Anchor Flush, Round, 2X, 23ft  G.45 /mo  Anchor Flus					Flood 21,000 MH		FIN 000 00 11-17			365
Top gray 8, 5000 HPS Top gray 8, 5000 HPS Top gray 9, 5000 HPS Top plack 8, 5000 HPS Top plack 9, 5000 HPS Top plack 9, 5000 HPS Top plack 9, 5000 HPS Top Transit 9, 5000 HPS 6, 41 /mo Post Top plack 9, 500 HPS 6, 41 /mo Post Top plack 9, 500 HPS 6, 41 /mo Post Top plack 9, 500 HPS 6, 41 /mo Post Top plack 9, 500 HPS 6, 41 /mo Post Top plack										366
Top gray 8, 5500 HPS 5.00 HPS 5.09 MPO 5.00 MPO 5.09 MPO	,								(0.32) /mo	367
Top Transit 9,500 HPS 5.04 //mo					Post Top gray 9,500 HPS		Post top gray 9,000 nPS		(0.36) /mo	368
1.51   Mo   FROZEN 20,000 MV   1.52   Mo   FROZEN 20,22   Mo   FROZEN 20,22   Mo   FROZEN 20,22   Mo   FROZEN 20,22   Mo   FROZEN 20,23   Mo   FROZEN 2					Post Top black 9,500 HPS		Doet Top Transit of 500 HDS		4.00 /mo	369
See   March   Color   Color   March   Color   Color   Color   March   Color					Post lop Iransit 9					370
1.51   mo   FROZEN 20,000 MV   12.41   mo   FROZEN 20,000 MV   12.41   mo   POLES					FROZEN 4,000 IN					371
POLES  Nor Flush, Round, 1X, 12ft \$ 8.68 /mo A. Anchor Flush, Round, 1X, 12ft 12.04 /mo or Flush, Round, 1X, 22ft 10.04 /mo or Flush, Round, 1X, 25ft 10.03 /mo Anchor Flush, Round, 1X, 25ft 10.03 /mo Anchor Flush, Round, 1X, 30ft 10.03 /mo Anchor Flush, Round, 2X, 12ft 10.09 /mo Anchor Flush, Round, 2X, 12ft 10.09 /mo Anchor Flush, Round, 2X, 22ft 10.09 /mo Anchor Flush, Round, 2X, 25ft 10.00 /mo Anchor Flush, Round, 2X, 30ft 10.00 /mo Anchor Flush, Round, 2X, 30ft 10.00 /mo Anchor Flush, Square, 5°, 13ft 10.00 /mo Anchor Flush, Square, 5°, 13ft 10.00 /mo Anchor Flush, Square, 5°, 25ft 10.00 /mo Anchor Flush					FROZEN 20 000 MV		FROZEN 20,000 MV		0.90 /mo	372
or Flush, Round, 1X, 12th \$ 8.68 /mo A. Anchor Flush, Round, 1X, 12th \$ 10.70 /mo or Flush, Round, 1X, 22th \$ 10.70 /mo or Flush, Round, 1X, 25th \$ 10.70 /mo or Flush, Round, 1X, 25th \$ 13.03 /mo or Flush, Round, 1X, 25th \$ 13.03 /mo or Flush, Round, 1X, 32th \$ 13.03 /mo or Flush, Round, 2X, 12th \$ 12.77 /mo or Flush, Round, 2X, 12th \$ 13.10 /mo or Flush, Round, 2X, 22th \$ 13.10 /mo or Flush, Round, 2X, 25th \$ 13.00 /mo or Flush, Round, 2X, 32th \$ 13.00 /mo or Flush, Round, 2X, 32th \$ 13.00 /mo or Flush, Square, 5", 13th \$ 10.50 /mo or Flush, Square, 5", 15th \$ 10.50 /mo or Flush, Square, 5", 15th \$ 10.50 /mo or Flush, Square, 5", 25th \$ 11.68 /mo or Flush, Square, 5", 25th \$ 11.68 /mo or Flush, Square, 5", 25th \$ 12.27 /mo or Flush, Square, 5", 25th \$ 12.50 /mo or Flush, Square, 5", 25th \$				_	POLES		POLES			373
1X, 22ff 9.80 /mo Anchor Flush, Round, 1X, 22ff 12.04 /mo   1X, 30ff 12.55 /mo   Anchor Flush, Round, 1X, 25ff 13.03 /mo   1X, 30ff 12.55 /mo   Anchor Flush, Round, 1X, 30ff 14.97 /mo   2X, 12ff 9.27 /mo   Anchor Flush, Round, 2X, 12ff 11.40 /mo   2X, 22ff 11.16 /mo   Anchor Flush, Round, 2X, 22ff 13.10 /mo   2X, 35ff 13.10 /mo   Anchor Flush, Round, 2X, 25ff 13.10 /mo   2X, 35ff 13.10 /mo   Anchor Flush, Round, 2X, 25ff 13.10 /mo   Anchor Flush, Round, 2X, 25ff 13.10 /mo   Anchor Flush, Round, 2X, 30ff 15.88 /mo   3X, 30ff 13.00 /mo   Anchor Flush, Square, 5", 15ff 10.96 /mo   5", 15ff 10.60 /mo   Anchor Flush, Square, 5", 15ff 13.00 /mo   5", 25ff 11.68 /mo   Anchor Flush, Square, 5", 25ff 14.29 /mo   Anchor Flush, Square, 5", 25ff 14.29 /mo   Anchor Flush, Square, 5", 25ff 14.29 /mo   Anchor Flush, Square, 5", 25ff 15.86 /mo   5", 25ff 11.68 /mo   Anchor Flush, Square, 5", 25ff 15.86 /mo   5", 25ff 15.86 /mo   Anchor Flush, Square, 5", 25ff 15.86 /mo   5", 25ff 15.86 /mo   Anchor Flush, Square, 5", 25ff 15.86 /mo   5", 25ff 15.86 /mo   Anchor Flush, Square, 5", 25ff 15.86 /mo   5", 25ff 15.86 /mo   Anchor Flush, Square, 5", 25ff 15.86 /mo   5", 25ff 15.86 /mo   Anchor Flush, Square, 5", 25ff 15.86 /mo   5", 25ff 15.86 /mo   Anchor Flush, Square, 5", 25ff 15.86 /mo   5", 25ff 15.86 /mo   Anchor Flush, Square, 5", 25ff 15.86 /mo   5", 25ff 15.86 /mo   Anchor Flush, Square, 5", 25ff 15.86 /mo   5", 25ff 15.86 /mo   Anchor Flush, Square, 5", 25ff 15.86 /mo   5", 25ff 15.86 /mo   Anchor Flush, Square, 5", 25ff 15.86 /mo   5", 25ff 15.86 /mo   Anchor Flush, Square, 5", 25ff 15.86 /mo   5", 25ff 15.86 /mo   Anchor Flush, Square, 5", 25ff 15.86 /mo   4", 25ff 15.86					nor Flush, Round, 1X,		Anchor Flush, Round, 1X,		2.02	374
25ft 10.63 /mo Anchor Flush, Round, 1X, 25ft 13.03 /mo 12.25 /mo Anchor Flush, Round, 1X, 25ft 13.03 /mo 14.27 /mo Anchor Flush, Round, 2X, 22ft 15.73 /mo 22ft 11.16 /mo Anchor Flush, Round, 2X, 22ft 13.10 /mo 25ft 13.01 /mo Anchor Flush, Round, 2X, 25ft 13.10 /mo 25ft 13.01 /mo Anchor Flush, Round, 2X, 25ft 15.88 /mo 23ft 13.01 /mo Anchor Flush, Round, 2X, 25ft 15.88 /mo 25ft 13.01 /mo Anchor Flush, Round, 2X, 25ft 15.89 /mo Anchor Flush, Square, 5", 15ft 12.27 /mo 15ft 10.60 /mo Anchor Flush, Square, 5", 15ft 13.00 /mo 25ft 11.68 /mo Anchor Flush, Square, 5", 25ft 13.00 /mo Anchor Flush, Square, 5", 25ft 14.29 /mo Anchor Flush, Square, 5", 25ft 14.29 /mo Anchor Flush, Square, 5", 25ft 15.86 /mo					×		Anchor Flush, Round, 1X, 22ft			375
30f 12.25 /mo Anchor Flush, Round, 1X, 30f 14.97 /mo 32f 12.88 /mo Anchor Flush, Round, 2X, 12f 15.73 /mo 12.88 /mo Anchor Flush, Round, 2X, 12f 11.40 /mo 22f 10.69 /mo Anchor Flush, Round, 2X, 22f 13.10 /mo Anchor Flush, Round, 2X, 22f 13.10 /mo Anchor Flush, Round, 2X, 23f 13.67 /mo 30f 13.01 /mo Anchor Flush, Round, 2X, 30f 15.88 /mo 13.90 /mo Anchor Flush, Round, 2X, 30f 15.88 /mo 13.90 /mo Anchor Flush, Square, 5", 15f 10.96 /mo Anchor Flush, Square, 5", 15f 13.00 /mo Anchor Flush, Square, 5", 25f 14.29 /mo Anchor Flush, Square, 5", 28f 14.29 /mo Anchor Flush, Square, 5", 28f 15.86 /mo Anchor Flush, Square, 5", 28f 15.86 /mo					¥		Anchor Flush, Round, 1X, 25ft			3/6
32ft 12.88 fmo Anchor Flush, Round, 1X, 32ft 15.73 fmo 12ft 12.07 fmo Anchor Flush, Round, 2X, 12ft 11.40 fmo 22ft 10.69 fmo Anchor Flush, Round, 2X, 22ft 13.10 fmo 30ft 13.10 fmo Anchor Flush, Round, 2X, 22ft 13.67 fmo 30ft 13.90 fmo Anchor Flush, Round, 2X, 32ft 15.88 fmo 13.90 fmo Anchor Flush, Round, 2X, 32ft 16.95 fmo 13ft 16.95 fmo Anchor Flush, Square, 5", 15ft 10.96 fmo 23ft 10.60 fmo Anchor Flush, Square, 5", 15ft 13.00 fmo Anchor Flush, Square, 5", 25ft 14.29 fmo Anchor Flush, Square, 5", 25ft 14.29 fmo Anchor Flush, Square, 5", 28ft 15.86 fmo Anchor Flush, Square, 5", 28ft 15.86 fmo Anchor Flush, Square, 5", 28ft 15.86 fmo					Anchor Flush, Round, 1X, 30ft					377
12tt 9.27 /mo Anchor Flush, Round, 2X, 12ft 11.40 /mo 22ft 10.69 /mo Anchor Flush, Round, 2X, 22ft 13.10 /mo 30ft 11.16 /mo Anchor Flush, Round, 2X, 25ft 13.57 /mo 13.90 /mo Anchor Flush, Round, 2X, 25ft 15.98 /mo 13.90 /mo Anchor Flush, Round, 2X, 32ft 16.95 /mo 13ft 9.99 /mo Anchor Flush, Square, 5", 13ft 10.27 /mo 15ft 10.50 /mo Anchor Flush, Square, 5", 15ft 13.00 /mo 23ft 11.68 /mo Anchor Flush, Square, 5", 25ft 14.29 /mo Anchor Flush, Square, 5", 25ft 14.29 /mo Anchor Flush, Square, 5", 25ft 15.86 /mo					Anchor Flush, Round, 1X, 32ft					3/8
22ft 10.69 /mo Anchor Flush, Round, 2X, 22ft 13.10 /mo 30ft 11.16 /mo Anchor Flush, Round, 2X, 25ft 13.10 /mo 30ft 13.00 /mo Anchor Flush, Round, 2X, 25ft 13.67 /mo 13.67 /mo 32ft 13.90 /mo Anchor Flush, Round, 2X, 32ft 15.88 /mo 13.60 /mo Anchor Flush, Square, 5", 13ft 12.27 /mo 15ft 10.50 /mo Anchor Flush, Square, 5", 15ft 13.00 /mo 25ft 11.68 /mo Anchor Flush, Square, 5", 25ft 14.29 /mo 26ft 12.50 /mo Anchor Flush, Square, 5", 25ft 14.29 /mo 26ft 12.50 /mo Anchor Flush, Square, 5", 25ft 15.86 /mo					ష		Flush, Round, 2X,			8/8
25ft 11.16 /mo Anchor Flush, Round, 2X, 25ft 13.67 /mo 30ft 13.07 /mo Anchor Flush, Round, 2X, 25ft 15.86 /mo 13.07 /mo Anchor Flush, Round, 2X, 30ft 15.88 /mo 13.67 /mo Anchor Flush, Square, 5", 13ft 12.27 /mo 15ft 10.60 /mo Anchor Flush, Square, 5", 15ft 10.96 /mo 10.60 /mo Anchor Flush, Square, 5", 25ft 13.00 /mo 25ft 11.68 /mo Anchor Flush, Square, 5", 25ft 14.29 /mo 12.50 /mo Anchor Flush, Square, 5", 25ft 14.29 /mo 12.60 /mo Anchor Flush, Square, 5", 25ft 15.86 /mo 12.50 /mo Anchor Flush, Square, 5", 25ft 15.86 /mo 12.50 /mo Anchor Flush, Square, 5", 25ft 15.86 /mo					Round, 2X,		Round, 2X,			200
30ft 13.01 /mo Anchor Flush, Round, 2X, 30ft 15.88 /mo   32ft 13.90 /mo Anchor Flush, Round, 2X, 32ft 16.95 /mo   13ft 8.90 /mo Anchor Flush, Square, 5", 13ft 12.27 /mo   15ft 8.00 /mo Anchor Flush, Square, 5", 15ft 13.00 /mo   25ft 11.56 /mo Anchor Flush, Square, 5", 25ft 14.29 /mo   12.50 /mo Anchor Flush, Square, 5", 25ft 14.29 /mo   12.50 /mo Anchor Flush, Square, 5", 28ft 15.86 /mo					న					30.
32f 13.90 /mo Anchor Flush, Round, 2X, 32f 16.95 /mo 13f 9.99 /mo Anchor Flush, Square, 5", 13f 12.27 /mo 15f 8.90 /mo Anchor Flush, Square, 5", 15f 10.96 /mo 23f 10.50 /mo Anchor Flush, Square, 5", 23f 13.00 /mo 25f 11.50 /mo Anchor Flush, Square, 5", 28f 14.29 /mo 28f 12.50 /mo Anchor Flush, Square, 5", 28f 15.86 /mo					Anchor Flush, Round, 2X, 30ft					382
13t 9.99 /mo Anchor Flush, Square, 5", 13t 12.27 /mo 15h 8.90 /mo Anchor Flush, Square, 5", 15t 10.96 /mo 23t 10.50 /mo Anchor Flush, Square, 5", 23t 13.00 /mo 25t 11.68 /mo Anchor Flush, Square, 5", 25t 14.29 /mo 28t 12.50 /mo Anchor Flush, Square, 5", 28t 15.86 /mo					Anchor Flush, Round, 2X, 32ft		Round, 2X,			303
5", 15ft 8:90 /mo Anchor Flush, Square, 5", 15ft 10.56 /mo 5", 23ft 13.00 /mo 5", 25ft 14.29 /mo Anchor Flush, Square, 5", 25ft 14.29 /mo 5", 28ft 15.50 /mo Anchor Flush, Square, 5", 28ft 15.86 /mo			,				Square, 5",			405
5", 23ft 10.60 /mo Anchor Flush, Square, 5", 23ft 13.00 /mo 5", 25ft 14.29 /mo 5", 25ft 14.29 /mo 5", 28ft 15.86 /mo Anchor Flush, Square, 5", 28ft 15.86 /mo					Į,		Square, 5",			360
5", 25ft 11.68 /mo Anchor Flush, Square, 5", 25ft 14.29 /mo 5", 28ft 12.50 /mo Anchor Flush, Square, 5", 28ft 15.86 /mo			v		ŗ,		Square, 5",			386
5", 28ft 12.50 /mo Anchor Flush, Square, 5", 28ft 15,86 /mo					ຳ		Flush, Square, 5",			387
					ດ້	ည	Flush, Square, 5",		3.36 /mo	388
									Copper Cohodulon	

Supporting Schedules: N/A

NOTES TO SCHEDULE:

1) Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.
2) Present rates are those rates effective 4/01/2005.

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ATTACHMENT E

# CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

TEST YEAR ENDING SEPTEMBER 30, 2005

	ર્જ	(B)	(0)	(Q)	(E)	(F) (G)	(H)	(c)	(1) (1)	
Line	Rate		Billing		Present Rates		Proposed Rates			Line
No.	Schedule	Description	Designation	Season	Block	Rates	Block	Rates	Change	So.
389	E-47	Dusk to Dawn Lighting	Rate	Sum & Win	POLES (cont)	<b>X</b>	POLES (cont)		(g) - (c)	389
390	(cont)	Service			S, AS	om/	A. Anchor Flush, Square, 5", 32ft		-	390
391		(cont)			Anchor Flush, Concrete, 12ft Anchor Flush, Fiberalass, 12ft	30.26 /mo 25.59 /mo	Anchor Flush, Concrete, 12tt Anchor Flush, Fiberalass, 12ft	36.54 /mo	6.28 /mo	397
393					Anchor Flush, Dec Transit Ped, 4", 16ft		Anchor Flush, Dec Transit Ped, 4", 16ft			393
394						48.39 /mo	Anchor Flush, Dec Transit, 6", 30ft	58.26 /mo		394
395					щ.	om/	B. Anchor Pedstl, Round, 1X, 12ft			395
396					Anchor Pedstl, Round, 1X, 22ft		Anchor Pedstl, Round, 1X, 22ft			396
397					Round, 1X,		Anchor Pedstl, Round, 1X, 25ft			397
398		•					Anchor Pedsti, Round, 1X, 30tt			388
399					Anchor Pedsti, Round, 1X, 32ft	12.53 /mo	Anchor Pedsti, Kound, 1X, 327	15.31 /mo	2.78 /mo	393
5 5					-		Anchor Bedsti Round 2X 22#			5 6
402							Anchor Pedstl. Round, 2X, 25ft			402
403							Anchor Pedstl. Round, 2X, 30ft			403
404					. ".		Anchor Pedstl, Round, 2X, 32ft			404
405					_		Anchor Pedstí, Round, 3 Bolt, 32ft			405
406					Anchor Pedstl, Square, 5", 13ft	9.65 /mo	Anchor Pedstl, Square, 5", 13ft	11.86 /mo	2.21 /mo	406
407					Square, 5",	9.88 /mo	Anchor Pedstl, Square, 5", 15ft	12.13 /mo		407
408			*		Square, 5",		Anchor Pedstl, Square, 5", 23ft			408
409					Square, 5",		Anchor Pedstl, Square, 5", 25ft			409
410					Anchor Pedstl, Square, 5", 28ft		Anchor Pedstl, Square, 5", 28ft			410
411						ощ. ,				411
412					C. Direct Bury, Round, 19ft		C. Direct Bury, Round, 19ft	16.19 /mo	3.42 /mo	412
2 4					Direct bury, Round, soir	12.07 /IIIO	Died buly, Nound, 30ft	15.04 //!!0		2 7
4 7 4 7 4					Direct Bury, Self-Support 40ff		Direct Bury, Self-Support, 40ff			415
416					Direct Bury, Stepped, 49ft		Direct Bury. Stepped, 49ft			416
417					Direct Bury, Square, 4", 34ft		Direct Bury, Square, 4", 34ft			417
418					Direct Bury, Square, 5", 20ft	12.15 /mo	Direct Bury, Square, 5", 20ft	13.25 /mo		418
419					Direct Bury, Square, 30ft		Direct Bury, Square, 30ft	13,80 /mo.		419
420					Direct Bury, Square, 38ft		Direct Bury, Square, 38ft			450
421					Direct Bury, Stee	œ.				421
422				•	D. Post Top, Dec Transit, 16ft	ᅋ	D. Post Top, Dec Transit, 16ft			422
423							Post Top, Gray Steel/Fiberglass, 23ft			423
424					Post Top, Black	œ,				424
425					E. FROZEN, Wood Poles, 30ft	e j	E. FROZEN, Wood Poles, 30ft			425
470					FROZEN, Wood Poles, 350	OM/ 96.7	FROZEN, Wood Poles, 350	0.00 /mo	0.45 /mo	470
42.4						2	ANCHOR BASE	011/62	_	428
429					Flush 4ft	\$ 7.27 /mo	Flush 4ft	\$ 71 /mo	\$ 1.44 /mo	429
430					Flush 6ft		Flush 6ft			430
431					Pedestal, 8ft		Pedestal 8ft			431
432					Pedestal, 32' round steel pole, 4ft 6"		Pedestal, 32' round steel pole, 4ft 6"			432
433					OPTIONAL EQUIPMENT	ö	OPTIONAL EQUIPMENT			433
434					1. 100' OH, UG if conduit by customer	\$ 2.57 /mo	1. 100' OH, UG if conduit by customer	\$ 3.08 /mo		434
435					<ol><li>HPS not accessible by bucket</li></ol>	2.05 /mo	<ol><li>HPS not accessible by bucket</li></ol>	2.46 /mo	0.41 /mo	435
436					3. MH not accessible by bucket NON STANDA BD EACH TIES	4.43 /mo	3. MH not accessible by bucket	5.31 /mo	0.88 /mo	436
24					Spring Characterines		Species Oberso	400	, cr.,	? ?
439					Service Charge All KWh	0.04656 /kWh	Service Charge All KWh	\$ 2.95 /mo 0.05577 /kWh	0.0	439 439
	Supporting Schedules	chedules:								
	N/A								Recap Schedules:	
	NOTES TO SCHEDULE	CHEDULE			,					

NOTES TO SCHEDULE:

1) Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.
2) Present rates are those rates effective 4/01/2005.

Schedule H-3 Page 12 of 22

ATTACHMENT E

## CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

TEST YEAR ENDING SEPTEMBER 30, 2005

Line No.

447 448 449 450 452 452 453 454

455 456

457 458

459 460

	Line	No	0 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4	445	447	449	450 451	453	455 456	457	459 460	461	463 464 465
(3)		Change (J) - (E)	\$ - /day - /day 0.41 /kW 4.10 /kW	0.01120 /kWh 0.01120 /kWh	0.01120 /kWh 0.01120 /kWh	0.01120 /kWh					·		
(r) (v)		Rates	\$ 0.276 /day 0.828 /day \$ 2.4880 /kW 24.88 /kW	0.05722 /kWh 0.03262 /kWh	0.04391 /kWh 0.03262 /kWh	0.03262 /KWh				ω	· .		
(H)	Proposed Rates	Block	Basic Service Charge Generator Meter Charge Reservation Charge per kW Initial Reservation Charge	All On-Peak kWh All Off-Peak kWh	Aii On-Peak kWh All Off-Peak kWh	All KWh			RATE E-52 CANCELLED	NO CURRENT CUSTOMERS			NO CHANGE
(F) (G)		Rates	\$ 0.276 /day 0.828 /day 2.08 /kW 20.78 /kW	0.04602 /kWh 0.02142 /kWh	0.03271 /kWn 0.02142 /kWn	0.02142 /kWh	\$ 3.51 /day 0.561 /mo	\$ 5.01 /kW 6.59 /kW	0.02961 /kWh 0.01574 /kWh	0.02537 /kWh 0.01006 /kWh	\$ 0.02537 /kWh 0.01006 /kWh	\$ 18.79 /kW 14.39 /kW	edule E-32TOU
(E)	Present Rates	Block	Basic Service Charge Generator Meter Charge Reservation Charge per kW. Initial Reservation Charge	All On-Peak kWh All Off-Peak kWh	All On-Peak kWh All Off-Peak kWh	All kwh	Basic Service Charge Generator Meter Charge	Res Charge per kW 90% and above Res Charge per kW 80-89%	All On-Peak kWh All Off-Peak kWh	All Off-Peak kWh All Off-Peak kWh	All on-peak kWh All off-peak kWh	C.F. less than 75% C.F. less than 75% @ xmsn	Billed on Rate Schedule E-32 or Rate Schedule E-32TOU No bills rendered when no usage
(g)		Season	Sum & Win Sum & Win	Summer	Winter	Sum & Win	Sum & Win	Sum & Win	Summer	Winter	Sum & Win	Sum & Win	Sum & Win Sum & Win
<u>(</u> )	Billing	Designation	Basic	Standby		Maintenance	Basic	Standby			Maintenance	Penalty	Rate
(B)		Description	Optional Electric Service for Qualified Cogeneration and Small Power Production	Facilities over 100 KW			Electric Service for Partial Requirements	Service of less than 3000 kW					Electric Service for Athletic Stadiums and Sports Fields
(A)	Rafe	Schedule	E-51				E-52						E-53

Supporting Schedules: N/A

Ϋ́

Recap Schedules:

466 467

NO CHANGE

\$ 603.49 /yr 50.29 /mo

"Floor" Annual Minimum Monthly Minimum

Sum & Win

Minimum

Rate

E-54

466 467 468

Billed on Rate Schedule E-32 or Rate Schedule E-32TOU

Sum & Win Sum & Win

and Sports Fields Seasonal Service

463 464 465

461

NOTES TO SCHEDULE:

1) Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.
2) Present rates are those rates effective 4/01/2005.

ATTACHMENT E

### CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

TEST YEAR ENDING SEPTEMBER 30, 2005

	Line		469 470 471	472 473	475	477 478	479 480	481	483 484	686	487	488	490	491	492	494	495	490 497	498	499	501	502	503	504 505	206	202	508	509 510	511	512		
(K) (L)	9									planta		3.93 /mo	4.36		2.51 /mo			3.34 /mo 4.43 /mo	3.24 /mo		5.26 /mo				3.06 /mo			3.34 /mo		6.16 /mo	Recap Schedules:	N/A
(r) (l)		Tales					E IN CHARGES					om/ 87.50			\$ 15.79 /mo			\$ 21.46 /mo	19.64	23.17	\$ 26.46 /mo				\$ 13.64 /mo			\$ 20.24 /mo		\$ 37.32 /mo		
(H)	Proposed Rates	Biock			•		RATE E-55 IS FROZEN, NO CHANGE IN CHARGES			-		FIXTURES (Investment by Company)	Acom 16,000 HPS	B. Architectural 9,500 HPS	Architectural 16,000 HPS	Architectural 50,000 HPS	Architectural 14,000 MH	Architectural 21,000 MH	Architectural 8,000 LPS	Architectural 13,500 LPS	Architectural 22,500 LPS	C. Cobra/Roadway 5,800 HPS	_	Cobra/Roadway 16,000 HPS	Cobra/Roadway 30,000 HPS	Cobra/Roadway 14,000 MH	Cobra/Roadway 21,000 MH	Cobra/Roadway 36,000 MH	Cobra/Roadway 6,000 Ft.			
(F) (G)		Rates	\$ 54.95 /day 2.055 /day		0.03040 /kWh		\$ 0.02605 /kWh 0.01033 /kWh	\$ 21.28 /kW 18.94 /kW		4.11	\$ 18.94 /kW 18.11 /kW	j	32.04 /mp			15.64 /mo 19.29 /mo			16.40 /mo		22.09 /mo		7.54 /mo		11.39 /mo				12.62 /mo			-
(E)	Present Rates	Block	Basic Service Charge Generator Meter Charge	Res Charge per kW 95% abv	Res Charge per kW 80-89% All On-Peak kWh	All Off-Peak kWh All On-Peak kWh All Off-Peak kWh	Ali On-Peak kWh Ali Off-Peak kWh	C.F. less than 75% C.F. less than 75% @ 69kV	Res Charge per kW 95% abv Res Charge per kW 90-94%	Res Charge per kW 80-89%	C.F. less than 75% C.F. less than 75% @ 69kV	Sum & Win FIXTURES (Investment by Company)	A Acorn 9,500 HPS	Acom 35,000 nrs B. Architectural 9,500 HPS	Architectural 16,000 HPS	Architectural 30,000 HPS	Architectural 14,000 MH	Architectural 21,000 MH	Architectural 36,000 MH	Architectural 13,500 LPS	Architectural 22,500 LPS	Architectural 33,000 LPS			Cobra/Roadway 30,000 HPS	Cobra/Roadway 50,000 RFS				Decorative Transit 30,000 HPS		
(Q)		Season	Sum & Win	Sum & Win	Summer	(Jun-Oct) Winter (Nov-May)	Sum & Win	Sum & Win	Sum & Win		Sum & Win	Sum & Win F		. –												,				-		
(0)	Billing	Designation	Basic	Standby Service			Maint. Service	C.F. penalty	Standby Service		C.F. penalty	Rate																				
(B)		Description	Electric Service for Partial Requirements	Service of 3000 KW or greater					Above 69 kV			Street Lighting Service																			chedules:	
B	Rate	Schedule	E-55									E-58		-																	Supporting Schedules:	NIV.
	Tine	No.	469	471 472 473	474 475	476 477	479	481	483 484	485	486 487	488	489	490	492	493	494 495	496	497	498	200	501	502	503	505	206	507	209	510	511		

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NOTES TO SCHEDULE:
1) Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.
2) Present rates are those rates effective 4/01/2005.

Schedule H-3 Page 14 of 22

#### ATTACHMENT E

#### ARIZONA PUBLIC SERVICE COMPANY

### CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

TEST YEAR ENDING SEPTEMBER 30, 2005

	Line	δ		513	515	516	517	518	519	520	527	523	524	525	526	527	528	520	534	532	533	534	535	536	537	538	539	547	542	543	544	545	546	747	549	550	551	552	553	554	556	557	558	559	260	561	295	ا انت	ď
(7)		Change	(J) - (E)					2.69 /mo		1.// /mo	, c, t			3.62 /mo		1.34 /mo		, 00 /mo						1.42 /mo			2.47 /mo	0.75					1.84 /mo	2.55 /mo						2.66 /mo				-			2.05 /mo	Recap Schedules	Y X
E	_	<u> </u>			<b>→</b>											ss.																																Reca	
3		Rates		,	22.46 /mo							0.00 ////0	13.95 /mo					5.44 /mo										4.54 /mo						15.50 /mo	9.76 /mo						4.5U /mo				6.38 /mo		2.41 /mo		
8		2		•	e e	\$	\$	& .		ۍ د <del>ه</del>	× •		* **	8		₩.	<b>.</b>	A (	×> 6	- <del>-</del>	· ÷	s es	+ 49		₽ \$	es S	<del>-</del> •••	, - ,, e	9 69		÷	~ •Э	<del>.</del> .	es e	A 64	÷ 49	<b>←</b>	<del></del>	€ .	<del>-</del>		9 64	÷ 49	69	49	€9	€.		
(H)	Proposed Rates	Block		-	Flood 50,000 HPS	Flood 21,000 MH	Flood 36,000 MH		Post Top gray 9,500 HPS	Post Top black 9,500 HPS		FROZEN 4,000 INC	FROZEN 1,000 MV	FROZEN 20,000 MV	FIXTURES (Investment by Others)	Acom 9,500 HPS	Acom 16,000 HPS	Architectural 9,500 HPS	Architectural 16,000 HPS	Architectural 30,000 HPS	Architectural 30,000 HPS	Architectural 14,000 Min	Architectural 25 000 MH	Architectural 8,000 LPS		Architectural 22,500 LPS	-	-	Cobra/Roadway 9,000 nF0	Cobra/Roadway 10,000 FT 3	Cobra/Roadway 50,000 HPS	Cobra/Roadway 14,000 MH	Cobra/Roadway 21,000 MH	Cobra/Roadway 36,000 MH	Cobra/Roadway 8,000 FL				Flood 21,000 MH			Post 1 op gray 9,500 nr 5	Doet Ton Transit 9 500 HPS			FROZEN 11,000 MV	FROZEN 20,000 MV		
(0)	Γ	7			, om/	OEL/	/mo	/mo F.	/mo	om/		om/	DE/	oll/		/mo A.		/mo B.	om,	ow.	ο <u>μ</u> /	<u>ولا</u> (		2 0 1	/mo B.	/mo		/mo	e i		oll/	/mo	om/	01110	ر پیرو پیرو		mo EE		om/		/mo F.	oE/		/mo G		/mo	/mo		
(F)		Rates			15.12									18 29							13.30	9.62	10.07				12.49	3.79	4.64	4.0 4.4	12.01	7.49	9.31	12.94	3.70	11.76	9.40	13.04	9.93	13.47	3.84	4. n	2,03	7.49	5.33	7.10	10.36		,
			 		49											€9												-																					
(E)	and G. January C.	Block		FIXTURES (Investment by Company) (cont)	E. Flood 30,000 HPS	Flood 21,000 MH	Flood 36,000 MH	F. Post Top gray 8,000 FL	Post Top gray 9,500 HPS	Post Top black 9,500 HPS	Post Top Transit	G. FROZEN 4,000 INC	FROZEN 7,000 MV	TROCKEN 1,000 MV	FIXTURES (Investment by Others)	A. Acorn 9,500 HPS		B. Architectural 9,500 HPS	Architectural 16,000 HPS	Architectural 30,000 HPS	Architectural 50,000 HPS	Architectural 14,000 MH	Architectural 21,000 MH	Architectural 30,000 Min	Architectural 13.500 LPS	Architectural 22,500 LPS	Architectural 33,000 LPS	C. Cobra/Roadway 5,800 HPS		Cobra/Roadway 16,000 HPS						D. Decorative Transit 9,000 HPS	Filod 30 000 HPS	Flood 50,000 HPS	Flood 21,000 MH	Flood 36,000 MH			Post Top black 9,500 MPS	Post Top Transit 9,000 nP 6		FROZEN 11,000 MV	FROZEN 20,000 MV		
<u> </u>		Coseas	100	Sum & Win 1														-																													•		•
(0)	į	Billing Designation	Cesignation	Rate S																																													
(B)		Citation	Describing	Street Lighting Service																																												chedules	
É		Rate	Schedule	E-58	(cont)																								•																			Supporting Schedules: N/A	
		Line	No.	513	514	515	070	518	70	520	521	522	523	524	525	526	528	529	530	531	532	533	534	535	536	750	539	540	541	542	543	544	546	547	548	249	550	557	553	554	555	929	222	558	559	260	562		

Schedule H-3 Page 15 of 22

NOTES TO SCHEDULE:

1) Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.
2) Present rates are those rates effective 4/01/2005.

# CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

**ATTACHMENT E** 

TEST YEAR ENDING SEPTEMBER 30, 2005

Line No.

Line No.  $\mathfrak{T}$ Change (J) - (E) 9.62 1.70 1.92 2.08 2.41 2.53 2.53 2.03 5.03 4.98 3 οm/ S 15.86 15.78 36.54 30.17 58.26 10.29 11.63 16.53 15.43 19.00 57.12 13.10 16.95 10.96 13.00 14.29 30.95 11.86 12.59 13.88 15.44 16.03 16.19 12.64 13.67 15.88 12.61 14.57 1.00 13.26 15.48 12.13 13.95 13.25 13.80 12.27 3 Anchor Flush, Dec Transit Ped, 4", 16ft Anchor Flush, Dec Transit, 6", 30ft Anchor Pedstl, Round, 3 Bolt, 32ft Anchor Pedstl, Round, 1X, 22ff Anchor Pedstl, Round, 1X, 25ff Anchor Pedstl, Round, 1X, 30ff Anchor Pedstl, Round, 1X, 30ff Anchor Pedstl, Round, 2X, 12ff Round, 2X, 32ft 13# B. Anchor Pedstl, Round, 1X, 12ft Round, 2X, 25ft Round, 2X, 30ft Anchor Flush, Square, 5", 25ft Anchor Flush, Square, 5", 28ft Anchor Flush, Square, 5", 32ft A. Anchor Flush, Round, 1X, 12fl Anchor Flush, Round, 2X, 30ff Anchor Flush, Square, 5", 23ff Anchor Flush, Fiberglass, 12ft Direct Bury, Self-Support, 40ft Anchor Flush, Round, 2X, 22f Anchor Fiush, Round, 2X, 32f POLES (Investment by Company) Anchor Flush, Concrete, 12ft Direct Bury, Square, 4", 34ft Direct Bury, Square, 5", 20ft Anchor Pedstl, Square, 5", Anchor Flush, Round, 2X, Anchor Flush, Square, 5", Anchor Flush, Square, 5", Direct Bury, Stepped, 49ft Direct Bury, Square, 30ft Direct Bury, Square, 38ft  $\widehat{\mathcal{E}}$ Direct Bury, Round, 38ft Direct Bury, Round, 30ft C. Direct Bury, Round, 19ft Anchor Pedstl, Square, Anchor Pedsti, Square, Anchor Pedstl, Square, Anchor Pedstl, Square, Anchor Pedsti, Square, Anchor Flush, Round, Anchor Flush, Round, Round, Anchor Flush, Round, Anchor Flush, Round, Anchor Flush, Round, Anchor Pedstl, Anchor Pedstl, Anchor Pedstl, Anchor Pedstl, 9 ᅂ Ê ů/ ᅋ œ/ ě ě ٥Ľ/ ê JEO /mo OEL/ ρ M 25.19 48.64 10.53 12.16 12.78 9.18 10.25 11.07 14.15 10.24 9.15 10.85 13.24 13.17 30.51 25.84 8.59 10.13 11.93 13.80 9.90 13.52 10.55 15.86 Ē Present Rates Anchor Flush, Fiberglass, 12ft Anchor Flush, Dec Transit Ped, 4", 16ft Anchor Pedsti, Round, 2X, 12ft Anchor Pedsti, Round, 2X, 22ft Anchor Pedsti, Round, 2X, 25ft Anchor Pedsti, Round, 2X, 30ft Anchor Pedsti, Round, 2X, 32ft Anchor Pedsti, Round, 3 Bolt, 32ft Anchor Flush, Dec Transit, 6", 30ft Anchor Pedstl, Square, 5", 23ft Anchor Pedstl, Square, 5", 25ft. Anchor Pedstl, Square, 5", 28ft Anchor Pedstl, Square, 5", 32ft Anchor Pedsti, Round, 1X, 25ft Anchor Pedsti, Round, 1X, 30ft Anchor Pedsti, Round, 1X, 32ft B. Anchor Pedstl, Round, 1X, 12ft Anchor Pedstl, Round, 1X, 22ft Anchor Pedstl, Square, 5", 13ft POLES (Investment by Company) Anchor Flush, Round, 1X, 30ft Anchor Flush, Round, 1X, 32ft Anchor Flush, Round, 2X, 12ft A. Anchor Flush, Round, 1X, 12ff Anchor Flush, Round, 1X, 25ft Anchor Flush, Round, 2X, 22ff Anchor Flush, Round, 2X, 25ff Anchor Flush, Square, 5", 25ft ∿nchor Flush, Square, 5", 28ft Anchor Flush, Square, 5", 32ff Direct Bury, Self-Support, 40ft Anchor Flush, Round, 1X, 22f Anchor Flush, Round, 2X, 32f Anchor Flush, Concrete, 12ft Direct Bury, Square, 4", 34ft Direct Bury, Square, 5", 20ft Anchor Flush, Round, 2X, Anchor Pedstl, Square, 5", Anchor Flush, Square, 5", Direct Bury, Round, 19ft Direct Bury, Round, 30ft Direct Bury, Round, 38ft Anchor Flush, Square, 5", Anchor Flush, Square, 5", Direct Bury, Stepped, 49ft Direct Bury, Square, 30ft Square, 38ft Œ) Direct Bury, Sum & Win Season 9 Designation Billing Rate 9 Street Lighting Service Description <u>B</u> Schedule E-58 (cont) Rate 3

#### Supporting Schedules:

N N

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Recap Schedules:

Direct Bury, Steel Dist Pole, 35ft

Steel Dist Pole, 35ft

Direct Bury,

Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.
 Present rates are those rates effective 4/01/2005. NOTES TO SCHEDULE:

## CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

ATTACHMENT E

TEST YEAR ENDING SEPTEMBER 30, 2005

	3	(8)	(2)	, Q	(E)	(F) (G)	(H)	(r) (i)		( <del>S</del> )	(1)	
l ine	Rate		Billing		Present Rates		Proposed Rates		Π		Line	
No.	Schedule	Description	Designation	Season	Block	Rates	Block	Rates	 	Change	No.	
										(3) - (c)		
611	E-58	Street Lighting Service	Rate	Sum & Win	POLES (Investment by Company) (cont)		POLES (Investment by Company) (cont)					
612	(cont)				D. Post Top, Dec Transit, 16ft		D. Post Top, Dec Transit, 16ft	\$ 30.82 /mo	•	5.09 /mo		
613					Post Top, Gray Steel/Fiberglass, 23ft		Post Top, Gray Steel/Fiberglass, 23ft		0			
614					Post Top, Black Steel, 23ft				0			
615					E. Existing Distribution Pole		E. Existing Distribution Pole		0			
616					F. FROZEN, Wood Poles, 30ft	6.56 /mo	F. FROZEN, Wood Poles, 30ft	\$ 7.86 /mo	0	-		
617					FROZEN, Wood Poles, 35ft	6.56 /mo	FROZEN, Wood Poles, 35ft	\$ 7.86 /mo	0	1.30 /mo	0 617	
618					POLES (investment by Others)		ers)					
619					A. Anchor Flush, Round, 1X, 12ft	\$ 1.23 /mo	<ul> <li>A. Anchor Flush, Round, 1X, 12ft</li> </ul>	\$ 1.47 /mo	<b>⇔</b>	0.24 /mo		
620					Anchor Flush, Round, 1X, 22ft	1.38 /mo	Anchor Flush, Round, 1X, 22ft	\$ 1.65 /mo	0	-	0 620	
621					Anchor Flush, Round, 1X, 25ft	1.50 /mo	Anchor Flush, Round, 1X, 25ft	\$ 1.80 /mo	0			
622					Anchor Flush, Round, 1X, 30ft	-	Anchor Flush, Round, 1X, 30ft	\$ 2.06 /mo	0	0.34 /mo		
623					Anchor Flush, Round, 1X, 32ft		Round, 1X,	-	0			
220					Anchor Flush, Round, 2X, 12ft		Anchor Flush, Round, 2X, 12ft	\$ 1.57 /mo		0.26 /mo		
625 635					Anchor Flush, Round, 2X, 22ft	1.51 /mo	Flush,		0			
200					Anchor Flush Round 2X 25ft				0			
070					Flush Rour		Anchor Flush, Round, 2X, 30ft		0	0.36 /mo		
/70					Anchor Flush, Round, 2X, 32ft		Round, 2X,	\$ 2.34 /mo	0			
620					Anchor Flush, Square, 5", 13ft		Anchor Flush, Square, 5", 13ft	\$ 1.69 /mo	0			
630					, ic		Anchor Flush, Square, 5", 15ft	\$ 1.51 /mo				
637					[c		Anchor Flush, Square, 5", 23ft					
633					Flush, Square, 5".			\$ 1.96 /mo	0	0.32 /mo	0 632	
623					Anchor Flush, Square, 5", 28ft		Anchor Flush, Square, 5", 28ft	\$ 2.18 /mo				
634					Anchor Flush, Square, 5", 32ft	1.81 /mo	Anchor Flush, Square, 5", 32ft		0			
635					Anchor Flush, Concrete, 12ft	4.20 /mo	Anchor Flush, Concrete, 12ft		0			
636					Anchor Flush, Fiberglass, 12ft	3.56 /mo	Anchor Flush, Fiberglass, 12ft		0			
222						3.47 /mo	Anchor Flush, Dec Transit Ped, 4", 16ft	\$ 4.16 /mo	0			
63.8					Anchor Flush, Dec Transit, 6", 30ft	6.70 /mo	Anchor Flush, Dec Transit, 6", 30ft		0			
639					B. Anchor Pedstl, Round, 1X, 12ft		B. Anchor Pedsti, Round, 1X, 12ft		0			
640					Anchor Pedstl, Round, 1X, 22ft		Anchor Pedstl, Round, 1X, 22ft	\$ 1.61 /mo	0			
641					Anchor Pedstl, Round, 1X, 25ft	1.45 /mo				0.29 /mo		
642					Anchor Pedstl, Round, 1X, 30ft	1.68 /mo	Anchor Pedstl, Round, 1X, 30ft		0			
643					Anchor Pedstl, Round, 1X, 32ft		Anchor Pedstl, Round, 1X, 32ft		Q			•
644					Anchor Pedstl, Round, 2X, 12ft	_	Anchor Pedstl, Round, 2X, 12ft		0			
645					Anchor Pedstl, Round, 2X, 22ft	1.41 /mo	Anchor Pedstl, Round, 2X, 22ft	\$ 1.69 /mo	0			
646					Anchor Pedstl, Round, 2X, 25ft	1.52 /mo	Anchor Pedstl, Round, 2X, 25ft		0			
647					Anchor Pedstl, Round, 2X, 30ff	1.78 /mo	Anchor Pedstl, Round, 2X, 30ft			0.35 /mo		
648					Anchor Pedstl, Round, 2X, 32ft		Pedstl,	\$ 2.28 /mo	0		0 648	
649					Anchor Pedstl, Round, 3 Bolt, 32ft		Pedstl,		0			
650					Square		Pedstl, Square, 5",		0			
651							Square, 5",					
652					Square	1.45 /mo	Pedstl, Square, 5",		0		0 652	
653					Anchor Pedstl, Square, 5", 25ft	1.60 /mo	Anchor Pedstl, Square, 5", 25ft	_	0	-		
654					ō,	1.78 /mo	Square, 5",	\$ 2.13 /ma	0	-	0 654	
655					Anchor Pedstl, Square, 5", 32ft	1.84 /mo	Anchor Pedstl, Square, 5", 32ft	\$ 2.20 /mo	0	0.36 /mo	_	
						•						

Supporting Schedules: N/A

Schedule H-3 Page 17 of 22

NOTES TO SCHEDULE:

1) Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.

2) Present rates are those rates effective 4/01/2005.

ATTACHMENT E

## CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

TEST YEAR ENDING SEPTEMBER 30, 2005

	Line	No.		656	220	628	629	999	199	700	664	665	999	299	899	699	029	67.1	672	6/3	675	676	0/0	678	629	680	681	682	683	684	000	989		688 689	6	691	692	693	
(X)		Change	(J) - (E)								0.36 //110								0.22 /mo		4 /mo		1.97 /mo		\$ 0.20 /mo	0.30		0.24 /mo	- 1		0.0.0	\$ - /mo 0.00599 /kWh				\$ 0.00926 /kwn			
(c) (d)		Rates			ощ,				7.87	2.42	\$ 2.19 /mo			4.24	1.76	1.94			\$ 1.31 /mo					\$ 8.25 /mo		\$ 180 /mo	2.07	1.44		0.13813	\$ 0.04912 /mo	\$ 2.46 /mo		J; RS		0.04580 /kWh			
(H)	Proposed Rates	Block		POLES (Investment by Others) (cont)	C. Direct Bury, Round, 19ft	Direct Bury, Round, 30ft	Direct Bury, Round, 38ft	Direct Bury, Self-Support, 40ft	Direct Bury, Stepped, 49ft	Direct Bury, Square, 4", 34ft	Direct Bury, Square, 5", 20ft	Direct Bury, Square, 30ft	Direct Bury, Square, Son Direct Bury, Steel Dist Pole, 35ft	D Post Top. Dec Transit. 16ft		Post Top, Black Steel, 23ft	E. Existing Distribution Pole		FROZEN, Wood Poles, 35ft	ANCHOR BASE (Investment by Company)	Flush, 4ft	Flush, 6ft	Pedestal, 8ft	Pedestal, 32' round steel pole, 4ft 6"	ANCHOR BASE (Investment by Others)	FIUST, 411	Dedestal 8th	Pedestal, 32' round steel pole, 4ft 6"	OPTIONAL EQUIPMENT	Per foot of cable under paving	Per foot of cable not under paving	Service Charge		RATE E-66 CANCELLED; NO CURRENT CUSTOMERS		All kWh	NO CHANGE	NO CHANGE	
(F) (G)		Rates		. 0.	\$ 1.86 /mo	1.95 /mo	2.00 /mo	2.51 /mo					2.17 /mo						0Ш/	•	\$ 7.27 /mo	8.67 /mo		6.89 /mo		0m/ 00.1	1.50 /mo		2	/mo	0.04101 /mo	\$ 2.46 /mo	U.04656 /KVVII			\$ 0.03654 /kWih			
(E)	Precent Rates	Block		ILES (Investment by Others) (cont)	C. Direct Bury, Round, 19ft	Direct Bury, Round, 30ft	Direct Bury, Round, 38ft	Direct Bury, Self-Support, 40ft	Direct Bury, Stepped, 49ft	Direct Bury, Square, 4", 34ft	Direct Bury, Square, 5", 20ft	Direct Bury, Square, 30ft	Direct Bury, Square, 38ft		Dost Ton Gray Steel/Fiberalass 23ft	Post Top Black Steel 23th			FROZEN Wood Poles, 35ft		Flush, 4ft	Flush, 6ft	Pedestal, 8ft	Pedestal, 32' round steel pole, 4ft 6"	ANCHOR BASE (Investment by Others)	Flush, 4ft	Flush, 6ft	Pedestal, 8ft	Pedestal, 32 tourid steel pole, 410	Per foot of cable under paving	Per foot of cable not under paving	Service Charge	Energy Charge	Billed on Rate Schedule E-58		All KWh	Billed on Rate Schedule E-58	Billed on Rate Schedule E-58	
<i>(0</i> )		200		Sum & Win P		•								•	a a		u	, u	_	٨					⋖				C	,		Sum & Win		Sum & Win		Sum & Win			
(2)		Billing	S S S S S S S S S S S S S S S S S S S	D etc	200								4																			overnment	ystems	Rate		Rate	Rate	i d	Yald
(8)			Don't Dean	ooji aa Oo aalahai II ta aa oo oo	Street Lighting Service																											Energy Services for Government	Owned Streetlighting Systems	Share the Light		Municipal Lighting Service City of Phoenix	Share the Light		Share the Light
8		Rate	Schedule	į	E-58	(cour)																										E-59		E-66		E-67	E-114		E-116
		Line	No.	. ;	656	/29	658	629	999	100	700	664	665	999	299	899	699	670	671	672	573	675	0/0	677	678	679	680	681	682	683	685	989	687	688	689	690	692		693

Supporting Schedules: N/A

NOTES TO SCHEDULE:

1) Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.

2) Present rates are those rates effective 4/01/2005.

Schedule H-3 Page 18 of 22

### CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

TEST YEAR ENDING SEPTEMBER 30, 2005

	Line		694	969	696	869	880	, 700 704	702	703 704	705	706	208	709	711	712	2	714	715	717	718	719	720	7	722	724	725	
( <del>y</del> )	a const	(J) - (E)					0.0021 LT200.0	\$ - KWh	0.00000 /kWh		4.080 /kW	\$ , /day		0.00310 /kWh 0.00157 /kWh	\$ - /day	0.000 /kW			\$ (7.340) /mo	\$ (18.310) /mo	A CO CO CENTRA		\$ 0.022 /kWh	0.0	\$ 0.038 /kWh		\$ 0.029 /kWh	
(c) (d)	200	Kales		0.493 /day	1.660		\$ 0.05640 /kWh	\$ (0.00693) /kWh	0.00347 /kWh	\$ 0.493 /day 1.66 /kW	24.00 /kW	0.851		\$0.082850 /kWh \$0.044460 /kWh	\$ 0.851 /day	2.360	34.20 /kW		s - /mo	om/ o	4075 00400	0.05466 /kwii 0.04531 /kwh	0.07630 /kWh	0.05330 /kWh	0.06384 /kWh	0.04905 /kwn 0.07510 /kwh	0.05770 /kWh	
( <del>H</del> )	Proposed Rates	Block	NO CHANGE	Bosic Service Charge	Passic del vice della get All KW	First 240 kWn Next 275 kWn per kW	Ail additional kWh	Based on Measured kWh in Control Period:	Z KWII per kW or ress Greater than 8 kWh/kW	Minimum Basic Service Charge	Minimum Annual KW Charge	Basic Service Charge	All On-Peak kW	All On-Peak KWh All Off-Peak KWh	Minimis Desire Charles	Minimum Demand Charge	Minimum Annual kW Charge	NO CHANGE	0-200 amps, 1-phase	0-200 amps, 3-phase აიი.4ი0 amps, 3-phase		Non-Firm On-Peak	Firm On-Peak	Firm Off-Peak	Non-Firm On-Peak	Non-Firm Off-Peak	Firm Off-Peak	
(F) (G)		Rates			\$ 0.493 /day 1.66 /kW	0.09726 /kWh 0.06612 /kWh		19 47 H	\$ (0.00593) /kvvn 0.00347 /kvvh	\$ 0.493 /day		\$ 0.851 /day	3.95			\$ 0.851 /day 2.36 /kW			\$ 7.34 /mo	8.87 /mo		0.03551 /kWh			0.02552 /kWh	0.01871 /kWh		
(E)	Present Rates	Block	Billed on Rate Schedule E-58	41	Basic Service Charge	First 240 kWh	All additional KWh	Based on Measured kWh in Control Period:	2 kWh per kW or less Greater than 8 kWh/kW		Minimum Demand Charge Minimum Annual kW Charge	Basic Service Charge	All On-Peak W	All Off-Peak KWN All On-Peak KWN All Off Deak KWN	All Circlean name	Minimum Basic Service Charge	Minimum Annual kW Charge	Billed on Rate Schedule E-58	0.200 amne 1-nhasa	0-200 amps, 3-phase	200-400 amps, 3-phase	Non-Firm On-Peak	Non-Firm Off-Peak Firm On-Deak	Firm Off-Peak	Non-Eirm On-Peak	Non-Fim Off-Peak	Firm On-Peak Firm Off-Peak	
( <u>a</u> )		Season			Sum & Win			Sum & Win		Sum & Win		S. Man	אמוו א אמוו			Sum & Win		Sum & Win	9 1965	8 1100		Summer			rototo	AAHIG		
<u> </u>	E E	Designation	R ege ege		Rate					Minimum			Kate			Minimum		Rate		צמום								
(8)	<u>î</u>	Description	their art are to	Share the Light	Water Pumping Service			Time of Week Option				-	Water Pumping Service Time Of Use					Charte the Light		Purchase Kates								
Ş	<u>`</u>	Rate Schedule	L	E-145	E-221								E-221-8T					r.	E-243	EPR-2								
	:	Line No.		694	695	969	698 699	002	707	703	704	3	70 <i>6</i>	708	710	711	712	ì	4.	715	717	718	719	720		722	724	2

Supporting Schedules: N/A

NOTES TO SCHEDULE:

1) Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.
2) Present rates are those rates effective 4/01/2005.

Schedule H-3 Page 19 of 22

ATTACHMENT E

### CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

TEST YEAR ENDING SEPTEMBER 30, 2005

•	Line		726 727 728 729	730 731 732 733	734 735 736	738 739 740	742 743 744	745 746 747	748 749 750	751 752	753 754 755 756 757 757 758	760 761 762 763	764		e 2
(J)	Change	(J) - (E)													Schedule H-3 Page 20 of 22
8	č	5											_		KWh block 9
(T)	Dates												RGES	0.1660 /kWh	1.00 /100 kWh block Schedule H-3 Page 20 of 22
8			) Q	2	RATE EPR-4 CANCELLED:	0 5 4 4	ED: ERS	ED; ERS	LED; IERS				0	Ö <del>G</del>	₩
	Proposed Rates		RATE EPR-3 CANCELLED;		CANCELL	מיאאי	RATE EQF-M CANCELLED. NO CURRENT CUSTOMERS	RATE EQF-S CANCELLED; NO CURRENT CUSTOMERS	RATE SOLAR-1 CANCELLED: NO CURRENT CUSTOMERS		NO CHANGE		NO CHAN		
( <del>L</del> )	Propos	5	ATE EPR-3	COURE	ATE EPR-	MEKS	ATE EGF-A	ATE EQF-	ATE SOLAF O CURREN		ON NO.		S FROZEN,	m Rate	Rate
Č			or :	Ž		0.803	L Z	" Z	22				TE SP-1 18	Solar Power Premium Rate	Green Power Block Rate
													8	Solar Po	Green P
(9)	П	<u>_</u>	/kwh /kwh /kwh	/kwh /kwh /kwh	KWA KWA KWA KWA	KWA KWA KWA KWA KWA			0m/ % /mo % /mo	% one time % one time	0	1.41% /ma 1.83% /mo 2.75% /mo	4 /mo		
(£)		Kates	0.03551 0.02257 0.05433 0.03453	0.02552 0.01871 0.03904 0.02862	0.03551 0.02257 0.05433 0,03453	0.02552 0.01871 0.03904 0.02862			\$ 20.00 1.6% 3.1%	5% 10%	\$ 5.00 5.00 45.00 65.00 65.00	1.41% / 1.83% / 2.75% /	\$ 2.64		
	Rates								an 10 yrs n 10 yrs		.W W + kW 5 kW 5 kW		nonth	TEDULE	4EDULE
	Present Rates	¥					S	ø ø	Basic Service Charge Net Installed Cost Parts w/more than 10 yrs Net Installed Cost Parts w/less than 10 yrs		-ee: None, sys size up to 2.5 kW None, sys size over 2.5 kW Sealed, sys size up to 2.5 kW Sealed, sys size over 2.5 kW Flooded, sys size up to 2.5 kW		Residentia//Business 15 kWh per month	NEW SCHEDULE	NEW SCHEDULE
(E)		Block	n-Peak ff-Peak ak ak	n-Peak ff-Peak ak ak	n-Peak ff-Peak ak ak	n-Peak off-Peak ak ak	rate charges	rate charges	ice Charge id Cost Part id Cost Part	,000 \$100,000	Tee: None, sys siz None, sys siz Sealed, sys s Sealed, sys s Flooded, sys	rt Fee:	//Business		
			Non-Firm On-Peak Non-Firm Off-Peak Firm On-Peak Firm Off-Peak	Includes no rate	Includes no rate	Basic Service Charge Net Installed Cost Par Net Installed Cost Par	Up to \$100,000 More than \$100,000	Service Fee: Battery: None, Battery: None, Battery: Sealer Battery: Sealer Battery: Floode	Component Fee Long Medium Short	Residentia					
(Q)		Season	Summer	Winter	Summer	Winter			Sum & Win	Sum & Win	Sum & Win		Sum & Win	Sum & Win	Sum & Win
٠		1	S	<b>&gt;</b>	ng 	\$	vice	<del>ত</del>	Sun		Sun		Sur	Sur	
Ó	Billing	Designation	Rate		Rate		Electric Serus and Facilities	for Qualifie I Power	Rate	Initial Fee	Rate		Rate	Rate	Rate
		LO <sub>2</sub>	s		S	•	aintenance CoGenerato Production	tric Service s and Smal acitities	Service	ice ice				e wer Rate	r Block
(B)		Description	Purchase Rates		Purchase Rates		Scheduled Maintenance Electric Service for Qualified CoGenerators and Small Power Production Facilities	Standby Electric Service for Qualified CoGenerators and Small Power Production Facilities	Photovoltaic Service Pilot Program	Individual Solar Electric Service			Solar Partners	Solar Service Premium Power Rate	Green Power Block
<u> </u>	. Sate	Schedule	EPR-3 Pu	•	EPR-4 Pu		EQF-M Si	EQF-S S	Solar-1 P	Solar-2 In			SP-1 S	Solar-2 S	GPS-1 G
8)				0 + 2 6		8 G O T				751 So 752	753 754 755 756 757 757 758	760 761 762 763		တိ	Ō
	qui	Ş	726 727 728 728	730 731 732 733	734 735 736 736	738 739 740	742 743 744	745 746 747	748 749 750	2 2	<b>バババババ</b>		. ~		,

### CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

ATTACHMENT E

TEST YEAR ENDING SEPTEMBER 30, 2005

; *	Line No.			*		
(7)	9 7					N/A
Ę	Change		alendar year.	able	able	Recap Schedules:
(c) (c)	Rates	\$ 0.0100 KWh \$ 0.0050 KWh \$ 0.0035 KWh \$ 0.0010 KWh	Wh purchased from APS oed out at the end of each c	customer's otherwise applic	customer's otherwise applic	
(H)	Proposed Rates Block	Green Power Additional Charge 100% Green Power 50% Green Power 35% Green Power 10% Green Power	Excess generation kWh credited against kWh purchased from APS in subsequent months. Credits will be zeroed out at the end of each calendar year.	Partial Requirement Services are billed on customer's otherwise applicable rate schedule	Partial Requirement Services are billed on customer's otherwise applicable rate schedule	
<u>(</u> 0	ПІ					
(F)	Rates					
(E)	Present Rates Block	NEW SCHEDULE	NEW SCHEDULE	NEW SCHEDULE	NEW SCHEDULE	
(Q)	Season	Sum & Win	Sum & Win	Sum & Win	Sum & Win	
0)	Billing Designation	Rate	Rate	Rate	Rate	
(8)	Description	Green Power Percent	Net Metering	Partial Requirements	Solar Partial Requirements	chedules:
₹.	Rate Schedule	GPS-2	EPR-5	E-56	E-57	Supporting Schedules: N/A
	Line No.					-71

NOTES TO SCHEDULE:

1) Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.

2) Present rates are those rates effective 4/01/2005.

# CHANGES IN REPRESENTATIVE RATE SCHEDULES COMPARISON OF PRESENT AND PROPOSED RATES

ATTACHMENT E

### TEST YEAR ENDING SEPTEMBER 30, 2005

	Line No.	765 766 767 768	769	773 774
(C)	nge (E)	2080		
8	Change (J) - (E)	0.001 0.210 7.680 5.23.040		
2		/kWh /service /service /service		
9 (1	Rates	\$0.001392 /kWh 0.56 /service 20.68 /service 62.04 /service		CISION
		\$0.0		INAL DE
	Proposed Rates	All KWh Cap for all Residential Services Cap for General Services under 3MW Cap for General Services 3MW and above	NO CHANGE	TO BE FILED WITHIN 30 DAYS OF FINAL DECISION
£	Propo Block	All KWh Cap for all Residential Services Cap for General Services under 3MW Cap for General Services 3MW and a	2	MITHIN 30
_	<u> </u>	esidentia eral Serv eral Serv		FILED
		All kWh Cap for all R Cap for Gen Cap for Gen		TO BE
			· L.	
9	Rates	\$0.000875 /kWh 0.35 /service 13.00 /service 39.00 /service	\$0.000338 /kwh	
( <del>)</del>	Ra	\$0.00081 0.3 13.0 39.0	\$0.00033	
	ses	oove		ULE
	Present Rates	ntial Services services under 3MW services 3MW and above		NEW SCHEDULE
(E)	Block	tial Servi ervices ur ervices 33		NE
		l Residen eneral Sc eneral Sc		
		All kWn Cap for all Residential Services Cap for General Services under 3MW Cap for General Services 3MW and at	A!I KWh	
	- ·			Win
(g)	Season	Sum & Win	Sum & Win	Sum & Win
(2)	Billing Designation	Adjustment	Adjustment	Adjustment
	Des B	Adji	Adjı	
	ption	ıtal	Rules	Environmental Improvement Charge
(8)	Description	Environmental Portfolio Surcharge	Competition Rules Compliance Charge	Environmental Improvement C
	<u>=</u>			
₹	Rate Schedule	п С	CRCC-1	EIC
	Line No.	765 766 767 768	770	773 774

Supporting Schedules: N/A

NOTES TO SCHEDULE:

1) Proposed rates are shown on a bundled basis. See tariff sheets for unbundled components.

2) Present rates are those rates effective 4/01/2005.